

Council

**Wednesday 6 October 2021
2.00 pm**

**Ponds Forge International Sports
Centre, Sheaf Street, Sheffield, S1
2BP**

The Press and Public are Welcome to Attend – Please see “PUBLIC ACCESS TO THE MEETING” below, for details of how to access the meeting, and the safety measures which will apply

COUNCIL

Wednesday 6 October 2021, at 2.00 pm

MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Gail Smith)

THE DEPUTY LORD MAYOR (Councillor Sioned-Mair Richards)

1	<i>Beauchief & Greenhill Ward</i> Simon Clement-Jones Richard Shaw Sophie Thornton	10	<i>East Ecclesfield Ward</i> Vic Bowden Moya O'Rourke Alan Woodcock	19	<i>Nether Edge & Sharrow Ward</i> Peter Garbutt Maroof Raouf Alison Teal
2	<i>Beighton Ward</i> Bob McCann Chris Rosling-Josephs Ann Woolhouse	11	<i>Ecclesall Ward</i> Roger Davison Barbara Masters Shaffaq Mohammed	20	<i>Park & Arbourthorne Ward</i> Ben Miskell Jack Scott Sophie Wilson
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Fran Belbin Abdul Khayum Abtisam Mohamed	21	<i>Richmond Ward</i> David Barker Mike Drabble Dianne Hurst
4	<i>Broomhill & Sharrow Vale Ward</i> Angela Argenzio Brian Holmshaw Kaltum Rivers	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen & Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Talib Hussain Mark Jones Safiya Saeed	14	<i>Gleadless Valley Ward</i> Alexi Dimond Cate McDonald Paul Turpin	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson Ruth Mersereau Martin Phipps	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayriss	24	<i>Stannington Ward</i> Penny Baker Vickie Priestley Richard Williams
7	<i>Crookes & Crosspool Ward</i> Tim Huggan Mohammed Mahroof Ruth Milsom	16	<i>Hillsborough Ward</i> Christine Gilligan George Lindars-Hammond Josie Paszek	25	<i>Stocksbridge & Upper Don Ward</i> Lewis Chinchin Julie Grocutt Francyne Johnson
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Terry Fox Anne Murphy Sioned-Mair Richards	26	<i>Walkley Ward</i> Ben Curran Neale Gibson Bernard Little
9	<i>Dore & Totley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> Tony Downing Kevin Oxley Gail Smith	27	<i>West Ecclesfield Ward</i> Alan Hooper Mike Levery Ann Whitaker
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

Contact: Paul Robinson, Democratic Services
Tel: 0114 2734029
paul.robinson@sheffield.gov.uk

PUBLIC ACCESS TO THE MEETING

The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at <http://democracy.sheffield.gov.uk/ieListMeetings.aspx?Committeeld=154>. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to most Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last.

PLEASE NOTE: Meetings of the Council have to be held as physical meetings. While ever the Council continues to apply social distancing and other public health safety measures, the meetings of the Council will be held at the Ponds Forge International Sports Centre as this venue can accommodate all 84 Members of the Council, plus officers and a limited number of members of the public within a safe indoor environment.

If you would like to attend the meeting, you must register to attend by emailing committee@sheffield.gov.uk at least 2 clear days in advance of the date of the meeting. This is necessary to facilitate the management of attendance at the meeting to maintain social distancing. In order to ensure safe access and to protect all attendees, you will be required to wear a face covering (unless you have an exemption) at all times within the venue. It is also recommended that you undertake a Covid-19 Rapid Lateral Flow Test within two days of the meeting. You can order tests online to be delivered to your home address, or you can collect tests from a local pharmacy. Further details of these tests and how to obtain them can be

accessed here - [Order coronavirus \(COVID-19\) rapid lateral flow tests](#) - GOV.UK (www.gov.uk).

We are unable to guarantee entrance to observers, as priority will be given to registered speakers.

Alternatively, you can observe the meeting remotely by clicking on the 'view the webcast' link provided on the [meeting page](#) of the website.

**COUNCIL AGENDA
6 OCTOBER 2021**

Order of Business

1. WELCOME AND HOUSEKEEPING ANNOUNCEMENTS

2. APOLOGIES FOR ABSENCE

3. DECLARATIONS OF INTEREST

Members to declare any interests they have in the business to be considered at the meeting.

4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

- (a) To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

(NOTE: There is a time limit of one hour for the above item of business. In accordance with the arrangements published on the Council's website in relation to meetings of the Council held whilst social distancing and other public health safety measures still apply, questions/petitions are required to be submitted in writing, to committee@sheffield.gov.uk, by 9.00 a.m. on Monday 4th October.)

(b) Petition Requiring Debate

The Council's Petitions Scheme requires that a petition containing over 5,000 signatures from individuals who live, work or study in Sheffield, be the subject of debate at the Council meeting. A qualifying petition has been received as follows:-

Petition

To debate an electronic petition containing over 40,000 signatures asking to let comedian, Roy Chubby Brown, perform at the Sheffield City Hall. The online petition - [Petition - Let Comedian Roy Chubby Brown perform at The Sheffield City Hall - Change.org](#) - includes further information.

5. MEMBERS' QUESTIONS

- 5.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).
- 5.2 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.
- 5.3 Questions on the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions – Section 41 of the Local Government Act 1985 – Council Procedure Rule 16.6(i).

(NB. Minutes of recent meetings of the two South Yorkshire Joint Authorities have been made available to all Members of the Council via the following link -

<http://democracy.sheffield.gov.uk/ecCatDisplay.aspx?sch=doc&cat=13165&path=0>)

6. NOTICE OF MOTION REGARDING "STARK BUDGET CHALLENGE" - GIVEN BY COUNCILLOR CATE MCDONALD AND TO BE SECONDED BY COUNCILLOR MIKE CHAPLIN

That this Council:-

- (a) notes that the Authority is facing an overspend of nearly £44million in 2021/22, caused by the continuing additional spending on Council services needed to respond to the pandemic, such as support for families and older people in need, and the sudden end of Covid-related funding from central Government;
- (b) notes that the single biggest financial issue facing councils throughout the country is addressing the social care crisis, and this pressure is particularly felt in metropolitan areas;
- (c) notes that despite the recent announcement from the Government to increase taxes to, in the words of the Prime Minister, 'fix the crisis in social care', it is far from clear how the Government's plan will deliver on this;
- (d) notes, in addition, that despite the promise of additional health and social care investment, it is not expected that this money will be allocated locally, or that councils will be sufficiently compensated for the spiralling costs they have faced in the last eighteen months;
- (e) notes that for over a decade (since 2010/11), in setting its budget, this Council has had to absorb Government funding cuts, and meet increased costs from pressures such as inflation and demand for services, particularly in social care, amounting to £475 million, which has meant a 31% real terms decrease in the Council's spending power;

- (f) notes that for all the Government's talk of 'levelling up', Sheffield continues to suffer austere cuts above the national average, and believes it is the hard-working people and the most at need who continue to shoulder the impact of this shortfall in funding, with government cutting public services to the bone;
- (g) believes that since 2011, everything possible has been done to challenge government to provide a better funding settlement for Sheffield, but successive governments have failed to deliver, and have appeared ideologically driven to cutting public services and pushing the burden of responsibility onto cash-strapped local authorities;
- (h) believes that no Members in the Co-operative Executive entered politics to make austere cuts to public services, but contends the same cannot be said with certainty for members of the opposition parties, as in 2010 the Conservative-Liberal Democrat national coalition embarked on savage spending cuts to Sheffield - which were consistently defended by both of these parties locally, despite the damage it was doing, and continues to, for Sheffield and its citizens;
- (i) believes that enough is enough, and the Government has to take responsibility and give a fair financial settlement to local authorities, and that, for all their posturing, their levelling-up agenda is empty rhetoric which spectacularly fails to deliver what is required;
- (j) contends that due to the Government's woeful financial settlement for Sheffield, the Council must enact schemes such as Voluntary Early Retirement and Voluntary Severance and make tough decisions across all council portfolios, including in core services, in order to ensure the Council remains financially viable;
- (k) notes that there is very little detail from Government about how local authorities will be supported going forward, and believes the Council is in a precarious position and that, as such, this Co-operative Executive's approach is the right one - in taking decisive and considered leadership to do everything we can to reduce the budgetary overspend, to prepare for the year ahead, and limit the impact on the services people rely on;
- (l) believes that changes and compromises will have to be made but, as has been done for the last decade, this Council will do everything it can to ensure the most vulnerable are protected, and to continue delivering on our goal of creating a prosperous, fairer Sheffield - tackling inequalities and the climate emergency, strengthening the local economy with better jobs and opportunities, and with improved quality of life for all;

- (m) believes that despite the awful financial challenges over the last decade, successive Administrations have worked tirelessly to ensure that Sheffield remains a great place to live, work and play, with a strong and growing local economy, with a city council that represents value for taxpayers, and that the Co-operative Executive remains ambitious for the future of this city; and
- (n) calls upon the Government to use the opportunity of the 2021 Comprehensive Spending Review to provide sustainable and sufficient long-term funding for councils based on:-
 - (i) fairness: so that citizens in the less wealthy council areas are not unfairly penalised;
 - (ii) incentives for local growth and innovation; and
 - (iii) promoting local democracy.

7. NOTICE OF MOTION REGARDING "ENERGY" - GIVEN BY COUNCILLOR TIM HUGGAN AND TO BE SECONDED BY COUNCILLOR MARTIN SMITH

That this Council:-

- (a) acknowledges that this Council has declared a climate emergency and therefore needs to be doing all it can to reduce greenhouse gas emissions and promote renewable energy;
- (b) recognises that we are facing a sharp rise in energy prices this winter, in part due to the United Kingdom's reliance on fossil fuels;
- (c) notes that over 10% of Sheffield residents live in fuel poverty;
- (d) recognises that increasing investment in, and use of, renewable energy is one of the best ways to bring down the cost of energy supply to people's homes;
- (e) also recognises that increasing use of renewable energy will help Sheffield move towards achieving its environmental targets by reducing carbon emissions;
- (f) further recognises:-
 - (i) that very large financial setup and running costs involved in selling locally generated renewable electricity to local customers result in it being impossible for local renewable electricity generators to do so;
 - (ii) that making these financial costs proportionate to the scale

of a renewable electricity supplier's operation would create significant opportunities for local companies, community groups and councils to be providers of locally generated renewable electricity directly to local people, businesses and organisations, if they wished; and

- (iii) that revenues received by such local companies, community groups or councils that chose to become local renewable electricity providers could be used to help improve the local economy, local services and facilities and to reduce local greenhouse gas emissions;
- (g) notes that the Parliamentary Environmental Audit Committee, as a result of its 2021 Technological Innovations and Climate Change inquiry, recommended that a Right to Local Supply for local energy suppliers be established to address this;
- (h) accordingly, resolves to support the Local Electricity Bill, currently supported by a cross-party group of 264 MPs and which, if made law, would establish a Right to Local Supply which would promote local renewable electricity supply by making the setup and running costs of selling renewable electricity to local customers proportionate to the size of the supply company; and that Sheffield City Council should work with partners across the city to make information accessible to private consumers and local businesses to access any such schemes;
- (i) believes that the emerging local plan should encourage the use of local renewable energy supply in any of its considerations; and
- (j) further resolves to write to local MPs, asking them to support the Bill, and to the organisers of the campaign for the Bill, Power for People, expressing its support.

8. NOTICE OF MOTION REGARDING "CRISIS IN SOCIAL CARE" - GIVEN BY COUNCILLOR GEORGE LINDARS-HAMMOND AND TO BE SECONDED BY COUNCILLOR SIONED-MAIR RICHARDS

That this Council:-

- (a) notes that for over a decade central government have promised a white paper on social care reform – to provide a long-term vision and a financial package to resolve the current crisis in care – and believes that what has now been put forward is a huge, missed opportunity by this Government;
- (b) notes also that the Prime Minister claimed he will 'fix social care once and for all', and yet it is this Council's contention that the recent announcements will make little impact in addressing the scale of the

problems, in both the short and long-term and, once again it will be left on local authorities to pick up the pieces;

- (c) notes that the extra funding for social care is not even enough to deal with the immediate pressures on the system, and that social care is the single biggest financial pressure on this Council;
- (d) believes that the Government's social care announcement could, in the words of the Local Government Association (LGA), create 'a situation where the care sector ends up being worse off' and will put more future pressures on councils, not less, as they may have to cover some of the costs of the cap, as the Government are likely to have under-costed, and it is highly unlikely that the Government will be able to move funding initially flowing to the NHS towards social care at a later point, as at no point in British history has money from the NHS been taken back out of it and redirected to elsewhere in the British state;
- (e) notes that much needed improvements to care sector work is still outstanding from government and believes that without proper investment and decent pay and working conditions the sector will never deliver as it should;
- (f) notes that in Sheffield the previous Administration invested £4.2 million into the care sector to enable Sheffield's care workers to be given a pay rise and believes that such funding investment was not only the right thing to do, for the extraordinary effort of care workers throughout the pandemic, but that it also ensures a better service to the benefit of those relying on support; and
- (g) believes that the future of social care should be about building communities where people can live healthy independent lives, with a new deal for care workers, and with a new partnership built with families – so they do not put their own health and livelihoods at risk looking after the people they love, or to lose their home to pay for care – but that, sadly, the Government's proposed reforms fail to deliver on every metric you could think of.

9. NOTICE OF MOTION REGARDING "DOING MORE FOR THE ARMED FORCES COMMUNITY" - GIVEN BY COUNCILLOR LEWIS CHINCHEN AND TO BE SECONDED BY COUNCILLOR PENNY BAKER

That this Council:-

- (a) thanks all members of the Armed Forces Community (AFC) who have sacrificed so much for the benefit of the nation;
- (b) understands that there is a moral duty on the Administration, and indeed on all Councillors, to do more to support members of the

AFC;

- (c) notes the challenges which the AFC (including those who serve as a regular or reservist, veterans and family members of those who serve and have served) face in a range of areas such as housing, employment, finance, skills and health;
- (d) recognises the opportunities from an economic and social perspective of more seamlessly integrating veterans back into civilian life and improving support for all members of the AFC who may be facing a range of challenges additional to those experienced by the average citizen;
- (e) notes a survey conducted as part of Sheffield Hallam's South Yorkshire Armed Forces Covenant Project – Mapping of the Armed Forces Community Across the Region (July 2018) showed that more than half of Armed Forces respondents were unaware that Councils in South Yorkshire had signed the Armed Forces Covenant and 53% of respondents had a poor awareness of specific support services available to them;
- (f) notes that the Community Covenant Annual Newsletter published on Sheffield City Council's Armed Forces webpage is outdated, having been written in 2018, and believes that this is indicative of wider issues in communication with the AFC;
- (g) also notes that Sheffield is one of the only major cities in England who will not be hosting a City Poppy Day in aid of the Poppy Appeal for the Royal British Legion (RBL); and
- (h) therefore resolves to request the Administration to:-
 - (i) produce an Action Plan specific to the needs of the AFC in Sheffield within 6 months;
 - (ii) use the Action Plan to ensure Sheffield City Council progresses to becoming a Gold-accredited employer as part of the Defence Employer Recognition Scheme;
 - (iii) provide appropriate training to Council Officers to ensure they are aware of advice, options and support available to the AFC, particularly in relation to physical and mental health, housing, employment, education and finance;
 - (iv) be more proactive in applying for grants from the Armed Forces Covenant Fund Trust to achieve the aims in the Sheffield and South Yorkshire Action Plans;
 - (v) become a leading regional partner of the RBL by engaging more with their fundraising and remembrance events at a

city-wide level;

- (vi) ensure the production of the updated Sheffield Armed Forces Community Directory of Local Support remains on schedule so members of the AFC are able to easily identify available support;
- (vii) routinely publish the minutes of the Sheffield Community Covenant Partnership Board on the Sheffield City Council website to enable members of the AFC and the people of Sheffield to see what action is being taken; and
- (viii) update the Community Covenant Annual Newsletter on Sheffield City Council's Armed Forces webpage and increase the frequency of the newsletter from annual to semi-annual.

10. THE MAKING OF DORE NEIGHBOURHOOD PLAN

To approve, with or without amendment, the recommendations in the report of the Executive Director, Place, published with this agenda, on the result of the Dore Neighbourhood Plan Referendum and to outline the steps to be taken in consequence of its outcome.

11. UPDATES TO THE COUNCIL'S CONSTITUTION

To approve, with or without amendment, the recommendations in the report of the Director of Legal and Governance published with this agenda. providing details of changes to the Constitution as a result of the establishment of Local Area Committees, Transitional Committees and the Governance Committee, and changes to the number and remits of Scrutiny and Policy Development Committees, in this municipal year.

12. MEMBERS' ALLOWANCES : REPORT OF THE INDEPENDENT REMUNERATION PANEL

To approve, with or without amendment, the recommendations in the report (to follow) of the Executive Director, Resources, setting out the recommendations from the Independent Remuneration Panel on the Members' Allowances Scheme.

13. MINUTES OF PREVIOUS COUNCIL MEETINGS

To receive the record of the proceedings of the meetings of the Council held on 16th June and 7th July 2021 and to approve the accuracy thereof.

14. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of representatives to serve on other bodies.

A handwritten signature in black ink, appearing to read 'G. Duckworth', written in a cursive style.

Gillian Duckworth
Director of Legal and Governance

Dated this 28 day of September 2021

The next ordinary meeting of the Council will be held on 3 November 2021

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ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest (DPI)** relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any meeting at which you are present at which an item of business which affects or relates to the subject matter of that interest is under consideration, at or before the consideration of the item of business or as soon as the interest becomes apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority –
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.

- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) –
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
 - (b) either -
 - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership).

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting the well-being or financial standing (including interests in land and easements over land) of you or a member of your family or a person or an organisation with whom you have a close association to a greater extent than it would affect the majority of the Council Tax payers, ratepayers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the Authority's administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously.

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Audit and Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Gillian Duckworth, Director of Legal and Governance on 0114 2734018 or email gillian.duckworth@sheffield.gov.uk.

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Report to Council

Report of: Executive Director, Place

Date: 6th October 2021

Subject: The Making of Dore Neighbourhood Plan

Author of Report: Michael Johnson (Head of Planning)
Tel: 07769607537

Summary:

To report to the Council the result of the Dore Neighbourhood Plan Referendum and to outline the steps to be taken in consequence of its outcome.

Recommendations:

That the Council:

- (a) notes the outcome of the Dore Neighbourhood Plan Referendum; and
 - (b) resolves to 'make' the Dore Neighbourhood Plan such that it is adopted as a planning document as part of Sheffield's Statutory Development Plan
-

Background Papers: Dore Neighbourhood Plan
Dore Neighbourhood Plan Draft Adoption Statement

Category of Report: OPEN

Statutory and Council Policy Checklist

Financial & Commercial implications
YES
Legal implications
YES -
Equality of Opportunity implications
YES
Tackling Health Inequalities implications
N/A
Human rights implications
N/A
Environmental and Sustainability implications
N/A
Economic impact
N/A
Community safety implications
N/A
Human resources implications
N/A
Property implications
N/A
Area(s) affected
None
Relevant Scrutiny Committee if decision called in
N/A
Is the item a matter which is reserved for approval by the City Council?
YES
Press release
NO

DORE NEIGHBOURHOOD PLAN **REFERENDUM AUGUST 2021**

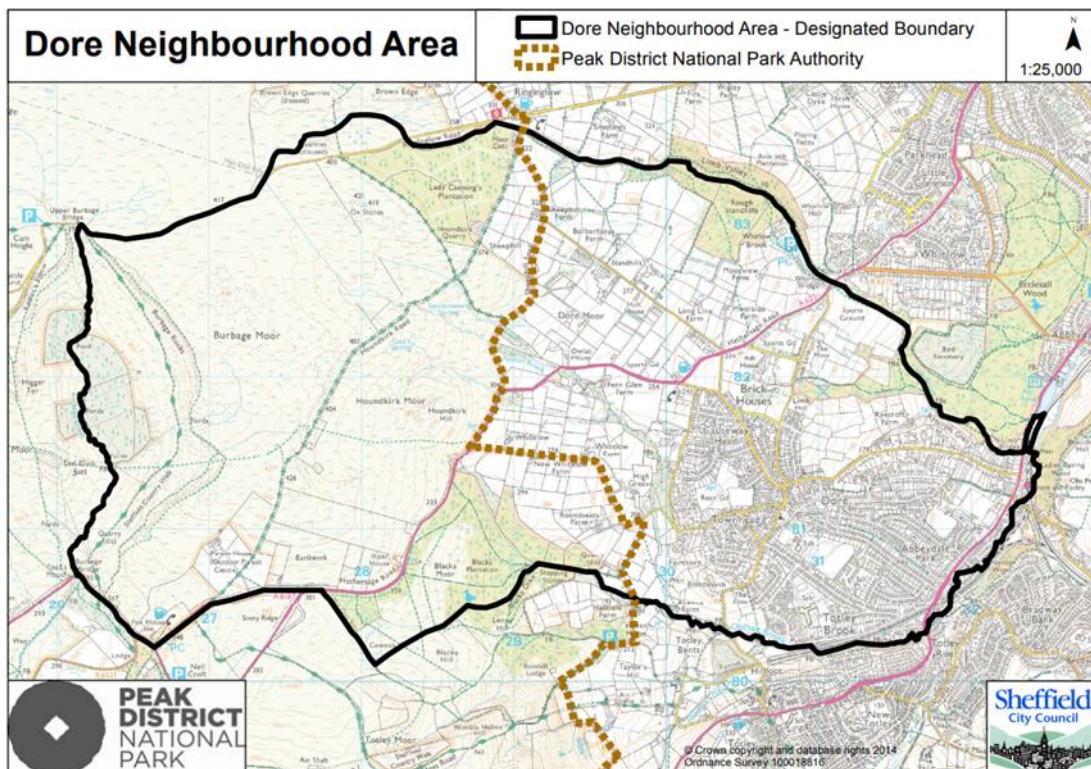
1. INTRODUCTION

- 1.1 The purpose of this report is to inform the Council of the result of the Dore Neighbourhood Plan Referendum and to outline the steps to be taken in consequence of its outcome. The report sets out the adoption stage of the process.
- 1.2 Neighbourhood planning was introduced by the Localism Act 2011. The Act introduced rights to enable communities to become directly involved in influencing planning and development in their areas by way of a neighbourhood plan. Neighbourhood plans are statutory planning documents which establish general planning policies for the development and use of land in a neighbourhood area.
- 1.3 Once prepared, a plan is subject to public consultation and independent examination. Ultimately, a plan is subject to a local referendum. Where a neighbourhood plan has a successful referendum (where more than half of those voting have voted in favour of the plan), and the Local Planning Authority is satisfied that all necessary statutory obligations have been met, there is a statutory requirement to 'make' the Plan and adopt it as part of the Statutory Development Plan.
- 1.4 Once 'made' (adopted), the Dore Neighbourhood Plan will be Sheffield's second adopted neighbourhood plan.
- 1.5 In 2017 Cabinet approved revised decision-making arrangements for neighbourhood planning (originally approved 18th December 2013) to allow the Council to meet new statutory timescales for decision making. This delegation was: that all decisions involving any aspect of the executive statutory function relating to neighbourhood planning be delegated to the Head of Planning, in consultation with the Director of Creative Sheffield. Such delegated authority to be exercised in consultation with the relevant Cabinet Member responsible for Planning. There are two caveats to this delegation however neither are relevant for this report.
- 1.6 In accordance with this delegation the Head of Planning has consulted the Executive Director for Place as the post for the Director of City Growth is currently empty (this post was previously known as the Director of Creative Sheffield) and this delegation is exercised in consultation with the relevant Cabinet Member.

2. THE REFERENDUM

- 2.1 On 12th August 2021, the Dore Neighbourhood Plan was subject to a referendum within the designated Dore Neighbourhood Area.

2.2 The boundary of the Dore Neighbourhood Area is identified on the Plan below and was formally designated by the City Council in October 2014. The area lies in the south-west of Sheffield City and includes an area of the Peak District National Park. The Plan 2021-2035 sets out a vision for the area which covers landscape character, housing needs and aspirations, local open spaces, the Dore Village centre, areas and buildings of historic or architectural interest and archaeology as well as public transport, and traffic management. It aims to protect and enhance those landscape and built assets, support viability and vitality of retail business and community facilities and to improve transport provision and connectivity to achieve a sustainable community.



2.3 The Referendum was held following receipt of the Independent Examiner’s Report in January 2021 which found that, subject to a number of modifications, the Plan met the ‘Basic Conditions’ (the statutory tests which neighbourhood plans are expected to meet) and therefore could proceed to a local referendum.

2.4 The Referendum asked –

“Do you want Sheffield City Council and the Peak District National Authority to use the Neighbourhood Plan for Dore to help it decide planning applications in the Neighbourhood area?”

2.5 There were 2,093 votes cast in the referendum. The vote breakdown is as follows: 1986 votes in favour of the Dore Plan; 106 votes against; and 1 vote that was rejected for being unmarked or wholly void for uncertainty. Therefore, the outcome of the Dore Plan Referendum was positive.

- 2.6 There is a mandatory legal requirement by virtue of section 38A(4) of the Planning and Compulsory Purchase Act 2004 (as amended) that the Council must ‘make’ (adopt) a neighbourhood plan that has been approved at referendum, unless there are circumstances where adoption of the plan would breach, or otherwise be incompatible with, any EU or human rights obligations as provided by section 61E(8) of the Town and Country Planning Act 1990 (as amended).
- 2.7 Officers are satisfied that the Dore Neighbourhood Plan has met all of the statutory obligations and that the making (adoption) of the Dore Neighbourhood Plan would not breach, nor would otherwise be incompatible with, any EU obligation or any of the Convention rights (within the meaning of the Human Rights Act 1998).

3. IMPLEMENTING THE OUTCOME

- 3.1 Regulation 18A of the Neighbourhood Planning (General) Regulations 2012 (as amended) requires Local Authorities to ‘make’ (adopt) a Neighbourhood Plan within 8 weeks of the day immediately following the referendum.
- 3.2 In accordance with paragraph 3.3.3 of the Constitution, the function of making the Dore Plan cannot be exercised solely by the Executive. As a result, the Dore Plan has been submitted by the Executive in accordance with the aforementioned Cabinet delegation to Full Council for adoption.
- 3.3 Following the ‘making’ of the Plan, the Council must comply with publicity requirements as set out in Regulation 19 of the Neighbourhood Planning (General) Regulations 2012 (as amended). A draft of the ‘Adoption Statement’ is set out as a background paper to this report.
- 3.4 As this Neighbourhood Plan includes part of the Peak District National Park all procedural stages has involved cross working with PDNP and they will also be “making” the Plan in accordance with their governance procedures. The PDNP recently adopted the Dore Neighbourhood Plan at its Planning Committee on 10th September 2021.

4. LEGAL IMPLICATIONS

- 4.1 The legal implications are set out in the body of the report. The ‘making’ of the Dore Neighbourhood Plan within the 8 week timescale in response to the positive referendum is a mandatory statutory requirement.
- 4.2 Once ‘made’ a neighbourhood plan forms part of the Statutory Development Plan used in determining planning applications. This means that within the Dore Neighbourhood Area, decisions on planning applications will be made using both the local plan and the Dore Neighbourhood Plan, and any other material considerations.

5. FINANCIAL AND COMMERCIAL IMPLICATIONS

- 5.1 Upon adoption of the plan there are no known cost implications for the Council.
- 5.2 The Community Infrastructure Levy Regulations 2010 (as amended) place a duty on charging authorities to allocate at least 15% (up to a cap of £100 per existing council tax dwelling) of CIL receipts to spend on priorities that should be agreed with the local community in areas where development is taking place. This is known as the neighbourhood portion. In accordance with regulation 59A (3) of the CIL regulations this increases to 25% where there is a neighbourhood development plan in place. This funding is pooled and allocated across all non-parished wards in the city according to the Index of Multiple Deprivation IMD.

6. EQUALITY OF OPPORTUNITY IMPLICATIONS

- 6.1 There are no equalities implications.

7. RECOMMENDATIONS

- 7.1 That the Council:
- (a) notes the outcome of the Dore Neighbourhood Plan Referendum; and
 - (b) resolves to 'make' the Dore Neighbourhood Plan such that it is adopted as a planning document as part of Sheffield's Statutory Development Plan

Michael Johnson
Head of Planning

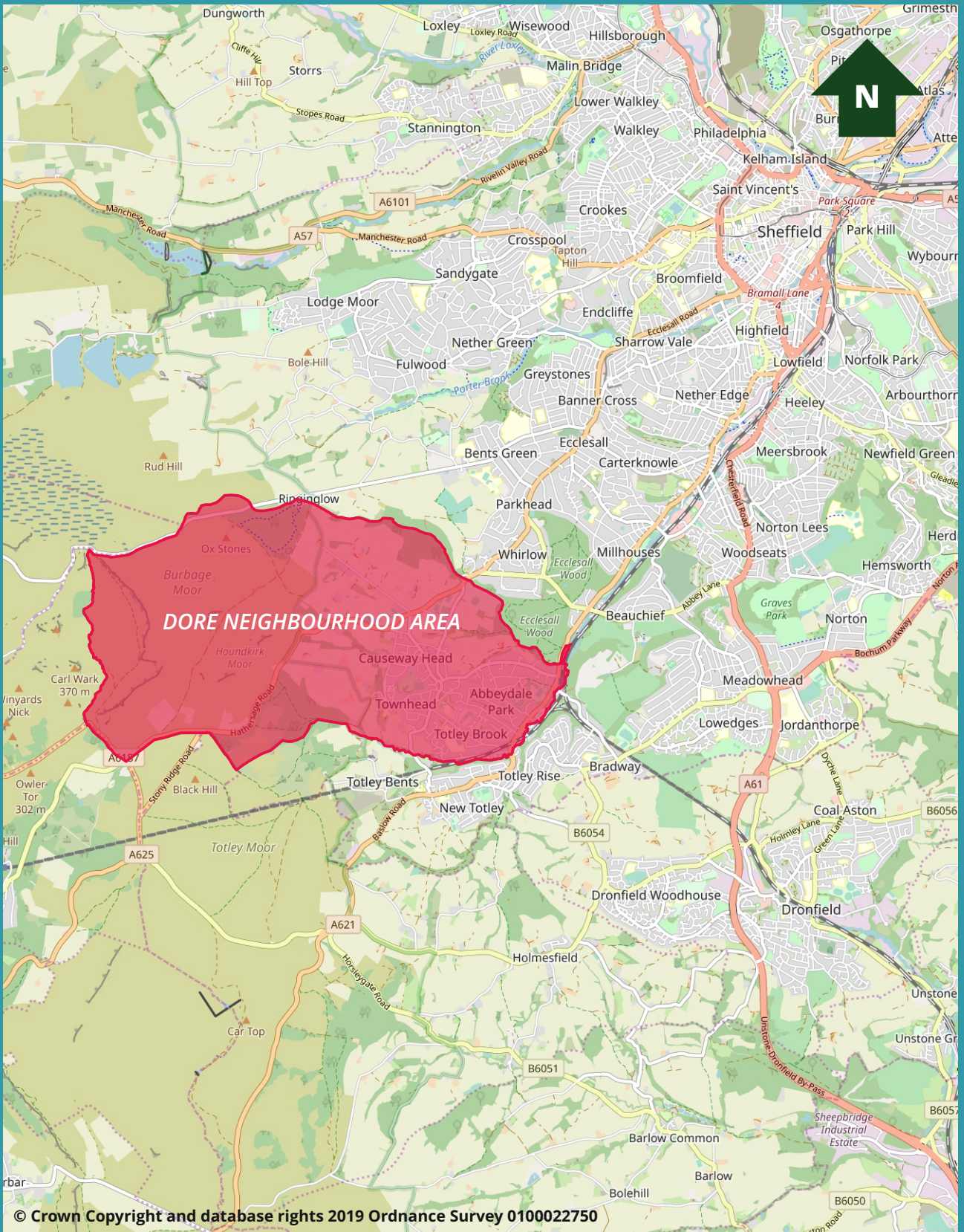


**DORE
NEIGHBOURHOOD
FORUM**

Dore Neighbourhood
Plan **2021 - 2035**



Dore Neighbourhood Area Location



Foreword

This Plan is based on the belief that people care about the place where they live or work, what it looks like and how it may develop. It is about trying to sustain attractive places in which to live and about involving those who live and work in the community in shaping their own future.

It is also based on the belief that we will never effectively protect our countryside from inappropriate development unless we regenerate and enhance our urban/brownfield sites as welcoming and good places in which to live. While Dore values the services provided by being part of a major city it also values being in the countryside. Dore sprang from the countryside as a village of scattered farmhouses lying between the moorlands and Ecclesall Woods, and half its Neighbourhood Area falls within the Peak District National Park and over a quarter in the Sheffield Green Belt.

This Plan seeks to protect the Green Belt in Dore Neighbourhood Area not only because it strongly fulfils the purposes for Green Belt set out in the National Planning Policy Framework, but also because it safeguards the setting of our National Park and its landscape character that has been fully assessed and documented. We believe that Dore and Sheffield should be responsible neighbours to this beautiful National Park. Many residents of Sheffield walk through the pleasant countryside of Dore to reach the National Park's upland landscapes. It is the Green Belt in Dore which provides a wildlife corridor and protective buffer for Ecclesall Woods, one of Sheffield's precious green lungs and a local nature reserve.

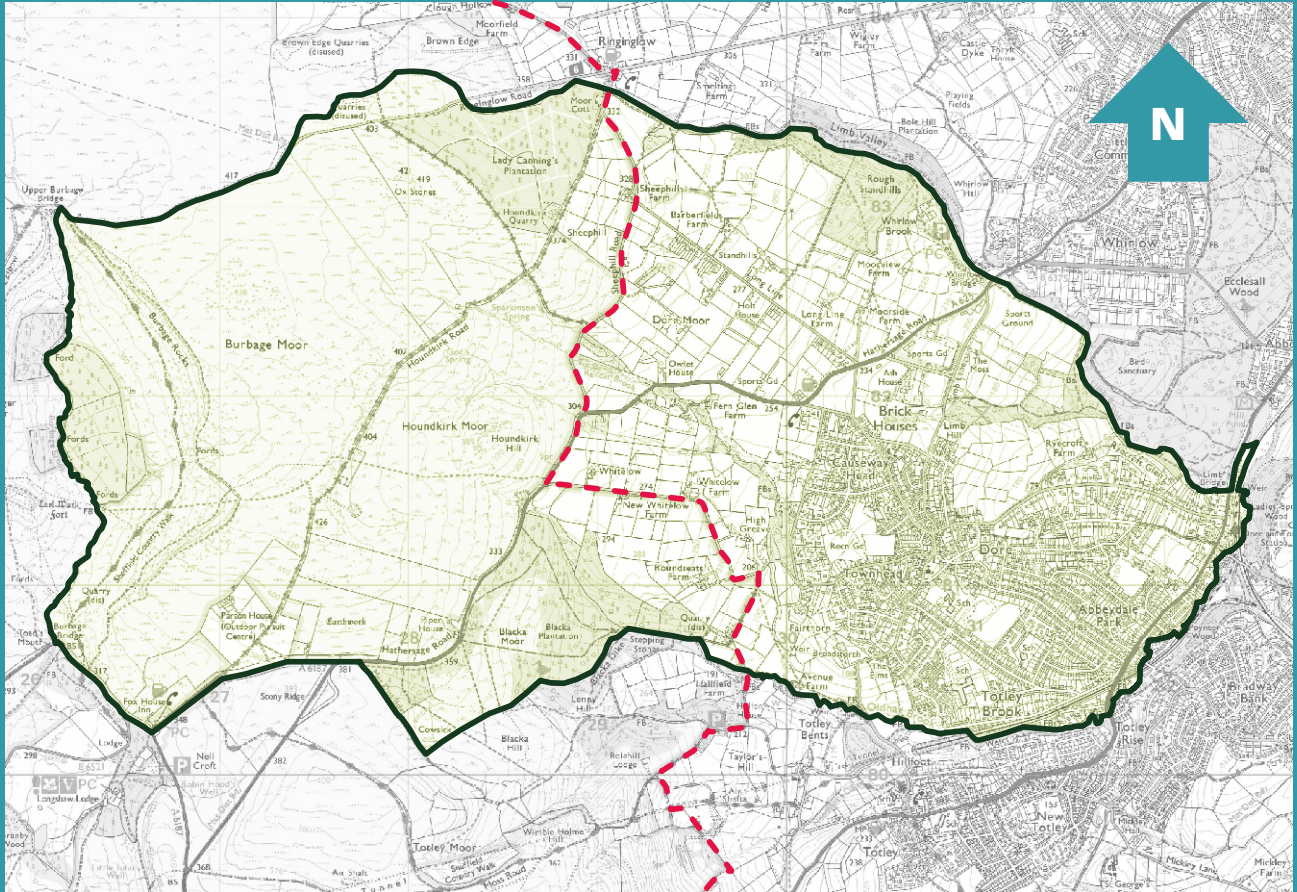
When we argue for appropriate housing development in Dore Village, the built-up part of Dore Area, consistent with safeguarding the distinctive features of its residential areas, we do not seek simply to protect our interests, rather we are additionally conscious of the strategic contribution which the attractive housing area of Dore Village can make to Sheffield's future as a good place to live and work and to the well-planned transition from protected moorland, through Green Belt, tree-rich Dore Village and Ecclesall Woods to Sheffield's inner suburbs and the denser city heart. We also seek to protect and enhance the vitality of our Village Centre and improve our bus and train services to the benefit of Sheffield as a whole.

Dore is a community which, through the work of the Dore Village Society, whose membership accounts for nearly 30% of households in Dore, has taken the trouble to research and protect its sense of identity over the past 56 years. The entire membership of the Dore Village Society comprises Dore's Neighbourhood Forum with the power to institute the neighbourhood planning process.

Those who have been intimately involved in preparing this Neighbourhood Plan at the instruction of the Forum are immensely grateful to the many volunteers who have manned the Steering and Working Groups and who have researched and managed the preparation of the plan and to the many residents, businesses and local organisations who have responded enthusiastically to our consultations. This Plan is the fruit of considerable community interest and effort.

Christopher Pennell
 Chairman of the Dore Neighbourhood
 Forum Steering Group

Dore Neighbourhood Area



- Dore Neighbourhood Area - Designated Boundary
- - - - Peak District National Park Authority Boundary



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Contents

1.	Introduction	Page 6
2.	Planning Context	Page 9
3.	Vision and Aims for Dore Neighbourhood	Page 11
4.	Peak District Eastern Moorland Fringe DN POLICY 1: Public Rights of Way and Access.	Page 12
5.	Green Infrastructure DN POLICY 2: The Landscape Sensitivity of the Setting of the Peak District National Park. DN POLICY 3: Green Infrastructure. DN POLICY 4: Long Line Substantially Developed Road Frontage.	Page 13
6.	Housing Area Character DN POLICY 5: New Infill Housing Development in the Dore Housing Area. DN POLICY 6: The Provision of Smaller Homes.	Page 15
7.	Local Green Space DN POLICY 7: Local Green Space.	Page 17
8.	Dore Village Centre DN POLICY 8: Developments and Changes of Use in Dore Village Centre. DN POLICY 9: Community Uses in Dore Neighbourhood Area. DN POLICY 10: Village Centre Environmental Improvements.	Page 22
9.	Conservation and Archaeology DN POLICY 11: Sites of Archaeological Heritage Significance. DN POLICY 12: Dore Conservation Area. DN POLICY 13: Protection of Heritage Assets of Archaeological Significance in Dore Conservation Area.	Page 25
10.	Sustainable Transport DN POLICY 14: Dore and Totley Station Park-and-Ride Facilities.	Page 28
11.	Annex A: Neighbourhood Aspirations	Page 29
12.	Annex B: Community Infrastructure Levy	Page 38
	Glossary and Acknowledgements	Page 39
	Dore Neighbourhood Plan Policies Map (attached)	

*Dore Neighbourhood Plan prepared by Dore Neighbourhood Forum
Supported by the Peak District National Park Authority and Sheffield City Council*

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1. Introduction

1.1 The Dore Village Society is a charitable trust formed in 1964 with the initial primary object of improving architecture and planning in Dore. The Society has a long experience of responding to consultations on planning issues and to planning applications affecting Dore. Under its constitution the Society has the express power to prepare a neighbourhood plan for the purpose of promoting or improving the social, economic and environmental well-being of Dore. Dore Village Society (DVS) was designated as a Neighbourhood Forum, with a membership in excess of 1,000 out of a population of about 7,500; and the Society's 'area of benefit' was designated as Dore Neighbourhood Area in October 2014 under the Localism Act of 2011 by the Peak District National Park Authority and Sheffield City Council.

1.2 The Neighbourhood Area, based on the historic Dore Township map produced by Fairbanks in 1802, is bounded in the East by the Limb Brook, except to include Beauchief Gardens and the houses between Beauchief Gardens and Limb Brook on Abbeydale Road South, in the North by Limb Brook and Ringinglow Road, in the West by Burbage Brook and in the South by Stony Ridge, Old Hay Brook and the River Sheaf, except to include Nos. 46 and 48 Five Trees Avenue. (The exceptional properties in Abbeydale Road South and Five Trees Avenue were included following a household survey to determine the residents' understanding of their neighbourhood). The Neighbourhood Area lies in the Peak District National Park in the west and in the east the built-up Village of Dore lies in the Sheffield Green Belt.

1.3 The Localism Act 2011 introduced new rights and powers to allow communities to shape new development in their area by preparing a Neighbourhood Plan which can establish planning policies for development and use of land in the neighbourhood. It gives neighbourhood forums the powers to prepare a neighbourhood plan as a way of helping the local community influence the planning of the place in which they live and work.

1.4 Dore Neighbourhood Plan contributes to sustainable development by policies and proposals devised locally. It contributes to the achievement of sustainable development by promoting economic, social and environmental wellbeing in Dore Neighbourhood Area and ensuring that the needs of Dore in the present do not compromise the ability of future generations to meet their own needs.

1.5 The Neighbourhood Plan is a community plan and must derive its objectives, actions and authority from the community. From the offset the Steering Group was determined that the residents should be central to the process, be involved, be kept informed and given every opportunity to tell the Steering group what they wanted. Communication and consultation, in various forms, played a major role in formulating the Plan. A programme was established to:

- i) Promote a high degree of awareness of the project;
- ii) Invite residents to join Working Groups;
- iii) Encourage everyone to contribute to the development of the Plan;
- iv) Promote consultation events;
- v) Provide regular updates on the status of the Plan and its development; and
- vi) Ensure there was full transparency in how policies developed and changed in response to the consultations.

Process & Consultation Diagram

The following diagram introduces the various principal consultative events and consultative contributions which occurred within the Plan's preparation in roughly the order they occurred and is covered in more detail in our Consultation Statement.



1.6 The Neighbourhood Plan has regard to the National Planning Policy Framework 2019 (NPPF) and is in general conformity with the strategic policies of the Peak District National Park Authority and Sheffield City Council. The Neighbourhood Plan seeks to protect the Green Belt, valued natural assets and Local Green Spaces. The Neighbourhood Plan seeks to conserve the character of the housing area and to encourage the development of smaller homes. It promotes the Village Centre as the heart of the community; and seeks to protect important buildings and areas of historic, architectural and/or archaeological interest. The Neighbourhood Plan also supports sustainable patterns of movement.

1.7 Only a Neighbourhood Plan that meets each of the basic conditions can be put to referendum. There are five basic conditions that must be met by a neighbourhood plan:

- i) The neighbourhood plan has regard to national policies and advice contained in guidance issued by the Secretary of State.
- ii) The 'making' of the neighbourhood plan contributes to the achievement of sustainable development. The Basic Conditions Statement identifies the extent to which the policies of the Plan contribute to promoting the economic, social and environmental benefits to the local community.
- iii) The 'making' of the neighbourhood plan is in general conformity with the strategic policies contained in the development plans for the area of the planning authority (or any part of that area).
- iv) The 'making' of the neighbourhood plan does not breach, and is otherwise compatible with, EU obligations.
- v) The 'making' of the neighbourhood plan is not likely to have significant effect on a European site (as defined in the Conservation of Habitats and Species Regulations 2012).

The Forum has produced a Basic Conditions Statement to accompany the Draft Plan demonstrating how the Plan fulfils the basic conditions and other legal requirements.

1.8 The Neighbourhood Plan will be made by the Peak District National Park Authority and Sheffield City Council if more than 50% of neighbourhood electors voting agree to the Draft Plan in a local referendum. The Neighbourhood Plan, once made, will form part of the development plan and its Policies will be taken into account when planning applications are determined by the Local Planning Authority.



2. Planning Context

Dore Village Design Statement



2.1 The Neighbourhood Plan takes into account the Dore Village Design Statement prepared in 2005 and the associated public consultation, community support and the issues dealt with, including: the Countryside Setting and Sheffield Green Belt, Dore Conservation Area, Dore Area of Special Character, Existing Housing Areas and Open Spaces, New Housing Development and Traffic Management. The preparation of the Dore Village Design Statement enabled the community to look at Dore in a new way and appreciate what makes it special. A questionnaire elicited views from the local community on the planning issues that the community thought to be most important and the preparation process included a day-long design workshop concentrating on a character analysis of the Village's housing areas. The Design Statement aimed to conserve and enhance the character of Dore Village and its countryside setting by managing acceptable change.

The National Planning Policy Framework 2019

2.2 The National Planning Policy Framework (NPPF) sets out the Government's planning policies for England and how these should be applied. It provides a framework within which locally-prepared plans for housing and other development can be produced (paragraph 1).

2.3 It states: 'The purpose of the planning system is to contribute to the achievement of sustainable development. At a very high level, the objective of sustainable development can be summarised as meeting the needs of the present without compromising the ability of future generations to meet their own needs.' (paragraph 7).

Achieving sustainable development means that the planning system has three overarching objectives, which are interdependent and need to be pursued in mutually supportive ways (so that opportunities can be taken to secure net gains across each of the different objectives):

An economic objective

to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure.

A social objective

to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations; and by fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being.

An environmental objective

to contribute to protecting and enhancing our natural, built and historic environment; including making effective use of land, helping to improve biodiversity, using natural resources prudently, minimising waste and pollution and mitigating and adapting to climate change, including moving to a low carbon economy (paragraph 8).

These objectives should be delivered through the preparation and implementation of plans and the application of the policies in this Framework; they are not criteria against which every decision can or should be judged. Planning policies and decisions should play an active role in guiding development towards sustainable solutions, but in doing so should take local circumstances into account, to reflect the character, needs and opportunities of each area (paragraph 9).

Neighbourhood plans should support the delivery of strategic policies contained in local plans or spatial development strategies; and should shape and direct development that is outside of these strategic policies (paragraph 13).

Neighbourhood planning gives communities the power to develop a shared vision for their area. Neighbourhood plans can shape, direct and help to deliver sustainable development, by influencing local planning decisions as part of the statutory development plan. Neighbourhood plans should not promote less development than set out in the strategic policies for the area, or undermine those strategic policies (paragraph 29).

Neighbourhood plans must meet certain 'basic conditions' and other legal requirements before they can come into force. These are tested through an independent examination before the neighbourhood plan may proceed to referendum (paragraph 37).

Development Plan

2.4 The National Policy Planning Framework requires Neighbourhood Plans to be in general conformity with the strategic policies of Local Plans, which include the Peak District National Park Authority's current development plan comprising the Core Strategy and the Development Management Policies adopted in May 2019 and the Sheffield City Council Core Strategy adopted March 2009 and the 'saved policies' of the Sheffield Unitary Development Plan adopted in March 1998.

2.5 Sheffield City Council is currently preparing a new Sheffield Plan to replace the two currently adopted planning documents.

2.6 The Government suggests, with regards to emerging policies, that it is worth minimising conflict with them and there should be agreement between the local authority and a neighbourhood forum on the relationship between policies in the emerging neighbourhood plan, the emerging local plan and adopted development plans.

Determining Planning Applications in Dore Neighbourhood Area

2.7 All planning applications in the Dore Neighbourhood Area will be determined in accordance with the adopted development plan unless material considerations indicate otherwise. Once adopted, the Neighbourhood Plan will be part of the Development Plan, in addition to the adopted Peak District Local Plan or Sheffield's Planning documents, depending where in the Dore Neighbourhood Area the planning application is located.

Neighbourhood Plan Policies and Aspirations

2.8 The Neighbourhood Plan *Policies* are based on the guidance of the National Planning Policy Framework 2019.

2.9 The Neighbourhood Plan *Policies* are highlighted in green. The Dore Neighbourhood Plan covers the period 2021-2035.

2.10 The proposals set out in Annex A provide local *Aspirations* captured during the plan-making process. The Neighbourhood Forum will seek to work with other bodies, including Local Authorities and transport organisations, with the aim of achieving the implementation of these.

2.11 Annex B sets out the Neighbourhood Forum's preferences in respect of any locally allocated Community Infrastructure Levy that may arise, albeit the Forum will be flexible as priorities may need to respond to changing circumstances over the plan period.

3. Vision And Aims For Dore Neighbourhood

The Plan's Vision

3.1 Dore Neighbourhood Forum has developed a shared vision of a sustainable future for all sections of the community in Dore Neighbourhood Area which lies in both the Peak District National Park and Sheffield City. The Plan's Vision is as follows:

- **The successful landscape character transition between the National Park's magnificent Eastern Moorland Fringe across Dore Village to Ecclesall Woods and the urban area will be respected.**
- **Dore Housing Area will provide a variety of diverse, quiet, safe, attractive, distinctive and desirable residential environments with good tree cover and mature gardens.**
- **Those local open spaces that are demonstrably special and valued by the community will be safeguarded and flourish.**
- **The Village Centre, increasingly valued by residents and business, will remain a vital and viable economic and community facility.**
- **Future generations will be able to enjoy and understand buildings and areas of historic or architectural interest and significant archaeological assets will be recognised, valued and safeguarded.**
- **Good public transport and appropriate traffic and car parking management necessary for a sustainable community will be sought.**

The Plan's Aims

3.2 Based on the Vision for Dore Neighbourhood the Plan's Aims are:

- **Protection and enhancement of the natural beauty of and access to the Eastern Moorland Fringe of the Peak District National Park.**
- **Protection of the environmentally sensitive character of the countryside that constitutes the setting of the National Park, Dore Village and Sheffield's South-Western suburbs and enhancement of its green infrastructure for recreation, ecology and wildlife.**
- **Respecting the transitional landscape from the Eastern Moorland Fringe and safeguarding the character of Dore Housing Area by controlling the development and design of housing infill, protecting its housing density, urban grain and mature gardens and supporting the provision of smaller homes.**
- **Identification, protection and enhancement of valued local open spaces.**
- **The support of the viability and vitality of the retail, business and community facilities and the enhancement of the environment of the Dore Village Centre.**
- **Preservation and enhancement of buildings and areas of historic or architectural interest and protection of significant archaeological assets such that their significances are safeguarded over time.**
- **Improvement of the public transport provision and appropriate traffic and car parking management necessary for a sustainable community.**

4. Peak District Eastern Moorland Fringe

The Peak District Eastern Moorland Fringe in Dore Neighbourhood

4.1 About one half of the Dore Neighbourhood Area lies within the Peak District National Park. The upland area of the Eastern Moorland Fringe dominates the landscape and provides an important visual and recreational amenity, easily accessible to the local community and the City of Sheffield.

Public Rights of Way and Access

4.2 Under the Countryside and Rights of Way Act 2000, the public can walk freely on mapped areas of mountain, moor, heath, downland and registered common land without having to stick to paths. The Act states "the right of access is for those on foot for open air recreation".



Houndkirk Road and open access land

"...provider of fresh air... the physical and mental health benefits afforded to those who exercised in it and enjoyed views across it..."

4.3 It was apparent from the consultations, whether they were the formal open consultation events or the more informal meetings with residents and organisations, that Dore residents value their access to the surrounding countryside and make significant use of that access. There was universal support that open access land should be kept free of development, and that management plans should be encouraged that protect and enhance the environment and permit responsible recreational use.

4.4 Open Access Land provides a valuable resource for both visitors and local residents, which requires maintenance and protection from development. The Neighbourhood Plan strongly supports improvements that result in the enhancement of public rights of way and access and Policy 1 aligns with Peak District Development Management Policy DMT5 (Development affecting a public right of way).

DN POLICY 1: Public Rights of Way and Access

The protection and enhancement of public rights of way and access will be supported.

5. Green Infrastructure

5.1 Part of the Neighbourhood Area forms part of the setting to the Peak District National Park and it is important to ensure that development does not detract from this.



Pastoral landscape flowing across the National Park and Green Belt boundary in Dore Neighbourhood Area



*Peak District National Park Authority
Landscape Strategy*

5.2 The Forum also supports the Peak District National Park Authority's 'Landscape Strategy and European Landscape Convention Action Plan' (July 2009) and the Landscape Guidelines for the areas of 'Slopes and Valleys'. This would include protecting historic parkland landscapes, historic field barns, dry-stone walls, hedgerows and historical enclosure patterns, managing and enhancing the historical pattern of development, the network of minor roads, woodlands, diversity of agricultural grasslands, linear tree cover and amenity trees. (p118).

DN POLICY 2: The Landscape Sensitivity of the Setting of the Peak District National Park

Development must respect the setting of the Peak District National Park.

5.3 The Dore Neighbourhood Forum is aware that Sheffield's two universities have a wealth of study experience of the value to human wellbeing of access to the natural world for physical health, mental health and spiritual wellbeing. There can be no doubt that Sheffield residents and Dore residents benefit in health and wellbeing by ready access to local green spaces. Sheffield was chosen by the Natural Environment Research Council for a major practical research project (valued at £1.3m) *Improving Wellbeing through Urban Nature* (IWUN), led by the University of Sheffield's Department of Landscape and bringing together academics from Sheffield, Derby and Heriot-Watt Universities with the Wildlife Trusts, Recovery Enterprises and the Centre for Sustainable Healthcare. The results of the IWUN study shed light on ways in which the quality and quantity of urban green space impacts on the health and wellbeing of Sheffield residents that could support the importance of developing a green infrastructure strategy.

DN POLICY 3: Green Infrastructure

Improvements to Dore's green infrastructure, including its network of ecosystems, its biodiversity, its historic landscape features and its provision of accessible green space, will be supported.

Long Line Substantially Developed Road Frontage

5.4 The 'substantially developed road frontage' of Long Line comprises three groups of dwellings on the south western side of the road only separated by areas of open farmland: numbers 1-19, 57-63 and 139-175. DN Policy 4 supports appropriate residential development along Long Line subject to it being demonstrated that it will respect its surroundings. The Policy restricts infilling to a single plot in order to protect the openness of the Green Belt.

DN POLICY 4: Long Line Substantially Developed Road Frontage

The infilling of a single plot, subject to development maintaining the open character of the Green Belt; respecting its surroundings, including the setting of the Peak District National Park; and maintaining the building line set by neighbouring dwellings, will be supported along Long Line in the following locations: Properties Numbered 1-19, 57-63 and 139-175 Long Line.

6. Housing Area Character

Dore Housing Area

6.1 Dore Village, the built up area of Dore Neighbourhood Area largely enclosed by the Green Belt, grew from its Derbyshire origins of scattered stone-built farmsteads and cottages, in the late nineteenth century when the railway first came to Dore, then over the pre-war, inter-war and post war periods of the twentieth and the early years of this century. Dore Village grew incrementally, generally by the development of windfall sites by, on average, about 30 dwellings per year and now contains about 3000 dwellings. The Housing Area, shown on the Policies Map comprises a diverse range of homes, both private and social housing, bungalows, terraced, large and small semi-detached and detached houses and small apartment blocks.

6.2 The Forum believes that it is important to retain and protect the attractive and distinctive features of Dore Housing Area that consolidate its transitional landscape role particularly in the natural setting in which Dore Village is located, which is also the setting of the National Park. The Forum is concerned that this transitional landscape role could be damaged by seriously increasing the Housing Area density thus threatening its mature gardens and generous tree cover or by urban extension into the natural setting of the Housing Area that is so beneficial to, and appreciated by, the Village residents and those who may be attracted to live in Dore and thereby benefit the City.



View from the Moorland Fringe across Dore Village to the City

Housing Area Urban Grain

6.3 The Neighbourhood Plan Housing Working Group, in addition to surveying distinctive features of the Housing Area relating to South-West Sheffield, also undertook a more detailed appraisal of the character of the Housing Area. The Housing Area Character Appraisal (March 2017) is not adopted planning policy and is not part of this neighbourhood plan, but it is intended to complement the Neighbourhood Plan by providing some detail to support the plan aim to safeguard the character of Dore Housing Area and the policies in this chapter of the plan. It provides background commentary describing the various housing character areas and provides informal evidence in support of the relevant Neighbourhood Plan policies. It is available via the Dore Neighbourhood Forum website. The Housing Area Character Appraisal identified a varying urban grain across the eight housing sub-areas dependent upon their varying density. However, the common feature of the eight sub-areas identified was that the layout of the dwellings created an urban grain reinforced by a general adherence to a common building line related to the principal highway on which they were located. Such a general compliance to a common building line creates a 'neighbourly relationship of the built form'. (DETR By Design, 2000) The disruption of the urban grain by development contrary to the building line would damage the character of the Housing Area. The Forum believes that in order to maintain the urban grain and the well-established character of the Housing Area it is important to ensure new development respects this common building line.

Building Character

6.4 The Housing Area Character Appraisal has identified sensitive areas such as the areas of stone-built houses and the Dore Conservation Area where the building character should be conserved. The Appraisal also identified that the common building character across the sub-areas is the importance of the use of traditional building materials: stone, brick, or render and tiled or slated pitched roofs and commonly used stone boundary walls. The Forum propose that any new housing infill development should reflect the use of such traditional building materials to safeguard the Housing Area character.

Housing development in residential gardens

6.5 New housing development involving the loss of mature residential gardens may be inappropriate as it could erode the attractive and distinctive character of the Housing Area of Dore Village by damaging the visual amenity of local residents, imposing noise and movement nuisance to adjoining properties caused by new vehicular and pedestrian access, deprive residents of light, privacy or security and lead to the loss or threat of loss to existing mature trees and hedges. In particular, tandem development in residential gardens, which uses the vehicular and pedestrian access of an existing dwelling, may be inappropriate as it could disrupt the urban grain and lead to the imposition of intrusive noise to adjacent properties caused by the new vehicular and pedestrian access and loss of visual amenity and privacy of the existing dwelling and adjoining residential properties.

6.6 New housing infill development on the frontage of sites and complying with the building line on a suitable existing or new highway may safeguard the character of the various parts of the Housing Area, maintain an appropriate density, and retain the existing urban grain. Infill development could include the redevelopment of existing dwellings on the same footprint, redevelopment of existing dwellings for one or more dwellings and development between existing dwellings or the subdivision of existing dwellings.

DN POLICY 5: New Infill Housing Development in the Dore Housing Area

All development in Dore Neighbourhood Area will be expected to be of a high quality and make a positive contribution to place making. New residential development in the Dore Housing Area will be supported where it respects local character, residential amenity and highway safety. Development should have regard to local characteristics, including building lines, plot ratios, materials and boundary features; and should protect mature trees and hedges.

Opportunities for providing Smaller Homes

6.7 The 2011 Census indicates that in the South-West of Sheffield, an area including Dore, the population is considerably older and ageing compared with most other wards in the City. Also 31% of the households in the South West of Sheffield are single person households and 22% consist of a single couple with no dependant children (SCC Housing Market Profile-South West Sheffield 2015). The Sheffield Housing Market Profile also provides evidence that, while 53% of the households in the South-West consist of a single person or single couple, 40% of the houses in the South West as a whole have 3 bedrooms and a further 37% have 4 bedrooms or more. In Dore and Totley Ward the 2011 National Census showed that 25.4% of the population was aged 65 or over compared with Hillsborough on the same 81 bus route, where only 14.4% of the population is 65 or over. The life expectancy for a male in Dore and Totley is 3.6 years longer than in Hillsborough and for women 4 years longer. Therefore, where older couples or older single occupants live in Dore they tend to live longer than much of the rest of Sheffield's population and they have less chances of finding a smaller home in Dore and of freeing up a larger home for younger people. This is a sufficiently distinctive demographic and housing issue in Dore to warrant special attention.

6.8 The demand for smaller dwellings to provide for older residents to downsize in Dore has been identified in public consultation as part of the 'DWELL' research project conducted by Sheffield University in 2013/16 (Designing for Well-being in Environments for Later Life). The Government White Paper Fixing our Broken Housing Market (cm 9352) at paragraph 4.43 recognises this need stating 'Helping older people to move at the right time and in the right way could also help their quality of life at the same time freeing up more homes for other buyers'.

6.9 Whilst the Neighbourhood Plan does not allocate any land for development, the Forum supports the development of smaller homes to address the demand for smaller homes and increase the likelihood of infill development in Dore providing smaller homes for both downsizers and modest buyers and occasionally freeing up larger homes for family occupancy.

DN POLICY 6: The Provision of Smaller Homes

In the Dore Housing Area, the development of smaller homes, with no more than two bedrooms, will be supported.

7. Local Green Space

Designation of Local Green Space

"Diverse and surprise views and an open aspect"

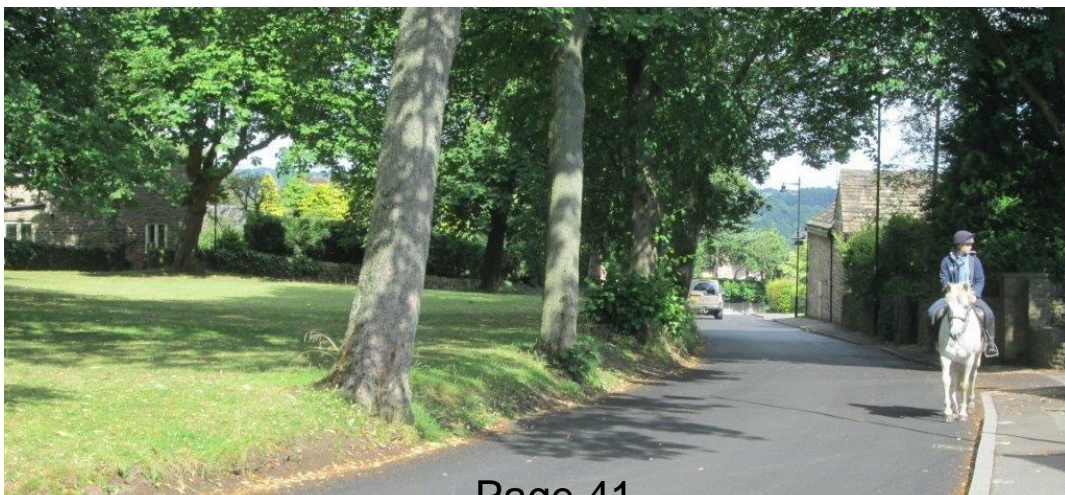
7.1 There was very strong support for the designation of open areas in the village as Local Green Space. This support not only came from the wider community but also from interested users of existing open spaces, individuals concerned with maintaining the "open" character of the village and organisations, residents' associations and individuals who regard such spaces as being essential to the physical and emotional wellbeing of the local population. The original list of potential Local Green Space was intensively debated at the formal consultations and in meetings with interested parties, with areas being added and removed as the policy evolved.

7.2 Early progress on the IWUN study confirms the value to health and wellbeing of contact with nature, whether in the great outdoors or in formal parks, local green spaces or even residential gardens. The Sheffield Green Commission report clearly states: 'People benefit from the mental and physical health and wellbeing that regular contact with nature and the outdoors can bring'. All such spaces are highly valued by Dore residents and are identified in this proposal for the designation of local green spaces. It is no surprise that in Natural England's Monitor of Engagement with Natural Environment (MENE), it was shown in over 140,000 interviews conducted nationally over 3 years that the elderly (aged over 65) and people with disabilities and long-term illnesses visit the natural environment most frequently of the five population groups surveyed and have the most positive attitude to the natural environment which is particularly relevant to Dore, that has the highest proportion of elderly people of all the Sheffield wards.

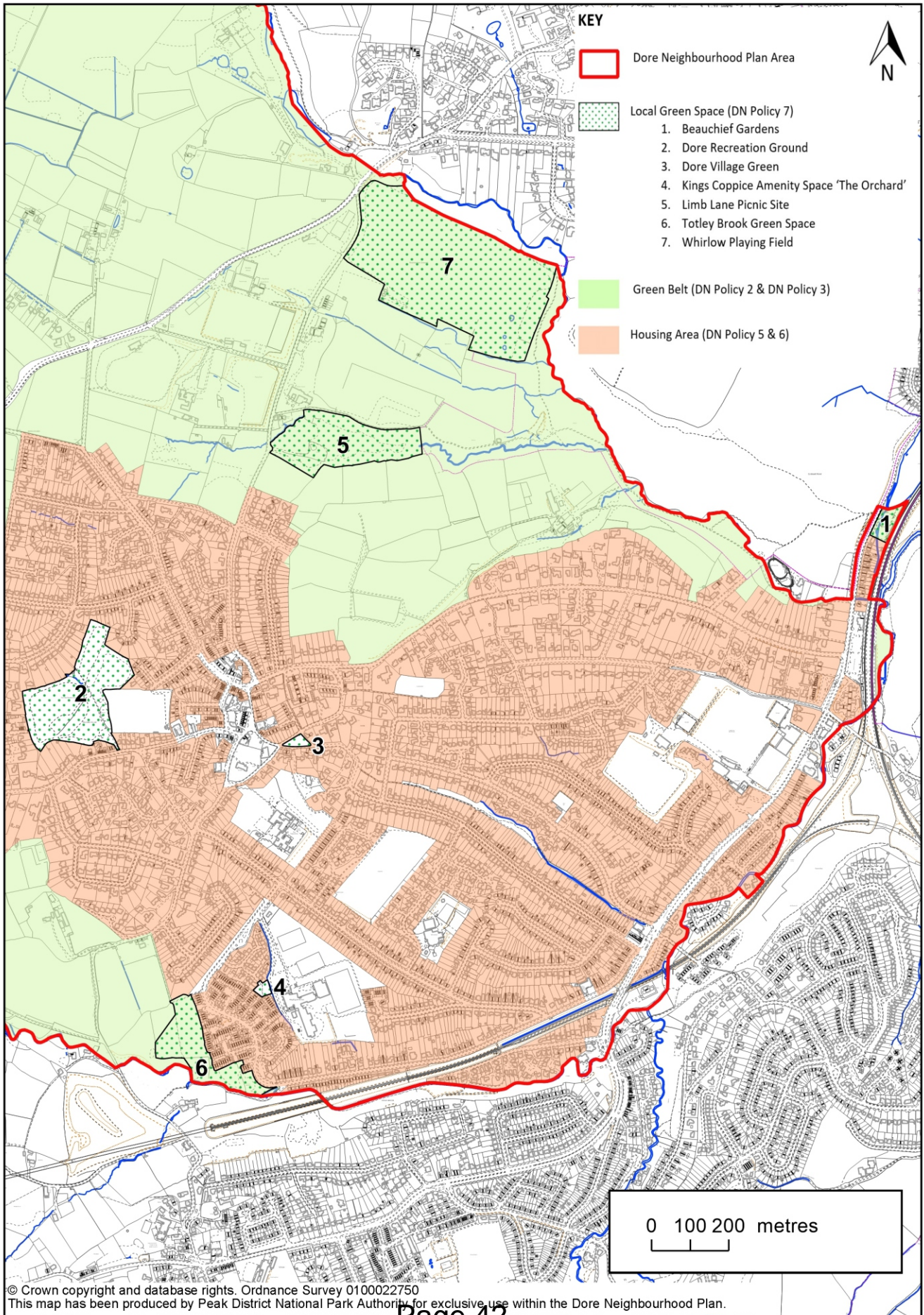
7.3 The Neighbourhood Forum is of the opinion that a number of existing open spaces, identified by the local community to be of particular importance to the community, should be protected.

7.4 There are several open spaces in Dore Neighbourhood, both within the Village and in the Green Belt, that the Forum feels, after careful examination of the relevant criteria, fulfil the requirements of the NPPF that:

- Are in reasonably close proximity to the local community of Dore, lying within the Village or within walking distance of the Village.
- Are demonstrably special to the Dore community as expressed in local consultations and hold a particular local significance for their beauty, historical significance and recreational value, tranquillity or richness of wildlife (e.g. being designated as Areas of Natural History Significance).
- Are not extensive tracts of land, being of limited area and defined by clear boundaries identified on the following Local Green Space map.



Local Green Space Map





Beauchief Gardens

1) Beauchief Gardens, owned by Sheffield City Council, located on Abbeydale Road South, is an Historic Garden donated to the Council in 1935 by the J G Graves Trust and comprises an attractive, ornamental, stone-walled, landscaped formal garden overlooking the Abbeydale Hamlet forge pond. The protection of the Gardens is supported in particular by the Friends of Millhouses Park who help maintain the Gardens and have expressed their support for the designation of the Gardens as a Local Green Space. The Gardens are used daily by members of the community seeking an area for exercise, to sit and read or for family recreation. It is also a venue for the "Flying Gardeners Group" of Sheffield University of the Third Age and a very popular wedding photograph venue.

2) Dore Recreation Ground was transferred to Sheffield City Council by Mr E Sampson, the former Surveyor to the Norton Rural District Council, and is part of Dore Conservation Area. It is held under the 1875 Public Health Act as Open Space and is protected as a Public Space. It is one of the most used open spaces in Dore and activities include: parent, guardian or sibling-observed small world play, kite flying, Tai Chi, Qi Gong, dog walking, jogging, photography, children's play areas, a seated meeting place for adults, young people and children, a safe meeting place for young adults, exercise-based activities, informal sports-football, cricket, French cricket, rounders, Frisbee, small ball games, den building, hide-and-seek, tree climbing, tag, quiet activities, walking, sitting, reading, personal music enjoyment, enjoyment of nature, nature rambles and brambling, learning to ride a bike, young persons play, buggy pushing. It is the site of the annual Scout and Guide Gala attended by thousands of residents and visitors. The protection of the area for wildlife and recreation purposes is valued by the local community.



Dore Recreation Ground



Dore Village Green

3) Dore Village Green is owned by the Sheffield City Council and is a registered Village Green under the 1965 Commons Act. It is part of Dore Conservation Area and has particular historic significance being marked by an engraved stone as the meeting place of Aenred, King of Northumbria, and Ecgbert, King of Wessex, who had recently defeated Mercia and now accepted Aenred's submission and declared himself the 'Lord of all England'. The Village Green is valued by the community as an important and historic green space, for its beauty and for its location for the annual well-dressing, outdoor theatre production during the Dore Festival fortnight and one of the locations for the Dore Village Show. This Green, alongside the War Memorial, is the site for the hugely attended Annual Remembrance Day open air service and parade. At all times of the year it is a very popular meeting place and sitting area for families and Village residents of all ages.

4) Kings Coppice Amenity Space 'The Orchard' has been adopted by Sheffield City Council as public amenity space and the community values this open space for its tranquil recreation and natural beauty. There has been some threat to the amenity space from local residents wishing to extend their gardens into the space. The Totley Brook Tenants and Residents Association (TARA), who help to maintain the amenity space, including by planting and maintaining fruit trees provided by the Dore Village Society, has expressed its support for designating the area as a Local Green Space. Recently a bench seat has been provided by the local community school. This area serves as an important relaxation and meeting place for local residents and is regarded by the TARA as fundamental to maintaining the identity and atmosphere of the area.



Kings Coppice Amenity Space



Limb Lane Picnic Site

5) Limb Lane Picnic Site, owned by Sheffield City Council, lies in the Sheffield Green Belt, with an easily accessible car park and also provides a stunningly beautiful pedestrian route to Ecclesall Woods. The community has supported the value of this site by planting additional trees in the area. The site lies within the Limb Brook Green Corridor, which has a designated Area of Natural History Interest within it and should be enhanced for wildlife and recreation purposes. It is a popular site for members of the community throughout the year, being the starting, finishing or resting point for visiting Ecclesall Woods.

6) Totley Brook Green Space lies in the Sheffield Green Belt and is held by Sheffield City Council for public recreation under the 1906 Open Spaces Act. The Green Space comprises woodland, Old Hay Brook and has a designated public footpath running through it. It is valued by the community for recreation and its natural beauty. As part of the Green Belt, the area should be enhanced for its wildlife and recreation purposes. The Totley Brook Tenants and Residents Association have, in particular, expressed its support for the designation of the Totley Brook Green Space as a Local Green Space.

The area is used throughout the year by residents seeking tranquil walks and relaxation very close to their homes with the natural variation and beauty of stream, grassland, woodland and scrub, ensuring ever-changing nature. The residents of Totley Brook Estate regard this green space as their 'village green'.



Totley Brook Green Space



Whirlow Playing Field

7) Whirlow Playing Field, owned by Sheffield City Council, lies in the Sheffield Green Belt and is partly a Local Nature Site. With its easily accessible car park and changing facilities, it is valued by the local community as a useful community area for sport and recreation. Several football and cricket matches are played here with occasional evening matches in late spring. The area benefits the community by its natural beauty, enclosed by belts of trees, and also benefits the community with its footpaths providing a major access point to Ecclesall Woods for walkers, runners, mountain bikers, horse riders, families and dog walkers. The site forms part of a proposed Green Corridor and has a designated Area of Natural History Interest.

Green Space identified by the local community as having particular importance to them and that hold a particular local significance

Proposed Local Green Space	Reasonably close proximity to the Community Street Location	Particular local significance, beauty, historical significance, recreational value, tranquillity, richness of wildlife	Local in Character Valued by the local Community	Extent (Ha) Not an extensive tract of land.
1) Beauchief Gardens	Abbeydale Road South	Beauty, Historical significance and Recreational Value	Local formal park	0.5 Ha
2) Dore Recreation Ground	Townhead Road Newfield Crescent and Newfield Lane	Beauty, Historical Significance and Recreational Value	Community sports and recreation and a major Annual Gala	4.8Ha
3) Dore Village Green	Vicarage Lane and Savage Lane	Beauty, Historical significance and Recreational Value	History, Local amenity, recreation space and community events	0.09 Ha
4) Kings Coppice Amenity Space 'The Orchard' Open Space	Totley Brook Road, Kings Coppice	Beauty, Recreation Value and Tranquility	Local amenity and recreation	0.09 Ha
5) Limb Lane Picnic Site	Limb Lane	Beauty, Recreational Value and Richness of Wildlife	Community picnic and recreation	3.9 Ha
6) Totley Brook Green Space	Totley Brook Road and Old Hay Lane	Beauty and Recreational Value	Local recreation and amenity space	2.72 Ha
7) Whirlow Playing Field	Limb Lane	Beauty, Recreational Value and Richness of Wildlife	Community sports and recreation	14 Ha

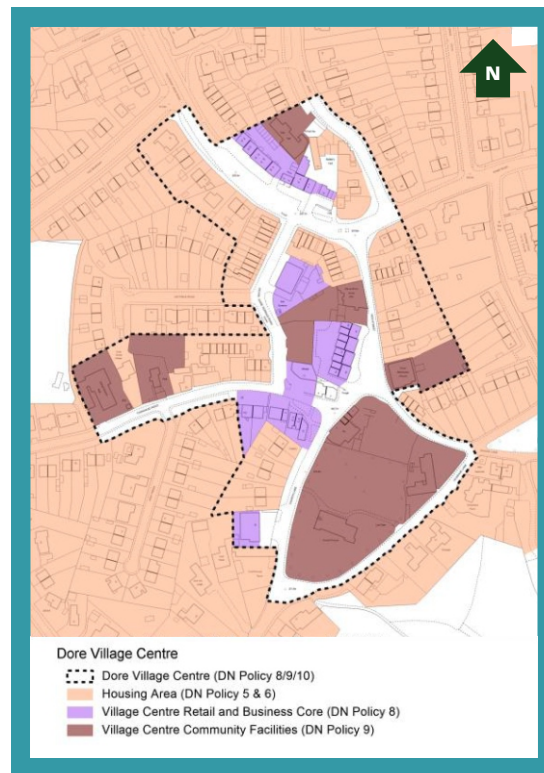
DN POLICY 7: Local Green Space

The following areas, as identified on the Local Green Space map, are designated as Local Green Space. The management of development within areas of Local Green Space will be consistent with that for development within Green Belts:

- 1) Beauchief Gardens
- 2) Dore Recreation Ground
- 3) Dore Village Green
- 4) Kings Coppice Amenity Space-'The Orchard'
- 5) Limb Lane Picnic Site
- 6) Totley Brook Green Space
- 7) Whirlow Playing Field



8. Dore Village Centre



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8.1 Dore Village Centre lies at the Village crossroads and is the heart of the community because it contains an important grouping of retail and business uses and community facilities which are of substantial economic, practical and social importance to residents throughout the Village as well as to some visitors. It is not to be forgotten that a significant body of residents actually live very close to these facilities in the Village Centre so that the issues for them go well beyond simply ensuring the vitality of those facilities for Dore residents and include ensuring that both commerce and nearby residents exist together in relative harmony. Some of these wider issues concerning the Village Centre are dealt with in other chapters of the Plan (such as policies concerning conservation and historic buildings and housing, and proposals concerning traffic management and bus services in the Aspirations chapter). This chapter concentrates on the retail core, community facilities and environmental improvements in the centre's public realm. It is accepted that the heart of the Village Centre is not determined only by its services but also by its traditional and historic buildings and the vibrancy of its innermost residential community.

"Good range of local facilities: shops, schools, churches, pubs and associated community facilities."

8.2 The Village Centre is by definition at the heart of the village. Residents expressed a wish for a village centre that offered a range of retail outlets for daily purchases, a post office and bank, facilities that performed a community purpose and businesses that could offer local employment as well as opportunities for people from outside the village. There was a belief that the centre of the village should be primarily business and community use focused and that the conversion of existing businesses or community facilities to residential use would be to the long term detriment of the village. There was also an expression of the need for improvements to the Village Centre that would encourage existing businesses and attract new businesses to Dore as well as make the use of the Village Centre by residents and visitors a more pleasant and convenient activity. Improvements might include improved parking provision, improved pedestrian access, provision of seated areas and meeting points. Those residents who actually live in or near to the Village Centre acknowledge this focus for residents of Dore as a whole, but impressed upon the Forum 'that their contribution to the vitality of the Village Centre was important and their interests should be recognised and not overridden'.

8.3 The retail and business core comprises four areas: on Causeway Head Road, Devonshire Terrace Road, High Street and Townhead Road. Retail facilities include the anchor Co-op store, a newsagent, pharmacy, florist, hairdressers and other specialist shops and take away hot food shops. Business services in the core include a dental/medical centre, dental surgery, optician, chiropodist, osteopath, beauty salons, restaurants and cafes and financial advisors.

8.4 There has been a gradual loss of retail facilities in the Village Centre including the former sweet shop in Townhead Road, the butcher's shop on High Street (both converted to residential use), the Village's only bank and travel agent and the change of use from retail to an osteopathy business in Causeway Head Road and the change of use of the former post office and gift shop on Townhead Road to a dental and medical clinic. The closure of the relocated post office on Causeway Head Road has also been a loss of a vital Village Centre facility. DN Policy 8 provides support for retail development in Dore and is aimed at retaining highly valued retail facilities in the Village.

8.5 The Dore Co-op is at the heart of the Village. The Neighbourhood Plan supports its retention as a valued asset and seeks to prevent its loss to the community.

DN POLICY 8: Developments and Changes of Use in Dore Village Centre

Retail development in Dore Village's retail and business core will be supported. The loss of the retail use of the Dore Co-op, the store on Devonshire Terrace Road, will not be supported unless it can be demonstrated, following 12 months active marketing, that the unit is unviable for retail use.

8.6 The Village Centre includes valued community facilities: Christ Church Parish Church and Church Hall, Dore Methodist Church and Hall, Dore Club, Dore Scout Headquarters, Dore Old School and two public houses. These community facilities provide for the community's day-to-day needs, social wellbeing and social, recreational, cultural and sporting interests. The Church Hall on Townhead Road has been designated 'An Asset of Community Value'.

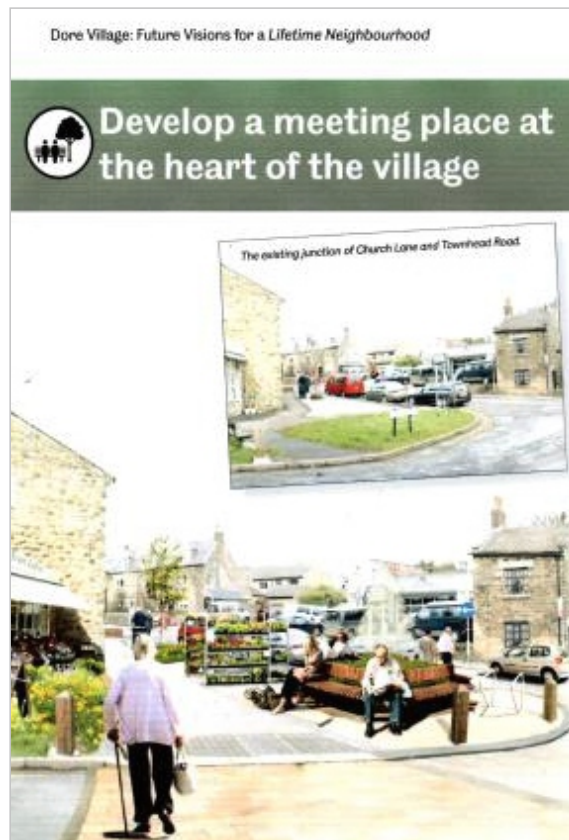
8.7 Loss of community uses in the Village Centre would erode the Centre's vitality and viability and the sense of community identity as the heart of the village. DN Policy 9 prevents the unnecessary loss of community facilities.

DN POLICY 9: Community Uses in Dore Neighbourhood Area

The loss of a community facility that meets Dore's well-being, social, recreational, cultural or sporting needs or interests will not be supported unless it can be demonstrated that, following 12 months of active marketing, continued use as a community facility is unviable; or that the facility will be replaced with equivalent alternative facilities within easy walking distance.

Dore Village Centre Environment

8.8 The Village Centre is the heart of the community and is a place where members of the community of all ages and conditions can meet and community activities take place. There is a need to encourage and enhance the development of the centre as a meeting place.



"Develop a Meeting Place at the heart of the Village". One of eight proposals derived from co-design work carried out by the research team and local people aiming to establish a set of priorities for improving life for older people in Dore Village. Extract from the publication 'Dore Village: Future Visions for a Lifetime Neighbourhood'.

8.9 The environment of the Village Centre should be enhanced as a meeting place and because the centre lies within Dore Conservation Area any proposal should also enhance the special historic or architectural character of the area. The 'DWELL' project, led by researchers from the University of Sheffield, suggested improving pedestrian crossings, widening pavements and developing a 'meeting place' at the junction of Church Lane and Townhead Road.

8.10 There is scope to alter and differentiate floorscape materials to reflect the architectural and historic character of the centre and to create a more pedestrian dominant environment that restricts traffic speed and makes the space safer, particularly for children and the elderly. Street lighting has been improved and there is the possibility of improving signs, street furniture, landscaping and seating. A possible 'meeting place' could become the focal point in the neighbourhood centre. Some of these improvements would involve development of the private frontage forecourts.

8.11 The Village Centre requires an environmental improvement scheme to help support the vitality and viability of the Village Centre.

DN POLICY 10: Village Centre Environmental Improvements

The improvement of Dore Village Centre's public realm in a manner that conserves and/or enhances Dore Conservation Area will be supported.

9. Conservation And Archaeology

Historic England

9.1 Historic England advises that neighbourhood plans should properly reflect the contribution made by local heritage and that there needs to be sufficient information about the local heritage to demonstrate that future decisions which would affect it are based on sound evidence.

Protecting Archaeological Sites in Dore Neighbourhood Area

"...increasing control over minor changes within the existing central Conservation Area and protecting archaeological remains"

9.2 Several sites around the village are regarded as being the history of our village in the landscape and important not only to our history but to our sense of identity and a living classroom which help bring history and our context to life. There was a very strong belief that those important sites that we have left should be maintained and protected from development.

9.3 Three sites comprising remains of buildings adjoining the Limb Brook are worthy of protection as they represent the industrial history of the Neighbourhood and the City:

- Copperas House is the northern-most site of the three. Evidence of the archaeological value of the site can be found in the South Yorkshire Sites and Monuments Record: HER Reference Number 03727/01. The site represents a combination of coal mining and other nineteenth century industry of the neighbourhood. Copperas or ferrous sulphate was manufactured here from the pyritic coal seam mined in the nearby Barbers Field coal mine at Ringinglow just 80 metres to the north. The copperas was used in the leather tanning industry. The former manufacturing stone building is in a ruinous condition.
- Whirlow Wheel is located at the edge of the Limb Lane Playing fields near Limb Lane. Evidence of the archaeological value of the site can be found in the South Yorkshire Sites and Monuments Record HER Reference Number 01725/01. The wheel was erected when the dam on the Limb Brook was enlarged in 1827. Alexander Barker & Co. was the tenant operating a saw wheel. William Tyzack leased the wheel between 1831 and 1847 and further repairs were carried out to the buildings, wheel and dam. The tenancy passed to William Furness in 1853 and in 1901 a water turbine was installed to replace the water wheel. The mill building was sold to the City Corporation in 1933 and the mill building used as a store for maintenance equipment when the neighbouring area was converted into playing fields. The building is roofless and only the end wall at the side of the wheel pit is still standing. The wheel pit contains some remnants of the water feed pipe and turbine drive shaft.
- Rycroft Mill is located in Ecclesall Woods. Evidence of the archaeological value of the site can be found in the South Yorkshire Sites and Monuments Record HER Reference Number 01726/01 and 01226/02. Formerly known as Dore Corn Mill or Jacky Mill, the mill stands in a plantation known as Jacky's Wood. The first mention of this mill is in 1655 when it was a corn mill. It was used later until about 1850 to drive the air flow for lead smelting, then it was briefly used for scythe grinding and from 1864 to 1872 reverted to corn milling. The high back wall remains, in front of which was the overshot wheel.

9.4 The natural setting of these three sites is also important in preserving their historic and archaeological interest. Policies for protecting these sites and their settings of archaeological heritage significance have been prepared in consultation with the South Yorkshire Archaeological Service.

DN POLICY 11: Sites of Archaeological Heritage Significance

Copperas House, Whirlow Wheel and Rycroft Mill are sites of archaeological significance. Any proposal affecting or having potential to affect these sites must be accompanied by an appropriate desk-based assessment and, where necessary, a field evaluation.

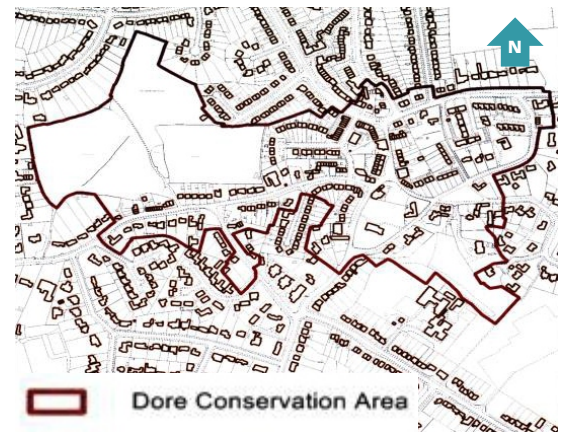
Non-designated heritage assets of archaeological interest that are demonstrably of equivalent significance to scheduled monuments will be considered subject to the policies for designated heritage assets.

Dore Conservation Area

9.5 Dore Conservation Area was designated on the 18 November 1971. The designation is justified on the twin basis of the historic link of the area with the meeting in AD829 in Dore in the Anglo Saxon Chronicles where King Ecgbert of Wessex, who had recently conquered Mercia, received the submission of King Aenred of Northumbria and a more recent surviving historic street pattern of lanes and green areas. Architectural and historic interest also lie in the conservation area's listed buildings, including Christ Church and ten other Grade II listed buildings, the prevalent use of local building materials, notably local stone and a number of distinctive local features such as: stone boundary walls, gate piers, stone kerbs and drinking troughs.

9.6 In 2009 an Appraisal was undertaken of the area that set out a 'firm basis on which applications for development within the Dore Conservation Area can be assessed.' The Appraisal was supplemented by Conservation Area Management Proposals (CAMP) that recommended a review every five years.

9.7 The CAMP notes that front gardens, as well as boundary walls, gate piers, fences and gates, all make a positive contribution to the character and appearance of the Conservation Area. These features are very special to Dore Conservation Area where planning permission is a requirement for the demolition of a building of more than 115 cubic metres; or for the demolition of a gate, fence, wall or railing more than one metre high next to the highway (including a public right of way) or public open space; or more than two metres high elsewhere.



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Dore Conservation Area Townhead Road

"...control over minor changes in the existing central Conservation Area and protecting archaeological remains"

9.8 Residents expressed the view that the Dore Conservation Area is of architectural and historic interest not just to residents but to a wider community and is integral to that which makes Dore what it is; and that development or alterations which adversely affect the character of individual buildings or which if allowed on multiple buildings would adversely affect the character of an area should not be permitted. It was recognised that there will often be tension between preservation and development but that great weight should be given to the historic character and context of a building when making planning decisions. The proposal for a new conservation area in lower Dore Road was extensively discussed at formal and informal consultations and in a specific meeting with lower Dore Road / Abbeydale Road residents, with a concluding generality of support for such a new area.

DN POLICY 12: Dore Conservation Area

Development should conserve and/or enhance the significance of Dore Conservation Area and its setting.

9.9 The CAMP states that the whole of the conservation area has archaeological potential above and below ground and it is likely that further consideration will need to be given to the effect of applications for substantial new development. The CAMP also recommends that an archaeological assessment of the site should be prepared prior to any application being submitted. Where below ground archaeological remains are expected, conditions may be used to secure a detailed scheme for foundation design and all new ground works, to protect buried remains in situ, and/or a programme of archaeological excavation, recording, analysis and publication.

9.10 *Substantial* new development is development that would require planning permission involving demolition of walls and buildings, lifting of stone paving, proposed building extensions and new walls and paving that require a planning application. Where substantial alteration/demolition of listed buildings or other historic buildings are proposed, a more detailed Building Appraisal will also be required. This includes a detailed appraisal of the special architectural or historic interest of the building on site. The results will inform the design process and act as supporting information with a planning application.

DN POLICY 13: Protection of Heritage Assets of Archaeological Significance in Dore Conservation Area

Any proposal affecting or having potential to affect Heritage Assets of Archaeological Significance in Dore Conservation Area must be accompanied by an appropriate desk-based assessment and, where necessary, a field evaluation.

Non-designated heritage assets of archaeological interest that are demonstrably of equivalent significance to scheduled monuments will be considered subject to the policies for designated assets.

10. Sustainable Transport

Emerging Sheffield Plan – Citywide Options for Growth to 2034

10.1 The 'Citywide Options for Growth to 2034' identified the need to expand Park and Ride provision to serve commuters from North-East Derbyshire at Dore and Totley Station. The 'Sheffield Green Commission' and Sheffield City Council's response in the 'Green City Strategy' identified the need to 'reduce the use of internal combustion engine vehicles', 'encourage walking and cycling' and 'promote park and ride schemes and smarter travel choice'.

Sustainable Transport in Dore

"...buses... parking... access... congestion... walking..."

10.2 At every consultation, residents expressed concern about: public transport – routes and frequency, parking, vehicle movements in the village, HGV movements through the village, the accessibility of village amenities to young families, the less able and those without access to cars and the infrastructure available for pedestrians and cyclists, and that any new development must not put further strain on existing transport provision. There was also much gratification in the success of the Park-and-Ride Facility at Dore and Totley Station alongside an appreciation of the difficulties the very success of this facility was having on local residents through traffic congestion and on-road car parking.

DN POLICY 14: Dore and Totley Station Park-and-Ride Facilities

The loss of Dore and Totley Station park-and-ride facilities will not be supported.



Dore and Totley Station Park and Ride Facility

11. Annex A: Neighbourhood Aspirations

11.1 This Annex sets out local community aspirations, identified during the plan-making process. These aspirations do not comprise land use planning policies, but they identify issues that the local community may seek to address.

Green Infrastructure

NEIGHBOURHOOD ASPIRATION 1: Green Infrastructure Strategy

A Green Infrastructure Strategy should be prepared to take the opportunity to improve access and enhance the landscape.



Derelict Sports Pavilion off Cross Lane

11.2 The derelict sports pavilion off Cross Lane adjacent to Hathersage Road is particularly detrimental to the visual amenity of this part of the Sheffield Green Belt and should be demolished and the site reclaimed to open use. The proposal has received strong support from the local community.

NEIGHBOURHOOD ASPIRATION 2: Cross Lane Pavillion

A scheme of reclamation should be undertaken to demolish the Cross Lane Pavilion and restore the land to open use.

Additional Open Space

11.3 An area of land adjacent to the Totley Brook Green Space is derelict and unsightly. An opportunity should be taken, if possible, to create an additional open space for recreation in order to improve the amenity of this part of the Green Belt and provide for local recreation.



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NEIGHBOURHOOD ASPIRATION 3: Additional Open Space at Trolley Brook Local Green Space

Derelict land adjacent to the Trolley Brook Local Green Space should be reclaimed for playing field use.

11.4 The local community agrees that the local green spaces should be properly managed and enhanced.

A management plan should be prepared for each Local Green Space, appropriate to their use and character, including provision of new or improved access, facilities and landscaping.

NEIGHBOURHOOD ASPIRATION 4: Local Green Space Enhancement

Local Green Spaces should be managed in a manner appropriate to their use and character.

11.5 In particular, Dore Allotment Site, bearing in mind the local demand for allotments, should be managed in order to achieve the maximum use of the site. The local community supports the need to use the site effectively for allotments.

NEIGHBOURHOOD ASPIRATION 5: Dore Allotment Site

Dore Allotment Site should be managed in a manner to achieve the maximum use of the site.

Dore Village Centre

11.6 The policy to carry out a comprehensive environmental improvement scheme in Dore Neighbourhood Area requires the areas of public highway and associated public open spaces in the centre to be part of the scheme.

NEIGHBOURHOOD ASPIRATION 6: Village Centre Environmental Improvement Plan

An Environmental Improvement Plan should be prepared for the public realm in the Village Centre.

11.7 The Village Centre is congested with parked vehicles, some for the whole of the working day, to the extent that visitors to the Village Centre find it very difficult to park. Not only is this an inconvenience to local residents wanting to gain access to Village Centre shops & other community facilities but it is also detrimental to the economic viability of local shops and businesses which the Neighbourhood Plan is seeking to support.

11.8 Dore Village Society commissioned a parking survey in the Village Centre in 2011. The survey was undertaken online, with all the local businesses and at a public meeting. The main recommendations that emerged from the survey were:

- the relocation of the bus terminus from Devonshire Terrace Road or its remodelling to permit easier bus movements; and
- the provision of limited waiting for cars to encourage access for all the shops, businesses and community facilities in the Village Centre for some of the spaces. It was recognised that some nearby residential streets around the Village Centre would need to be monitored for the impact of displaced car parking.

Subsequent to the 2011 parking survey it was agreed in consultation with the village centre and surrounding residents that there needs to be a comprehensive review of parking throughout the Village before any decisions are made.

11.9 The local community strongly supports the need for a Village Centre traffic management scheme. A consultation group has been formed of interested parties and discussions will be undertaken regarding a traffic management scheme in the context of the Neighbourhood Plan policies.

NEIGHBOURHOOD ASPIRATION 7: Village Centre Traffic Management Scheme

A comprehensive traffic management scheme should be prepared for the Village Centre and surrounding housing area to support the vitality and viability of the Village Centre and safeguard the environment of the surrounding housing areas.

Amending Dore Conservation Area Boundary

11.10 The Neighbourhood Forum has reviewed the boundary of the Conservation Area in accordance with the recommendation of the Conservation Area Management Plan and recommends the whole of the curtilage of Townhead Farm be incorporated into the Conservation Area. The owners of the farm support this proposal.

NEIGHBOURHOOD ASPIRATION 8: Dore Conservation Area Boundary

The Council should amend the boundary of Dore Conservation Area to include the entire curtilage of Townhead Farm.

Article 4(2) Direction

11.11 The Conservation Management Appraisal found that many of the unlisted and some of the listed buildings in Dore Conservation Area have been adversely affected by the replacement of original sash windows with uPVC or aluminium, the loss of original timber front doors, alterations to stonework and replacement of natural slate roofs with artificial slate or concrete tiles. In some cases the removal of original architectural details such as chimneys, railings and stone gate piers has spoilt the external appearance of a building and the local streetscape. Recently the installation of solar panels onto traditional slate roofs has also been detrimental to the appearance and character of the Conservation Area.

11.12 The Conservation Area Management Proposals recommended that the Council consider the need for Article 4(2) Directions to protect buildings that retain original features from inappropriate alteration. The primary focus will be on dwelling houses that have been identified as making a positive contribution to the character and appearance of the Conservation Area. These dwelling houses comprise the older stone-built and slate roofed properties in the Conservation Area: 1-13 Causeway Head Road, 1-6 Greenwood Mount, 7-15 High Street, 2/4 and 14-38 Townhead Road, 2-16 Devonshire Terrace Road, 2-22 Leyfield Road, The Old Vicarage and Sycamore Cottage, Vicarage Lane and Croft House Farm, Church Lane.

11.13 An Article 4(2) Direction has the effect of removing permitted development rights and therefore requiring a planning application in respect of development that is deemed to potentially affect the character and appearance of the Conservation Area. Residents will be consulted on any proposal for an Article 4(2) Direction.

NEIGHBOURHOOD ASPIRATION 9: Dore Conservation Area Article 4(2) Direction

The Council should consult on making an article 4(2) direction with regards to the replacement of existing traditional roof materials, doors and windows and the installation of solar panels.

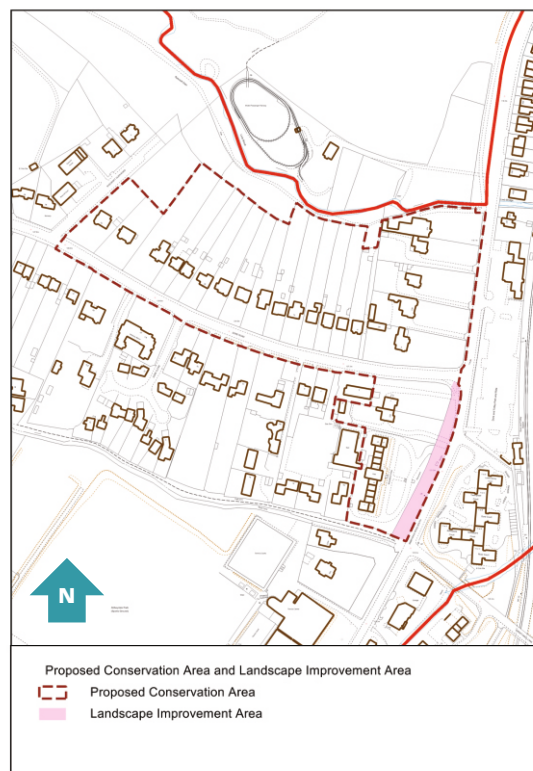
Dore Road and Abbeydale Road South Proposed Conservation Area.

11.14 An area of Dore Road was identified in the Unitary Development Plan as an area of special architectural or historic interest under Policy BE18. The area has been reassessed in the preparation of the Neighbourhood Plan and a revised area has been identified as being of special architectural or historic interest. The area, laid out in 1870-71 by the 7th Duke of Devonshire in anticipation of the coming of the railway and a new station in 1872, includes a number of large detached stone villas built between 1871 and 1901 on what was originally known as New Road linking Dore Village with the new Dore and Topley Station at Abbeydale Road South.



Stone Villas on Dore Road

11.15 The area is enhanced by its large gardens adjacent to Limb Brook and Ecclesall Woods and by the mature trees and stone boundary walls. Adjacent to this area of Dore Road there is the listed Woodland View Almshouses built in 1878-1879 by the Sheffield and Rotherham Licensed Victuallers Association. The monument in front of the houses was originally erected at the old Institution in Grimesthorpe Road in memory of Alderman Thomas Wiley, the first donor, before being moved here in 1879. The site is identified as a local Historic Garden in the Sheffield Plan.



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NEIGHBOURHOOD ASPIRATION 10: Proposed Conservation Area at Dore Road and Abbeydale Road South

The Council should designate a conservation area at Dore Road and Abbeydale Road South.

Non-designated Heritage Assets

11.16 In order to give practical effect to NPPF paragraphs 189 and 190, Dore Neighbourhood Forum believes that there are buildings of architectural or historic interest which, although they are not designated, are buildings that make a significant contribution to the character and distinctiveness of the locality. This particularly relates to buildings of the late nineteenth and early twentieth centuries in Dore Conservation Area, and in the Dore Road/Abbeydale Road South area, subject to the aspiration to designate a new conservation area in this location; and the Victorian stone-built houses in lower Devonshire Road, Brinkburn Vale Road, lower Bushey Wood Road, lower Chatsworth Road, lower King Ecgbert Road and Totley Brook Road. Identification of non-designated heritage assets would celebrate the breadth of the historic environment in Dore, provide a consistent and accountable way of identifying local heritage assets to the benefit of owners and developers and provide support for appropriate planning management in respect of the conservation of these properties and their settings.

NEIGHBOURHOOD ASPIRATION 11: Local List of Non-designated Heritage Assets

The Neighbourhood Forum should research and consult to prepare in co-operation with the City Council a local list of Dore non-designated heritage assets.

Licensed Victualler's Almshouses

11.17 The land fronting Abbeydale Road South on the frontage of the Listed Licensed Victualler's Almshouses is unsightly and is usually full of parked cars whose owners are using Dore and Totley Station. The unsightly nature of the site and the car parking is detrimental to the setting of the listed building and should be improved by removing the car parking and appropriately landscaping the site.



Unsuitable frontage to the Listed Licensed Victualler's Almshouses

NEIGHBOURHOOD ASPIRATION 12: Licensed Victualler's Almshouses Landscape Improvement

The area of land in front of the Licensed Victualler's Almshouses should be appropriately landscaped.

Dore and Totley Station

11.18 There are proposals being made for improving rail services at Dore and Totley Station by adding a further rail track and providing new and extended station platforms and other facilities, increasing capacity for improved train services between Sheffield and Manchester. There is a need to improve facilities for all users at the station and to safeguard the historic station and station infrastructure in order to protect the area from development that might harm the character of the historic station and its natural setting.

11.19 The Friends of Dore and Totley Station strongly support this proposal as evidenced in their joint submission with Dore Village Society at the Hope Valley Capacity Public Inquiry. The Hope Valley Capacity Project was approved in February 2018.

NEIGHBOURHOOD ASPIRATION 13: Dore and Totley Station

Dore and Totley Station should be developed to provide adequate facilities for all users in sympathy with the historic character of the existing station and its natural setting.

Car Parking in the vicinity of Dore and Totley Station

11.20 The new park and ride facility has not enough capacity to provide for all car users wishing to access public transport at Dore and Totley Station. As a result, there is parking on both sides of Dore Road that causes serious traffic congestion and danger for vehicles and pedestrians. There is a shortfall in parking for the station and when the rail track and station are improved, demand for additional car parking will demand a review of provision of park and ride facilities at the station.

NEIGHBOURHOOD ASPIRATION 14: Parking Restrictions in the vicinity of Dore and Totley Station

Parking restrictions should be imposed on highways in the vicinity of Dore and Totley Station to prevent highway congestion and highway danger.



Dore Village 20 mph Zone

11.21 The Council has identified residential areas around schools as its main target for traffic calming measures and as the Dore Primary School and two day nurseries are near to the village centre there is also a case for traffic calming in the village centre as well as around the three schools and day nurseries where conflicting traffic movements, car parking and pedestrian movements require greater safety.

11.22 Several schools, including the Rowan Special School, Dore Primary School and King Egbert Community School, and the Old School and Kingswood Day Nurseries generate a large number of vehicular and pedestrian movements in their vicinity during school opening and closing times and at other times when groups of children require access to facilities and activities off the school sites.

11.23 However, most of Dore Village comprises residential areas that would benefit from constraints on traffic movements and traffic speeds in order to improve the quiet residential nature of the village and its safety. Dore Village comprises mainly residential streets which provide direct access to most of the dwellings. Some highways have no footpaths and many footpaths, particularly in the village centre, are narrow. Therefore, it is proposed that a traffic management scheme should be established with a choice of options:

- a) option one includes the Village Centre and roads around the three main schools and day nurseries at Totley Brook Road, Furniss Avenue and Bushey Wood Road.
- b) option two would include the whole Village.

NEIGHBOURHOOD ASPIRATION 15: 20 mph Zone

A traffic management scheme should be introduced to improve highway safety in Dore Village by the introduction of a 20mph zone.

Long Line

11.24 Long Line has a speed limit of 30mph but residents complain of vehicles commonly exceeding the speed limit and causing traffic danger to pedestrians because of the lack of a footpath. Speeding traffic also causes difficulties and danger for residents accessing properties on Long Line and to other road user such as cyclists and horse riders. There is a need to consider traffic management measures to reduce excessive traffic speeds and improve safety for pedestrians and other road users possibly by creating a 'leisure lane'.

NEIGHBOURHOOD ASPIRATION 16: Long Line Traffic Management

Traffic management measures should be introduced on Long Line to reduce excessive vehicular speed and improve highway safety for all users.

Heavy Vehicle Routes and Restrictions

11.25 Because Dore Village is largely residential and is heavily congested in parts by parked cars there is a need to restrict the movement of heavy vehicles to protect the quiet and safe character of housing areas. The existing restrictions at Totley Brook Road & the High Street provide some protection and need to be maintained. Further investigation is required to appraise further improvements in the village such as on Devonshire Terrace Road.

NEIGHBOURHOOD ASPIRATION 17: Heavy Vehicle Restrictions

Heavy Vehicle restrictions should be retained to safeguard highway safety and the environment of Dore Village.

Bus Services in Dore Village

11.26 In order to maintain a sustainable community, increased use of buses and trains should be encouraged. Bus Services should be improved to serve the:

- City Centre
- Royal Hallamshire and Northern General Hospitals
- Dore and Totley Station
- Local Schools
- Dore Village Centre
- Dore Road Doctors' Surgery



Bus trapped in Devonshire Terrace Road

11.27 There is also the need to reduce traffic congestion in the Neighbourhood Centre by removing the current bus terminus from Devonshire Terrace Road. A new bus route is proposed to better serve the needs of the whole community in Dore Village by routing buses via Dore Road and Abbeydale Road South to the Terminus in Totley Brook Road.

NEIGHBOURHOOD ASPIRATION 18: Bus Service Improvements

Bus services should be improved to serve the:

- i) City Centre; and
- ii) Royal Hallamshire and Northern General Hospitals; and
- iii) Dore and Totley Station; and
- iv) Local schools; and
- v) Dore Village Centre; and
- vi) Dore Road Doctors' Surgery.

12. Annex B: Community Infrastructure Levy

12.1 Under the Planning Act 2008 the Government has enabled a community infrastructure levy (CIL) to be charged on certain development. The purpose of the CIL is to provide funding, in addition to the normal local finance, to provide appropriate infrastructure in the area.

12.2 Sheffield City Council has approved a charge of £80/square metre on residential development, excluding residential annexes and extensions, in an area of the city including Dore Neighbourhood. The City Council's priority for funding infrastructure through CIL is to increase the effective capacity of infrastructure to enable or support development in the area.

12.3 Neighbourhood Forums can put their views forward on how the neighbourhood portion of the Community Levy can be spent. Once there is an adopted neighbourhood plan in an area, that portion increases from 15% to 25% of the Community infrastructure received within that area. Any Community Infrastructure Levy received in the Neighbourhood Area would be ringfenced to that Neighbourhood Area. In terms of delivery, the CIL funding will be legally retained by the Council as the collecting authority and spending of it will also be approved through the Council's capital programme. However, the Council must consult with the local community (which would include the Neighbourhood Forum) on the spending of the neighbourhood portion.

12.4 The Neighbourhood Forum proposes that receipts from the CIL be used to fund infrastructure that has been identified in the Neighbourhood Plan policies and aspirations on locally determined requirements in Dore Neighbourhood Area:

- **that could not be financed from mainstream programmes, site specific development contributions or other sources; and**
- **could be delivered in a reasonable timescale; and**
- **maximises the benefit from scarce resources; and**
- **enhances quality of life and equal opportunities; and**
- **increases the resilience of the area to long-term change.**

12.5 The Neighbourhood Forum's priorities for the use of the CIL are:

- **new or improved infrastructure where it would improve the use and amenity of Local Green Spaces.**
- **environmental improvements in the Village Centre where they would promote and support the economic, environmental and social well-being of the area.**
- **development of a green infrastructure strategy in the Green Belt.**

The Forum will however be able to be flexible in its priorities in order to respond to changing circumstances between now and 2035.

Glossary

Adoption: The final confirmation of a development plan by a local planning authority.

Affordable Housing: Social rented, affordable rented and intermediate private housing provided to eligible households whose needs are not met by the housing market.

Biodiversity: A measure of the health of an ecosystem. As ecosystems consist of all living things that share an environment, so the number and variety of those life forms is important as they have an effect on each other and on that environment. Human activity generally tends to reduce biodiversity.

Brownfield Land: Land that has previously been developed and is or was occupied by a permanent structure, including the curtilage of the developed land and any associated fixed surface infrastructure. Urban gardens cannot be considered as brownfield land.

Change of Use: A material change in the use of land or buildings that is significant for planning purposes e.g. from retail to residential.

Character Appraisal: An appraisal, usually of the historic and architectural character of a conservation area; but can be used to describe the character of other urban or housing areas. (See Dore Neighbourhood Forum's Housing Area Character Appraisal available on the DVS website).

Conformity: There is a requirement for neighbourhood plans to have appropriate regard to National Policy and to be in conformity with the strategic policies of the relevant Local Plans.

Core Strategy: A development plan document forming part of a local authority's Local Plan, which sets out a vision and strategic policies for the development of an area.

Community Infrastructure Levy: A means by which a local authority can raise funds from developers undertaking new building projects in their areas which can be used to fund a range of infrastructure, such as transport schemes, school capacity and leisure facilities.

Conservation Area: An area designated under the Planning and Listed Buildings Acts as being of special architectural or historic interest, the appearance of which is to be conserved and/or enhanced by local planning policies and guidance.

Development Plan: A document setting out the local planning authority's policies and proposals for the development and use of land in the area.

Evidence Base: The evidence upon which a development plan is based, principally the background policies, guidance, facts and statistics about an area and the views of stakeholders.

Green Belt: A designated area of land around urban areas designed to contain urban sprawl by keeping land permanently open. It serves 5 purposes as set out in paragraph 134 of the National Planning Policy Framework.

Green Infrastructure: a network of multifunctional green space both rural and urban which supports the natural and ecological processes and is integral to the health and quality of life of sustainable communities.

Greenfield Site: Land on which there has been no previous development.

Green Space: Includes private and public open spaces, parks, woodland, sports fields and allotments.

Independent Examination: An examination of a submitted neighbourhood plan, carried out by an independent person, to consider whether a neighbourhood plan meets the basic conditions required.

Landscape Character Assessment: the process of identifying and describing variation in the character of the landscape and showing how the landscape is perceived and experienced by people.

Listed Building Consent: The formal approval which gives consent to carry out works affecting the special architectural or historic interest of a listed building.

Local List: A list produced by a local authority or by a neighbourhood forum during the preparation of a development plan to identify buildings or structures of local interest which are not included in the statutory list of buildings of architectural or historic interest.

National Planning Policy Framework (NPPF): This sets out the Government's planning policies for England and how they should be applied. It provides a framework within which locally-prepared plans for housing and other development can be produced. (The latest version is dated February 2019).

Neighbourhood Area: The local area, designated by a local planning authority, within which a neighbourhood plan can be introduced.

Neighbourhood Forum: A body designated by a local planning authority in an area without a parish council for the purpose of preparing a neighbourhood plan to further the social, economic and environmental well-being of the local community.

Permitted Development: Certain minor building works that do not require express planning permission e.g. minor house extensions and boundary walls and fences below a certain height.

Planning Conditions: Provisions attached to the granting of a planning permission.

Planning Permission: Formal approval that needs to be obtained from a local planning authority (Peak District National Park Authority or Sheffield City Council) to carry out a proposed development.

Policy: A concise statement of the principles that a particular kind of development proposal should satisfy in order to obtain planning permission.

Setting of the Peak District National Park: The surroundings within which the flow of landscape character and continuity of landscape is experienced.

SHLAA: The Strategic Housing Land Availability Assessment is undertaken by a local planning authority to identify potential development sites for housing in their area.

SHMA: The Strategic Housing Market Assessment is an evidence-based assessment undertaken by the local planning authority of the housing market to establish housing need in their area.

Significance: The qualities and characteristics that define the special interest of an area or a building.

Stakeholders: People or organisations that have an interest in land in Dore Neighbourhood Area or in the process of preparing the Neighbourhood Plan.

Strategic Policy: A policy that is essential for the delivery of a development plan.

Acknowledgements (where not otherwise indicated in the text)

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SHEFFIELD CITY COUNCIL Report to Council

Report of: Director of Legal and Governance

Date: 6 October 2021

Subject: Updates to the Constitution

Author of Report: Jason Dietsch, Head of Democratic & Member Services

Summary:

This report provides details of changes to the Constitution as a result of the establishment of Local Area Committees, Transitional Committees and the Governance Committee, and changes to the number and remits of Scrutiny and Policy Development Committees, in this municipal year.

Recommendations:

That the Council approves the amendments to Part 3 (Responsibility For Functions) and Part 4 (Rules of Procedure) of the Constitution made by the Director of Legal and Governance by the insertion of Committee Terms of Reference and Procedure Rules attached to this report as Appendices:

Appendix A: Area Committee Terms of Reference

Appendix B: Governance Committee Terms of Reference

Appendix C: Overview and Scrutiny and Policy Development Committees Terms of Reference

Appendix D: Transitional Committees Terms of Reference

Appendix E: Area Committee Procedure Rules

Background Papers: NONE

Category of Report: OPEN

Statutory and Council Policy Checklist

Financial Implications
No Cleared by:
Legal Implications
YES Cleared by: Andrea Simpson
Equality of Opportunity Implications
NO Cleared by:
Tackling Health Inequalities Implications
NO
Human rights Implications
NO:
Environmental and Sustainability implications
NO
Economic impact
NO
Community safety implications
NO
Human resources implications
NO
Property implications
NO
Area(s) affected
Relevant Scrutiny Committee if decision called in
Not applicable
Is the item a matter which is reserved for approval by the City Council?
YES
Press release
NO

1. Introduction

- 1.1 This report provides details of changes to the Constitution as a result of resolutions made by the Council in respect of the establishment of Local Area Committees, Transitional Committees and the Governance Committee, and changes to the number and remits of Scrutiny and Policy Development Committees, in this municipal year.

2. Background

- 2.1 To ensure that the Constitution is kept up to date, where changes are required these are submitted to Full Council for approval.
- 2.2 In addition, the Director of Legal and Governance, in consultation with the Lord Mayor, has delegated authority to make any minor and consequential drafting changes to the Constitution.

3. Proposed Changes and Reasons

- 3.1 At its Extraordinary Meeting on 18 March 2021 the Council established Local Area Committees and resolved:

That this Council: (a) approves the establishment of seven Local Area Committees and approves the draft Area Committee Terms of Reference and Area Committee Procedure Rules attached to this report at Appendix 1 and 2 as changes to the Constitution, together with any minor consequential amendments, to take effect from the Annual Meeting of the Council.

- 3.2 At the Annual Meeting on 19 May, four Transitional Committees were established, the number of Scrutiny and Policy Development Committees reduced from five to three, and the names and composition of the Local Area Committees were approved. It was resolved that Council:

(c)(i) agrees that the terms of reference of Council Committees in the Municipal Year 2021/22 be as currently set out in the Council's Constitution, subject to (A) the amendment of the terms of reference/remits of the Scrutiny and Policy Development Committees to reflect the changes now made to the number of those Committees, (B) the addition of the draft terms of reference for the Transitional Committees set out in the note circulated at the meeting, and (C) the inclusion of the terms of reference for the Local Area Committees which were approved at the Extraordinary Council meeting on 18th March 2021, and (ii) requests the Director of Legal and Governance to amend Part 3 of the Constitution (Responsibility For Functions) to reflect these changes to the terms of reference of the Committees, and to make any minor consequential amendments that may be necessary

(d) approves the names and composition of the Local Area Committees, in accordance with the details circulated at the meeting and requests the Director of Legal and Governance to amend the Area Committee

Procedure Rules in the Constitution to incorporate the names and composition of the Committees, and to make any minor consequential amendments that may be necessary;

3.3 At the Council meeting on 16 June, proposals for the operation of the Transitional Committees, and the theme areas for each of them, were approved, and the Governance Committee was established as a politically proportionate member steering group to guide the transition to a committee system of governance and to set the parameters for stakeholder engagement. It was resolved that Council:

(c) Requests the Director of Legal and Governance to amend Part 3 of the Constitution (Responsibility for Functions) by updating the Transitional Committee Terms of Reference to reflect their areas of responsibility, adding Terms of Reference for the Governance Committee once agreed by the Committee and to make any minor consequential amendments that may be necessary.

3.4 At its meeting on 20 September the Governance Committee approved its draft Terms of Reference.

3.5 The Director of Legal and Governance has made the requested changes. The final versions of the various Committee Terms of Reference and Area Committee Procedure Rules are attached as Appendices to this report as listed below at paragraph 3.6. The Council is asked to approve their inclusion in Part 3 (Responsibility For Functions), at Section 3.3.5, and Part 4 (Rules of Procedure) of the Constitution.

3.6 Part 3 - Responsibility For Functions
Appendix A: Area Committee Terms of Reference
Appendix B: Governance Committee Terms of Reference
Appendix C: Overview and Scrutiny and Policy Development
Committees Terms of Reference
Appendix D: Transitional Committees Terms of Reference

Part 4 – Rules of Procedure
Appendix E: Area Committee Procedure Rules

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Equality of Opportunity Implications

4.1.1 There are no equalities implications.

4.2 Financial and Commercial Implications

4.2.1 There are no financial or commercial implications.

4.3 Legal Implications

4.3.1 Except where delegated by Council as indicated at paragraph 2.2,

variations to the Constitution may only be made by Full Council.

- 4.3.2 Under section 9P of the Local Government Act 2000, the Council must prepare a constitution and keep it up to date. It must be available to the public and, under the Local Government Transparency Code 2015, be published on the Council's website. The proposed changes in this report will bring parts of the Constitution up to date to comply with the legislation.

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AREA COMMITTEES

Terms of Reference

- (a) To promote the involvement of local people in the democratic process and to bring decision making closer to local people.
- (b) To agree a Community Plan setting priorities for the area of the committee, monitor delivery of that plan and keep it under review.
- (c) To agree a plan for engaging with local residents and voluntary and community sector organisations in improving the committee area.
- (d) To take decisions about local matters delegated by the Leader, the Executive and/or the Council after engagement with the community or public consultation carried out pursuant to a prior decision.
- (e) To make decisions relating to funding as delegated from time to time by the Leader and/or Executive to fit with the priorities set out in the Community Plan and following engagement with the community.
- (f) To act as a formal consultation mechanism on Council and partner strategies and policies.
- (g) To engage with local people and oversee an ongoing programme of events to enable local people to influence Council decisions.
- (h) To act as a focal point for the results of consultation and engagement exercises and respond appropriately.
- (i) Where a matter does not fall within the powers delegated to the Area Committee, to make recommendations to the appropriate decision-maker or body.
- (j) Where a matter under consideration impacts on another Area Committee's area, the Area Committee shall not take a decision without first consulting the other Area Committee.
- (k) To meet a minimum of four times in every year.
- (l) To provide a report to Full Council on its Community Plan and progress against objectives no more than once in a municipal year.

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GOVERNANCE COMMITTEE

Terms of Reference

- (a) To guide the Council's transition to a committee system of governance and to set the parameters for stakeholder engagement.
- (b) To seek input from outside the organisation, ensuring citizens are engaged and are provided with opportunities to help shape this programme of work.
- (c) To have oversight of the work carried out in the Transition to Committees programme.
- (d) To review proposals for a modern committee structure and approve the recommendations to be made to Full Council.
- (e) To keep the Council's constitutional arrangements under review and consider officers' proposals for changes to the Constitution.
- (f) To make such recommendations to Full Council as it considers appropriate for ways in which the Constitution should be amended in order to achieve the purposes of a committee system of governance.

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OVERVIEW AND SCRUTINY AND POLICY DEVELOPMENT COMMITTEES:

OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

Terms of Reference/Remit

To carry out overview (policy and performance review) and scrutiny (holding decision-makers to account) of matters falling within the following remit:

- lead on the scrutiny work planning process;
- lead scrutiny of high level cross-cutting and city-wide issues – appointing joint committees where appropriate;
- scrutinise the use of Council resources – Resources Portfolio, budget monitoring, annual budget setting process; and
- performance monitoring – referring areas of concern to the relevant Scrutiny and Policy Development Committee where appropriate.
- Economic and Business Sector Development
- Regeneration and Physical Development
- Enterprise and Skills
- Sustainable Development and Climate Change
- Culture, Leisure and Tourism
- Transport
- Housing
- Community Safety and Crime
- Community Cohesion
- Social Inclusion
- Locality Management

In addition, the Committee is the Council's Crime and Disorder Committee and exercises the functions under Section 19, Police and Justice Act 2006.

HEALTHIER COMMUNITIES AND ADULT SOCIAL CARE SCRUTINY AND POLICY DEVELOPMENT COMMITTEE

Terms of Reference/Remit

To carry out overview (policy and performance review) and scrutiny (holding decision-makers to account) of matters falling within the following remit:

- Local NHS and Health Service Commissioning
- Public Health
- Health Inequalities
- Adult Social Care and Support
- Adult Safeguarding

The Committee also has the responsibility for the review and scrutiny of local health services, including the power of referral to the Secretary of State for Health, under

the Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013

CHILDREN, YOUNG PEOPLE AND FAMILY SUPPORT SCRUTINY AND POLICY DEVELOPMENT COMMITTEE

Terms of Reference/Remit

To carry out overview (policy and performance review) and scrutiny (holding decision-makers to account) of matters falling within the following remit:

- Education
- Early Years
- Children's Social Care
- Child Safeguarding
- Family Support
- Youth services

TRANSITIONAL COMMITTEES

The four Transitional Committees each relate to a number of Executive member portfolios as follows:

Transitional Committee 1: Our Council

- Leader
- Deputy Leader - Community Engagement and Governance
- Finance and Resources

Transitional Committee 2: Communities and Neighbourhoods

- Sustainable Neighbourhoods, Wellbeing, Parks and Leisure
- Housing, Roads and Waste Management

Transitional Committee 3: Climate Change, Economy and Development

- Climate Change, Environment and Transport
- Inclusive Economy, Jobs and Skills
- City Futures: Development, Culture and Regeneration

Transitional Committee 4: Education, Health and Care

- Education, Children and Families
- Health and Social Care

Each Transitional Committee acts as an advisory committee to the Executive in respect of the functions relating to its Executive member portfolios within the following Terms of Reference.

Terms of Reference

(a) Executive decision making

- Ensure earlier cross-party engagement prior to decision making so that a broad view and range of ideas can be considered.
- All decisions appearing on the Forward Plan that are to be taken by the Executive or an Executive Member will be considered by the relevant Transitional Committee prior to the decision being taken, unless the members of the Executive have agreed that the decision does not need to be so considered.
- The Executive must have regard to the advice of a Transitional Committee when making a decision. That advice, including explanation for any recommendations, will be contained within a report considered by the Executive. The justification for not accepting advice from a Transitional Committee is to be made clear in the options considered by the Executive.

(b) Policy development

- Assist and advise the Executive in the development of Policy Framework issues.
- Advise the Executive at an early stage in respect of the formulation and development of policies and projects that will help to deliver corporate priorities

(c) Participation, liaison and consultation

- May give consideration to any petitions received by the Council which may be of relevance to the policy areas within its remit.
- May consider and implement mechanisms to encourage and enhance community participation in the development of policy options.
- May conduct research, community and other consultation in the analysis of policy and possible options for the purpose of advising the Executive on the delivery of corporate priorities.
- May liaise with other organisations operating in the area, whether national, regional or local, to ensure that policy recommendations are thus enhanced to reflect the interests of local people.

(d) Relationship with Area Committees

- Receive and review reports or recommendations from an Area Committee where the matter does not fall within the powers delegated to the Area Committee.
- Have regard to the outcome of consultation carried out by Area Committees on matters under consideration by the Transitional Committee.

AREA COMMITTEE PROCEDURE RULES

1. Arrangements for Area Committees

1.1 Composition

There shall be seven Area Committees as set out in the table below. They shall be constituted and operate in accordance with Article 10 of this Constitution and these Procedure Rules.

Name of Area Committee	Comprising these Wards
Central	Broomhill and Sharrow Vale City Hillsborough Walkley
East	Darnall Manor Castle Park and Arbourthorne Richmond
North	East Ecclesfield Stannington Stocksbridge and Upper Don West Ecclesfield
North East	Burngreave Firth Park Shiregreen and Brightside Southey
South	Beauchief and Greenhill Gleadless Valley Graves Park Nether Edge and Sharrow
South East	Birley Beighton Mosborough

	Woodhouse
South West	Crookes and Crosspool Dore and Totley Ecclesall Fulwood

1.2 Delegation of functions

The Area Committees shall operate according to the Terms of Reference set out in Part 3 of this Constitution. They shall carry out such non-executive functions as are delegated by the Full Council and such executive functions as are delegated by the Executive in accordance with the Leader's Scheme of Delegations of Executive Functions from time to time in force.

1.3 Sub-delegation of Functions

- (a) Subject to any statutory provisions about the discharge of executive functions and unless the Leader specifies otherwise, where executive functions have been delegated to an Area Committee, they may be delegated further to an officer of the Council.
- (b) Where non-executive functions have been delegated to an Area Committee, they may be delegated further to an officer of the Council.
- (c) The further delegation of a function does not prevent it from being discharged by the Area Committee.

1.4 Conflicts of Interest

- (a) Where the Chair or any Member of an Area Committee has a conflict of interest this will be dealt with as set out in the Council's Code of Conduct for Members in Part 5 of this Constitution.
- (b) If the exercise of an executive function has been delegated to an Officer, and should a conflict of interest arise, then the function will be exercised in the first instance by the person or body by whom the delegation was made and otherwise as set out in the Council's Code of Conduct for Members in Part 5 of this Constitution.

2. The Operation of Area Committees

2.1 Frequency and location of meetings

Each Area Committee will meet at least 4 times each year at a publicly accessible location agreed by its Chair. Meetings shall be convened more regularly if the Chair decides it is necessary.

2.2 Public access to meetings and papers

Meetings, agenda and minutes of Area Committees will be open to the public and press, except as permitted under legislation and the Access to Information Rules in Part 4 of this Constitution.

2.3 Quorum

The quorum for a meeting of an Area Committee shall be half of its membership.

2.4 Meetings of and decisions taken by an Area Committee

- (a) Meetings of Area Committees will be convened and conducted in accordance with the Access to Information Rules in Part 4 of this Constitution.
- (b) Where executive decisions have been delegated to an Area Committee, the Rules applying to meetings of, papers of and decisions taken by the Committee shall be the same as those applying to those taken by the Executive.

2.5 The Chair of Meetings

Each Area Committee shall appoint a Chair and Deputy Chair for the year from its membership comprising the Ward Councillors of that Area Committee. Meetings will be chaired by the Chair if present and, in his or her absence, the Deputy Chair will chair. In the absence of both the Chair and the Deputy Chair, the Members present shall elect one of their number to chair.

2.6 The Business to be Conducted

At each meeting of an Area Committee, the following business will be conducted:

- (i) exclusion of the public and press;
- (ii) consideration of the minutes of the last meeting;
- (iii) declarations of interest, if any;

- (iv) public questions and petitions;
- (v) any matters referred to the Area Committee for consideration by the Full Council, a Council Committee, an Overview and Scrutiny and Policy Development Committee (in accordance with the Scrutiny Procedure Rules in Part 4 of this Constitution) or the Executive;
- (vi) matters set out in the agenda for the meeting, and which shall indicate which are Key Decisions and which are not in accordance with the Access to Information Procedure Rules set out in Part 4 of this Constitution.

2.7 Placing items on the Area Committee agenda

- (a) A Chief Officer may, in consultation with the Chair and subject to compliance with the Access to Information Rules in Part 4 of this Constitution, put on the agenda of an Area Committee meeting, any matter which he or she considers necessary or appropriate,
- (b) A matter referred to an Area Committee by Full Council, a Council Committee, an Overview and Scrutiny and Policy Development Committee or the Executive, shall be placed on the agenda for the next Area Committee meeting, subject to compliance with the Access to Information Rules. The Leader or other Executive Member may address the Committee on an executive matter referred to them but shall not be entitled to participate in debate or to vote on the item unless he or she is a Member of the Area Committee.
- (c) The Chief Executive, the Monitoring Officer and the Chief Finance Officer may, subject to compliance with the Access to Information Rules in Part 4 of this Constitution, put on the agenda of any Area Committee meeting, any matter they consider necessary or appropriate. Any of those officers, where they consider it necessary to do so, may require a meeting of an Area Committee to be called to consider a particular matter.

2.8 Attendance by others

- (a) Area Committees may, through the Chair, invite representatives of other public, private and voluntary/community organisations with an interest in the issue and/or members of the general public to meetings to contribute to their discussions.
- (b) External experts and other persons identified as possible contributors may be invited to attend meetings to give evidence and advice and answer questions put to them by an Area Committee, but cannot be

required to do so and therefore their participation will be on a voluntary basis.

2.9 Placing items on a Transitional Committee agenda

- (a) An Area Committee can request that an item discussed at one of its meetings is placed on the agenda of the next relevant meeting of a Transitional Committee;
- (b) The request will be forwarded in writing by the Chair to the Chair of the relevant Transitional Committee who will take one of the following actions:
 - (i) refer the matter to an Executive Director
 - (ii) refer the matter to another relevant officer
 - (iii) refer the matter to the Transitional Committee by way of a report.

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Agenda Item 13

Minutes of the Meeting of the Council of the City of Sheffield held in the Ponds Forge International Sports Centre, Sheaf Street, Sheffield, S1 2BP, on Wednesday 16 June 2021, at 2.00 pm, pursuant to notice duly given and Summonses duly served.

PRESENT

THE LORD MAYOR (Councillor Gail Smith)

THE DEPUTY LORD MAYOR (Councillor Sioned-Mair Richards)

- | | | | | | |
|---|---|----|--|----|---|
| 1 | <i>Beauchief & Greenhill Ward</i>
Simon Clement-Jones
Richard Shaw
Sophie Thornton | 10 | <i>East Ecclesfield Ward</i>
Vic Bowden
Alan Woodcock | 19 | <i>Nether Edge & Sharrow Ward</i>
Peter Garbutt
Maroof Raouf
Alison Teal |
| 2 | <i>Beighton Ward</i>
Bob McCann
Chris Rosling-Josephs
Ann Woolhouse | 11 | <i>Ecclesall Ward</i>
Roger Davison
Barbara Masters
Shaffaq Mohammed | 20 | <i>Park & Arbourthorne</i>
Ben Miskell
Jack Scott
Sophie Wilson |
| 3 | <i>Birley Ward</i>
Denise Fox
Bryan Lodge
Karen McGowan | 12 | <i>Firth Park Ward</i>
Abdul Khayum
Abtisam Mohamed | 21 | <i>Richmond Ward</i>
David Barker
Mike Drabble |
| 4 | <i>Broomhill & Sharrow Vale Ward</i>
Angela Argenzio
Brian Holmshaw
Kaltum Rivers | 13 | <i>Fulwood Ward</i>
Cliff Woodcraft | 22 | <i>Shiregreen & Brightside Ward</i>
Dawn Dale
Peter Price
Garry Weatherall |
| 5 | <i>Burngreave Ward</i>
Talib Hussain
Mark Jones
Safiya Saeed | 14 | <i>Gleadless Valley Ward</i>
Alexi Dimond
Cate McDonald
Paul Turpin | 23 | <i>Southey Ward</i>
Tony Damms
Jayne Dunn |
| 6 | <i>City Ward</i>
Douglas Johnson
Ruth Mersereau
Martin Phipps | 15 | <i>Graves Park Ward</i>
Ian Auckland
Steve Ayriss | 24 | <i>Stannington Ward</i>
Vickie Priestley
Richard Williams |
| 7 | <i>Crookes & Crosspool Ward</i>
Tim Huggan
Mohammed Mahroof
Ruth Milsom | 16 | <i>Hillsborough Ward</i>
Christine Gilligan
George Lindars-Hammond
Josie Paszek | 25 | <i>Stocksbridge & Upper Don Ward</i>
Lewis Chinchin
Julie Grocutt |
| 8 | <i>Darnall Ward</i>
Mary Lea
Zahira Naz | 17 | <i>Manor Castle Ward</i>
Terry Fox
Anne Murphy
Sioned-Mair Richards | 26 | <i>Walkley Ward</i>
Ben Curran
Bernard Little |
| 9 | <i>Dore & Totley Ward</i>
Colin Ross
Martin Smith | 18 | <i>Mosborough Ward</i>
Tony Downing
Kevin Oxley
Gail Smith | 27 | <i>West Ecclesfield Ward</i>
Alan Hooper
Mike Levery
Ann Whitaker |
| | | | | 28 | <i>Woodhouse Ward</i>
Jackie Satur
Paul Wood |

1. APOLOGIES FOR ABSENCE

- 1.1 Apologies for absence were received from Councillors Sue Alston, Sue Auckland, Penny Baker, Mike Chaplin, Neale Gibson, Dianne Hurst, Mazher Iqbal, Francyne Johnson, Alan Law, Joe Otten, Moya O'Rourke, Mick Rooney and Andrew Sangar.

2. DECLARATIONS OF INTEREST

- 2.1 Councillor Angela Argenzio declared a personal interest in relation to agenda item 10 (The Making of Broomhill, Broomfield, Endcliffe, Somerfield and Tupton (BBEST) Neighbourhood Plan) (item 9 of these minutes), as a member of the BBEST Executive.

3. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

- 3.1 The Lord Mayor (Councillor Gail Smith) reported that five petitions and questions from five members of the public had been received prior to the published deadline for submission of petitions and questions for this meeting. On three of the petitions, representations were to be made on behalf of the petitioners, and the other two petitions would be received in the absence of a speaker. All five questioners had been invited to attend the meeting to ask their questions. Questions from another member of the public had been received immediately prior to the start of the meeting and, as chair of the meeting, the Lord Mayor had used her discretion and would permit the question to be asked.

3.2 Petitions

3.2.1 Petition Requesting Transparent and Inclusive Safety Measures in Sheffield's Green Spaces

The Council received a petition containing 2,148 signatures requesting the Council introduce transparent and inclusive safety measures in Sheffield's green spaces.

Representations on behalf of the petitioners were made by Alison Romaine and Jenny Llewelyn on behalf of Our Bodies, Our Streets. Ms Romaine stated that Our Bodies, Our Streets was a grassroots campaign which began during lockdown to challenge street harassment. She stated that Our Bodies, Our Streets had gathered the experiences of over 250 women and other marginalised genders in Sheffield. Ms Romaine said that Our Bodies, Our Streets wanted the Council to improve both the equality and inclusivity of green spaces throughout the year. She asked that the Council invest in inclusive, research-led lighting for green spaces. She stated that Our Bodies, Our Streets wanted the Council to engage with Sheffield's universities, using data from

women and marginalised gender groups to improve access to green spaces. The petitioners stated that public sexual harassment was an intersectional issue, with women of colour, disabled women and trans women experiencing multiple oppressions. Ms Romaine asked that all experiences be gathered through a diverse, collaborative commission. She referenced an Ofsted report which encouraged education at school level around the culture of misogyny and asked that the Council promote this through public education campaigns.

The Council referred the petition to Councillor Alison Teal (Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure). Councillor Teal thanked the petitioners for presenting this petition. Councillor Teal stated that the lighting suggested was aesthetically pleasing, and she felt this would be appreciated by residents in Sheffield. Councillor Teal stated she was interested in focusing on male violence, and she wished to consider how men deal with their emotions and their relationship with alcohol. She stated that she believed that the responsibility was on men to make substantial changes to ensure women felt safe in society. She thanked the petitioners once again and stated that she looked forward to meeting with the group and would invite officers to attend the meeting in order to identify which ideas presented could be practically implemented as soon as possible.

3.2.2 Petition requesting the Council oppose the Closure of the Norfolk Park Doctor's Surgery

The Council received a petition containing 858 signatures requesting that the Council oppose the closure of the Norfolk Park Doctor's Surgery. Four related Public Questions were also submitted by Kim McMaster and were included in the presentation of this petition.

Representations on behalf of the petitioners were made by Kim McMaster on behalf of the residents of Norfolk Park and the surrounding areas. Ms McMaster stated that there had been a protest outside the Surgery against its closure. She stated that it was residents' understanding that the Surgery was being closed as General Practitioners could not be attracted to the surgery as it is located in a deprived area. Ms McMaster stated that she believed that everyone, no matter wealth, background or location, should have access to quality and convenient health services.

Related Public Questions were asked as part of this petition:

1. 'Norfolk Park has lost shops, buses, it's dentist, community space and hundreds of council houses. Now we face the closure of our GP practice, which was purpose built for the community and opened just 8 years ago. The old Master Plan for Norfolk Park said that we should now have hundreds of new properties, shops, services and a community space. What does the Council propose for the future of our estate and when will previous agreements be honoured?'
2. 'We have had lots of support from our local councillors and MP Louise Haigh in fighting the proposal to close our surgery that is only 8 years old.'

Will Sheffield City Council commit to making a submission to the Clinical Commissioning Group against the closure of our practice? Doing this would be greatly appreciated by residents in Norfolk Park and surrounding areas.'

3. 'Also do you agree that the CCG should play a much more proactive role in supporting the surgery to stay open and helping them to recruit GPs? Could you also write to the CCG outlining these concerns?'
4. 'Finally we know that many people, especially the elderly, the disabled and those that don't drive, will struggle to get to a new practice some distance from Norfolk Park. Could Sheffield City Council assist us in getting hold of data on the number of elderly and disabled people and non-car owners in the area?'

The Council referred the petition to Councillor George Lindars-Hammond (Executive Member for Health and Social Care). Councillor Lindars-Hammond thanked the petitioners for presenting the petition. Councillor Lindars-Hammond stated he was aware that Louise Haigh, the local MP for the area, and a number of local Councillors had been active in trying to protect health facilities in the area.

Councillor Lindars-Hammond stated that the Council would be happy to help to make the views of residents clear through talking with partners in the Clinical Commissioning Group (CCG) who were currently consulting on this issue. He added that the Council would commit to making the argument for retaining Norfolk Park Surgery. He added he would be happy to meet with petitioners.

Councillor Terry Fox (Leader of the Council) responded to question one. He stated that the area of Manor Castle had seen a good deal of development. He added that he felt this development should not be limited to housing, but should include services and jobs. Councillor Fox said that Local Area Committees would allow local Councillors to further influence the communities they live in. He offered to meet with the petitioners to discuss this in further detail.

3.2.3 Petition Requesting that the Council Stop the Demolition of Outhouses on Atlantic Road, and to Either Repair or Replace them with a Suitable Alternative

The Council received an electronic petition containing 58 signatures requesting that the Council stop the demolition of outhouses on Atlantic Road, and either repair or replace them with a suitable alternative.

Representations on behalf of the petitioners were made by Alan Gravill. Mr Gravill asked that the Council does not demolish the outhouses, but instead assist in rebuilding them. He stated that residents who live on the highest floor of flats use the outhouses to store their children's prams. He stated he had assisted a neighbour in repairing an outhouse which has since been boarded up by the Council. Mr Gravill stated he would assist in repairing these. He also suggested that the tenants could pay an increased amount of rent to cover the cost of repairs.

The Council referred the petition to Councillor Paul Wood (Executive Member for Housing, Roads and Waste Management). Councillor Wood was unable to respond at the meeting, but it was stated that he would revisit this issue and respond in writing.

3.2.4 Petition Requesting a Removal of Double Yellow Lines on Hicks Street in Neepsend and Electronic Petition Requesting a Pelican Crossing in Crookes

The Council received two petitions which did not have speakers. The first petition contained 92 signatures and requested a removal of double yellow lines on Hicks Street, in Neepsend. The second, electronic, petition contained 7 signatures requesting a pelican crossing in Crookes.

The Council referred both petitions to Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport). Councillor Johnson stated in the absence of petitioners he would discuss this with officers and respond in due course.

3.3 Public Questions

3.3.1 Public Questions Concerning the Bridgehouses Footbridge, in Neepsend/Kelham Island

Russell Johnson asked the following question:

'Sheffield's first iron bridge, built in 1795, refurbished in 1841, destroyed by the Great Flood in 1864 and rebuilt the following year, then renovated in 1921.

The Friends of Bridgehouses Footbridge group carried out some restoration, installed interpretation boards and historical information, and the then Lord Mayor, Talib Hussain, 'reopened' the bridge in September 2015. Since then a group of volunteers have maintained both the bridge and the site.

This part of our City's heritage is now in need of further attention and the removal of the blockage at the southern end which was part of the Inner Ring Road construction.

Please will the Council:

- (a) Consider some sponsorship in the Centenary Year of the last major renovation to enable the Friends Group to improve, preserve and interpret this historic gem and its surrounding green area
- (b) Investigate the feasibility of re-opening the footbridge for pedestrian use?

In response, Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport) stated that he was familiar with the bridge. He stated he would speak with Councillor Alison Teal (Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure) regarding sponsorship. He added he would also consult with officers. Councillor

Johnson said he had been looking into increasing foot traffic here; however, he added there was a significant gap in terms of levels which would require significant adjustments and there was therefore not a plan to do this work currently.

3.3.2 Public Question Concerning Sheffield City Council's Move to a Committee System

Richard Axelby asked the Council a question on behalf of Ruth Hubbard:

'We are the largest city - and the first of the 'core cities' - to be transitioning to more democratic modern committee governance. Sheffielders mounted the biggest ever campaign seen anywhere for a change of governance (and many others across the country are now considering, or taking, similar action). In the face of an entrenched refusal by the then council ruling group to listen and change itself, it was citizens and communities working together who researched, initiated, developed, networked, informed, drove, delivered - and resoundingly won - our change of governance referendum. In the light of this, will this council ensure that community and stakeholder voices play a central and powerful role - as at least equal participants - in shaping, developing and designing the governance change required, in policy-building, and to produce a new council constitution? In the context of what has happened, wouldn't anything other than this be rather odd?

The report and recommendations you are receiving today seeks to reduce change to a technocratic and party political brokering exercise - with communities and stakeholders who have wholly driven change, as secondary and an afterthought. But the change sought by Sheffield citizens is not firstly "technical and procedural" and our shared democratic life is MUCH bigger than party politics. The change voted for is not "technical and procedural" (and e.g. about filling in legalistic and technical government statutory templates) - it is democratic, real, substantive and meaningful, and this is where we need to start if we intend to deliver actual change. With all due respect, our council has not yet demonstrated it has thought about and understood what this means.

By rejecting (or postponing) the report today, I cannot see anything by way of preparatory work that is stopped from happening. But the report is premature and is mistakenly oriented towards, and reduced to, technocratic requirements. It looks like a council not actually moving on, but seeking to return to 'business as usual'. Will this council think again? And, the new Leader or Deputy Leader have not yet been in touch with It's Our City! but will at least one of them, with representatives of the other political parties, now meet, soon, with us and at least a handful of other community stakeholders, to reflect on and discuss more productive, substantive and inclusive ways forward, and working together?'

An addendum was added to the above questions, thanking Councillor Julie Grocutt (Executive Member for Community Engagement and Governance [and Deputy Leader of the Council]) for contacting Ms Hubbard by email following the submission of her questions for Council.

In response, Councillor Julie Grocutt (Executive Member for Community Engagement and Governance [and Deputy Leader of the Council]) thanked Ms Hubbard for submitting the questions, and Mr Axelby for presenting these questions. Councillor Grocutt stated that she agreed that the report submitted was a technical report, and added that this was because the transition to a new system of governance involved a significant amount of technical work in order to manage the change required by May 2022. Councillor Grocutt stated that the purpose of the report was to ensure that Transitional Committees started to function, and that a cross-party governance committee be established to guide the transition and determine how the public and stakeholders are engaged and involved in the process over the year to come. Councillor Grocutt said that the Council saw this as an opportunity to engage with citizens in helping to design the services the Council provides. She added that Local Area Committees had already been established, and that the Council was committed to ensuring the community voice was represented across the city. Councillor Grocutt stated that the challenge for the coming year would be to come up with a system which maximised the transparency of public involvement and decision making across the Council.

3.3.3 Public Questions Concerning Speeding in Mosborough and Off-Road Bikes in Green Spaces

Kurtis Crossland asked the following questions:

1. 'What progress has the council made to tackle speeding in Mosborough since I presented a petition back in March?'
2. 'What plans has the council got to deal with off-road bikes ruining our green spaces in the Mosborough, Waterthorpe, and Westfield areas?'

In response, Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport) shared a note from officers, which stated that officers have previously considered the potential for speed limit gate way entry treatments and speed indicating devices to be provided with a view to these potentially being developed as local CIL funded projects. Councillor Johnson stated he would liaise with the local ward members and would see what could be done to progress these measures. In response to question two, Councillor Johnson stated he agreed this was an important matter, and one which was under South Yorkshire Police's remit. He stated that the Council worked closely with South Yorkshire Police. He asked that Mr Crossland send in details of any specific incidents in order to allow the Council to look into what could be done.

3.3.4 Public Questions Concerning Conversion Therapy

Chrissy Meleady thanked the Lord Mayor for allowing the late submission of questions. Ms Meleady stated that conversion therapy has been ongoing for a number of years, and asked the following question: 'Local Authorities, including Sheffield LA have a statutory duty, in partnership with health, to safeguard and promote the wellbeing of local people and communities.'

The 6 principles of safeguarding are:-

- Empowerment
- Prevention
- Proportionality
- Protection
- Partnership
- Accountability

In addition, people should be supported and encouraged to make their own decision. Prevention of abuse and harm should take place, along with the taking of action before abuse or harm occurs. Everyone is accountable for safeguarding and all should be working together to safeguard people from harm, including safeguarding members of our LGBT+ community.

With the above in mind, along with the necessity for the LA to adhere to the Council's Public Sector Equality Duty, what are Sheffield City Council doing to safeguard people from Conversion Therapy in all its forms and what action is being taken to designate Sheffield as a Conversion Therapy Free City?

In response, Councillor Jayne Dunn (Executive Member for Education, Children and Families) thanked Ms Meleady for her question. Councillor Dunn stated that she and her colleagues did not support conversion therapy. She said that she had seen Ms Meleady's article on the subject, and she confirmed that Sheffield City Council did not commission any conversion therapy. Councillor Dunn asked that Ms Meleady forward on any issues she had, and she stated she would review these along with Councillor George Lindars-Hammond (Executive Member for Health and Social Care). She stated that she would consider the options suggested by Ms Meleady.

3.3.5 (NOTE: Questions which had been submitted by Mark Smith, but which were not asked at the meeting, would receive written responses from the relevant Executive Member/s).

4. NOTICE OF MOTION REGARDING "MAKING SHEFFIELD EVEN SAFER FOR ALL" - GIVEN BY COUNCILLOR MARY LEA AND TO BE SECONDED BY COUNCILLOR SIONED-MAIR RICHARDS

4.1 RESOLVED: On the motion of the Lord Mayor (Councillor Gail Smith) and seconded by Councillor Tony Damms, that, in accordance with Council Procedure Rule 9.1, the order of business as published on the Council Summons be altered by (a) taking item 9 (Notice of Motion Regarding "Making Sheffield Even Safer For All") as the next item of business and (b) moving item 6 (Notice of Motion Regarding "Putting Sheffield First") to be taken after item 8 on the agenda.

- 4.2 It was moved by Councillor Mary Lea, and seconded by the Deputy Lord Mayor (Councillor Sioned-Mair Richards), that this Council:-
- (a) acknowledges with sadness the abduction and murder of Sarah Everard who was walking home after a quiet evening out at a friend's house in South London; this incident led to widespread anger among women, many of whom spoke out about their own experiences of harassment and abuse when simply going about their daily lives;
 - (b) believes Sheffield to be one of the safest of the largest cities and that we want all our residents to feel safe going about their daily lives in our city and we want all women and girls to feel safe and protected in their own homes, exercising and playing in our green spaces and socialising in our city centre and local communities;
 - (c) notes that the third round of bidding is now underway for the Government's Safer Streets Fund, and that the bids are being asked to focus on safety and feelings of safety in public places, particularly for women and girls;
 - (d) welcomes the work and petition of *Our Bodies, Our Streets*, a student-led campaign in Sheffield which aims to end street harassment and improve public safety for women and marginalised genders; Safer Parks After Dark, their current project, aims to ensure that public spaces are welcoming and safe from street harassment through demanding safety interventions and initiating dialogue about this in our local communities; and the campaign has had talks with council members and officers in Sheffield and also in Rotherham;
 - (e) welcomes the detailed work that has been undertaken by the Campaign Group to identify current issues as well as potential solutions that could be developed and a call to action based on best practice identified from other areas in the UK and internationally;
 - (f) resolves to consult and work with the Office of the Police & Crime Commissioner, businesses, community, student and voluntary groups, both in the city and other local authorities, to prepare a bid for funding based around the proposals brought forward by *Our Bodies, Our Streets*, including:-
 - (i) improve lighting in parks and other open spaces; and
 - (ii) learn from any examples of best practice in other areas and countries which would improve and increase outdoor safety in this city; and
 - (g) asks for a report to be brought forward which considers how local action can be taken, working across partners, to address the full range of ideas brought forward in *Our Bodies, Our Streets'* call to action, setting out the city's approach to safety in public places, noting the wider issues raised

by the campaign including:-

- (i) greater work to tackle the root cause; systematic change is needed to tackle the culture of misogyny and public sexual harassment in the UK;
- (ii) ensuring genuine community consultation with women and marginalised gender groups is placed at the heart of decision making;
- (iii) learning from cities who have pioneered inclusive gender design; and
- (iv) greater recording of data around lived experience to generate evidence that can inform decision making.

4.3 Whereupon, it was moved by Councillor Sophie Thornton, and seconded by Councillor Shaffaq Mohammed, as an amendment, that the Motion now submitted be amended by:-

1. the insertion, in paragraph (b) of the words ", walking home from work or school" after the words "green spaces";
2. the deletion of paragraph (f)(i) and the addition of a new paragraph (f)(i) as follows:-
 - (f)(i) improve safety in streets, parks and open spaces through using research-led, inclusive design principles such as increasing navigation sight-lines and installing creative, warm and layered lighting, and by involving women and marginalised gender groups in the co-design process.
3. the addition of a paragraph (h) as follows:-
 - (h) recognises and welcomes that this is a call not just to deliver a safer environment, but to go about this in a fundamentally different way, using methods like those used by the Campaign Group such as the participatory mapping exercise, based on an understanding through engagement of the diverse intersectional lived experiences of women and marginalised genders and by involvement in the design process rather than consultation after the fact.

4.4 It was then moved by Councillor Kaltum Rivers, seconded by Councillor Martin Phipps, as an amendment, that the Motion now submitted be amended by:-

1. the addition of new paragraphs (e) to (g) as follows, and the re-lettering of original paragraph (e) as a new paragraph (h):-
 - (e) acknowledges that male violence and harassment must be

addressed in Sheffield, and sadly that the majority of women have experienced harassment from men;

- (f) acknowledges Sheffield having a rising violence and sexual assault rate making up 30.70% of all crime reported in Sheffield;
 - (g) acknowledges sexism and patriarchy lies at the root of gender inequality;
2. the addition of new paragraphs (i) to (k) as follows, and the re-lettering of original paragraphs (f) and (g) as new paragraphs (l) and (m):-
- (i) welcomes the ParkLight campaign and thanks all those who were involved with it, including students, university lecturers and staff, Our Bodies, Our Streets and The Star;
 - (j) resolves to engage with charities and organisations who work to end male violence and harassment to address this in Sheffield, with the Council to lead the way in employee and Member training, as well as outreach to Sheffield organisations;
 - (k) resolves to work with schools and other institutions within Sheffield to educate and train on Racism and Misogyny by:-
 - (A) implementing the Council of Europe’s “Sexism: See it. Name it. Stop it.” campaign in Sheffield. <https://www.coe.int/en/web/human-rights-channel/stop-sexism>
 - (B) implementing Race Equality training such as that provided by Race Equality First - <https://raceequalityfirst.org/training/>; and
 - (C) implementing the recommendations of Sheffield’s Race and Equality Commission.
- 4.5 After contributions from six other Members, and following a right of reply from Councillor Mary Lea, the amendment moved by Councillor Sophie Thornton was put to the vote and was carried.
- 4.6 The amendment moved by Councillor Kaltum Rivers was then put to the vote and was also carried.
- 4.7 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) acknowledges with sadness the abduction and murder of Sarah Everard who was walking home after a quiet evening out at a friend’s house in

- South London; this incident led to widespread anger among women, many of whom spoke out about their own experiences of harassment and abuse when simply going about their daily lives;
- (b) believes Sheffield to be one of the safest of the largest cities and that we want all our residents to feel safe going about their daily lives in our city and we want all women and girls to feel safe and protected in their own homes, exercising and playing in our green spaces, walking home from work or school and socialising in our city centre and local communities;
 - (c) notes that the third round of bidding is now underway for the Government's Safer Streets Fund, and that the bids are being asked to focus on safety and feelings of safety in public places, particularly for women and girls;
 - (d) welcomes the work and petition of *Our Bodies, Our Streets*, a student-led campaign in Sheffield which aims to end street harassment and improve public safety for women and marginalised genders; Safer Parks After Dark, their current project, aims to ensure that public spaces are welcoming and safe from street harassment through demanding safety interventions and initiating dialogue about this in our local communities; and the campaign has had talks with council members and officers in Sheffield and also in Rotherham;
 - (e) acknowledges that male violence and harassment must be addressed in Sheffield, and sadly that the majority of women have experienced harassment from men;
 - (f) acknowledges Sheffield having a rising violence and sexual assault rate making up 30.70% of all crime reported in Sheffield;
 - (g) acknowledges sexism and patriarchy lies at the root of gender inequality;
 - (h) welcomes the detailed work that has been undertaken by the Campaign Group to identify current issues as well as potential solutions that could be developed and a call to action based on best practice identified from other areas in the UK and internationally;
 - (i) welcomes the ParkLight campaign and thanks all those who were involved with it, including students, university lecturers and staff, Our Bodies, Our Streets and The Star;
 - (j) resolves to engage with charities and organisations who work to end male violence and harassment to address this in Sheffield, with the Council to lead the way in employee and Member training, as well as outreach to Sheffield organisations;
 - (k) resolves to work with schools and other institutions within Sheffield to educate and train on Racism and Misogyny, by:-

- (i) implementing the Council of Europe’s “Sexism: See it. Name it. Stop it.” campaign in Sheffield. <https://www.coe.int/en/web/human-rights-channel/stop-sexism>;
 - (ii) implementing Race Equality training such as that provided by Race Equality First - <https://raceequalityfirst.org/training/> ; and
 - (iii) implementing the recommendations of Sheffield’s Race and Equality Commission;
- (l) resolves to consult and work with the Office of the Police & Crime Commissioner, businesses, community, student and voluntary groups, both in the city and other local authorities, to prepare a bid for funding based around the proposals brought forward by *Our Bodies, Our Streets*, including:-
 - (i) improve safety in streets, parks and open spaces through using research-led, inclusive design principles such as increasing navigation sight-lines and installing creative, warm and layered lighting, and by involving women and marginalised gender groups in the co-design process; and
 - (ii) learn from any examples of best practice in other areas and countries which would improve and increase outdoor safety in this city;
- (m) asks for a report to be brought forward which considers how local action can be taken, working across partners, to address the full range of ideas brought forward in *Our Bodies, Our Streets*’ call to action, setting out the city’s approach to safety in public places, noting the wider issues raised by the campaign including:-
 - (i) greater work to tackle the root cause; systematic change is needed to tackle the culture of misogyny and public sexual harassment in the UK;
 - (ii) ensuring genuine community consultation with women and marginalised gender groups is placed at the heart of decision making;
 - (iii) learning from cities who have pioneered inclusive gender design; and
 - (iv) greater recording of data around lived experience to generate evidence that can inform decision making; and
- (n) recognises and welcomes that this is a call not just to deliver a safer environment, but to go about this in a fundamentally different way, using methods like those used by the Campaign Group such as the participatory mapping exercise, based on an understanding through

engagement of the diverse intersectional lived experiences of women and marginalised genders and by involvement in the design process rather than consultation after the fact.

5. MEMBERS' QUESTIONS

5.1 Urgent Business

There were no questions relating to urgent business under the provisions of Council Procedure Rule 16.6(ii).

5.2 Written Questions

A schedule of questions to Executive Members, submitted in accordance with Council Procedure Rule 16, and which contained written answers, was circulated. Supplementary questions, under the provisions of Council Procedure Rule 16.4, were asked and were answered by the appropriate Executive Members.

5.3 South Yorkshire Joint Authorities

Questions relating to the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions (under the provisions of Council Procedure Rule 16.6i), were not able to be asked before the expiry of the time limit for Members' Questions.

6. NOTICE OF MOTION REGARDING "TRUTH, TRUST AND TRANSPARENCY" - GIVEN BY COUNCILLOR SHAFFAQ MOHAMMED AND TO BE SECONDED BY COUNCILLOR BARBARA MASTERS

6.1 It was moved by Councillor Shaffaq Mohammed, and seconded by Councillor Barbara Masters, that this Council:-

- (a) believes that local government is at its best when it operates on the principles of truth, trust and transparency;
- (b) believes that the destruction of large numbers of healthy highway trees, the handling of the associated protests and the withholding of information has undermined public trust in the Council and that this trust must be rebuilt and restored;
- (c) believes that a necessary step to rebuilding this trust is to hold an inquiry to ascertain the facts and make recommendations, and specifically that such an inquiry:-
 - (i) is fully held in public;

- (ii) is led by someone of the status of a retired judge, and who has a detailed understanding of public procurement;
- (iii) has access to all the council papers it requests; and
- (iv) is able to question any council officers it believes appropriate;
- (d) recommends that the Cooperative Executive commission such an inquiry to commence by September 2021 at the latest;
- (e) calls on all current and past councillors and past council officers to co-operate with this inquiry;
- (f) calls on partners, specifically Amey and South Yorkshire Police, to co-operate with this inquiry; and
- (g) resolves to request the Cooperative Executive to publish the findings of this inquiry and act on its recommendations.

6.2 Whereupon, it was moved by Councillor Julie Grocutt, and seconded by Councillor Cate McDonald, as an amendment, that the Motion now submitted be amended by the deletion of paragraphs (b) to (d), the addition of new paragraphs (b) to (g) as follows, and the re-lettering of original paragraphs (e) to (g) as new paragraphs (h) to (j):-

- (b) acknowledges that the Council has made an unreserved apology for the failings relating to the implementation of the Streets Ahead project and the management of the street trees element of this, following the reports of the Local Government Ombudsman, the Forestry Commission and the Lessons Learnt work;
- (c) believes that over the past three years the approach to Streets Ahead and highway trees is now significantly different and supported by the majority of people, however recognises that this should have been reached a long time before it was;
- (d) notes that we are now working towards a street tree strategy that has been co-produced with the groups who were previously at the centre of the dispute and believes this is a demonstration of how far we have come together and thanks everyone who has been involved in making this happen;
- (e) recognises that the Administration has already committed to holding an inquiry and, as outlined in the commitments of the Co-operative Executive, the Council will 'Appoint an independent person to conduct a local non-statutory inquiry into the management of the street trees dispute.';
- (f) believes that the important principle of the inquiry is that it is independent

and that this should be undertaken in accordance with best practice for similar inquiries in local government and supports that the independent lead should have full discretion over any relevant papers they wish to view or council officers that they wish to speak to; and

- (g) believes that the full details and terms of reference for the inquiry must be properly developed and that it would be premature at this stage to limit the professional background of the independent person leading the inquiry to a specific profession, such as a retired judge, as there are a range of skills that will be needed to lead the inquiry and these could be drawn from a range of backgrounds.

6.3 It was then moved by Councillor Alison Teal, seconded by Councillor Paul Turpin, as an amendment, that the Motion now submitted be amended by the deletion of paragraph (c), the addition of new paragraphs (c) and (d) as follows, and the re-lettering of original paragraphs (d) to (g) as new paragraphs (e) to (h):-

- (c) welcomes the commitment to an inquiry, open to the public, secured by the Green Group in negotiation with the Labour Group, into the management of the street trees dispute;
- (d) requests the Administration to ensure that the inquiry is led by someone of the status of being impartial and deemed to be sufficiently skilled, knowledgeable and capable to conduct this independent inquiry by both the Cooperative Executive and by appointed representatives from the tree campaign group known as Sheffield Tree Action Groups, and Amey;

6.4 After contributions from seven other Members, and following a right of reply from Councillor Shaffaq Mohammed, the amendment moved by Councillor Julie Grocutt was put to the vote and was carried.

6.4.1 The votes on the amendment were ordered to be recorded and were as follows:-

For the amendment (33) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Safiya Saeed, Ruth Milsom, Mary Lea, Zahira Naz, Abdul Khayum, Abtisam Mohamed, Cate McDonald, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dawn Dale, Peter Price, Garry Weatherall, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Jackie Satur and Paul Wood.

Against the amendment (24) - Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Ann Woolhouse,

Tim Huggan, Mohammed Mahroof, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Cliff Woodcraft, Ian Auckland, Steve Ayriss, Kevin Oxley, Vickie Priestley, Richard Williams, Lewis Chinchin, Alan Hooper, Mike Levery and Ann Whitaker.

Abstained from voting on the amendment (14) - The Lord Mayor (Councillor Gail Smith) and Councillors Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Douglas Johnson, Ruth Mersereau, Martin Phipps, Alexi Dimond, Paul Turpin, Christine Gilligan, Peter Garbutt, Maroof Raouf, Alison Teal and Bernard Little.

6.5 The amendment moved by Councillor Alison Teal was then put to the vote and was also carried.

6.6 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) believes that local government is at its best when it operates on the principles of truth, trust and transparency;
- (b) acknowledges that the Council has made an unreserved apology for the failings relating to the implementation of the Streets Ahead project and the management of the street trees element of this, following the reports of the Local Government Ombudsman, the Forestry Commission and the Lessons Learnt work;
- (c) believes that over the past three years the approach to Streets Ahead and highway trees is now significantly different and supported by the majority of people, however recognises that this should have been reached a long time before it was;
- (d) notes that we are now working towards a street tree strategy that has been co-produced with the groups who were previously at the centre of the dispute and believes this is a demonstration of how far we have come together and thanks everyone who has been involved in making this happen;
- (e) recognises that the Administration has already committed to holding an inquiry and, as outlined in the commitments of the Co-operative Executive, the Council will 'Appoint an independent person to conduct a local non-statutory inquiry into the management of the street trees dispute.';
- (f) believes that the important principle of the inquiry is that it is independent

and that this should be undertaken in accordance with best practice for similar inquiries in local government and supports that the independent lead should have full discretion over any relevant papers they wish to view or council officers that they wish to speak to;

- (g) believes that the full details and terms of reference for the inquiry must be properly developed and that it would be premature at this stage to limit the professional background of the independent person leading the inquiry to a specific profession, such as a retired judge, as there are a range of skills that will be needed to lead the inquiry and these could be drawn from a range of backgrounds;
- (h) welcomes the commitment to an inquiry, open to the public, secured by the Green Group in negotiation with the Labour Group, into the management of the street trees dispute;
- (i) requests the Administration to ensure that the inquiry is led by someone of the status of being impartial and deemed to be sufficiently skilled, knowledgeable and capable to conduct this independent inquiry by both the Cooperative Executive and by appointed representatives from the tree campaign group known as Sheffield Tree Action Groups, and Amey;
- (j) calls on all current and past councillors and past council officers to cooperate with this inquiry;
- (k) calls on partners, specifically Amey and South Yorkshire Police, to cooperate with this inquiry; and
- (l) resolves to request the Cooperative Executive to publish the findings of this inquiry and act on its recommendations.

6.6.1 (NOTE: Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Cliff Woodcraft, Ian Auckland, Steve Ayris, Kevin Oxley, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker, voted for paragraphs (a), (j), (k) and (l) and voted against paragraphs (b) to (i) of the Substantive Motion, and asked for this to be recorded.)

7. NOTICE OF MOTION REGARDING "ACTION ON THE NATURE EMERGENCY" - GIVEN BY COUNCILLOR PETER GARBUTT AND TO BE SECONDED BY COUNCILLOR ANGELA ARGENZIO

7.1 It was moved by Councillor Peter Garbutt, and seconded by Councillor Angela Argenzio, that this Council:-

- (a) recognises our natural world is struggling from the impact of habitat

degradation, urbanisation, consumerism, pollution, industrial agricultural and waste management practices and climate change – all contributing to widespread disruption to the survival and distribution of native species;

- (b) recognises and congratulates the excellent work by the Ecology Department, supported by the Parks and Countryside Service and partner organisations, being done on Species Specific Projects, as well as Landscape Projects, e.g. Urban Nature Parks and Nature Recovery Networks; and that, in addition, the Council defended the ecology of the Loxley River Valley by providing staff as key expert witnesses in a major planning inquiry, for the people of Sheffield;
- (c) in addition, congratulates and thanks all Council departments and employees working on projects and measures that protect and support nature, such as Sustainable Urban Drainage System work on Grey To Green projects, as well as organisations in Sheffield more broadly for their work, such as Hunter's Bar Infant School for their work on their green wall;
- (d) declares a nature emergency;
- (e) commits to developing a comprehensive Nature Emergency Action Plan (NEAP) for Sheffield, in association with partner organisations;
- (f) resolves that the plan will look to connect initiatives and unify the Council's approach to biodiversity through the NEAP;
- (g) requests the Climate Change, Economy and Development Transitional Committee develop the NEAP with input from all departments within the Council, and providing the opportunity for relevant external partner organisations, businesses and community stakeholders to input and collaborate on initiatives where there are benefits to doing so, for example, a wildlife corridor could affect several departments including Transport, Housing and Parks;
- (h) recognises that co-operation and communication is key to the success of the Nature Emergency Action Plan and that, from the planning stage to implementation, monitoring and protecting, it is important for the Council to lead initiatives which address the Nature Emergency and have widespread support from the public and local campaign groups;
- (i) acknowledges the likely challenges to projects within the NEAP from developers under the current national planning guidelines which severely constrain proper consideration of the Climate and Ecological Emergency, and for this reason, it is imperative that this Council develops robust policies in the Local Plan which can help to protect and enhance biodiversity; and
- (j) requests that the Administration ensures relevant staff and all elected

members will receive training on biodiversity net gain (BNG) - a vital aspect of the new Environment Bill.

7.2 Whereupon, it was moved by Councillor Barbara Masters, seconded by Councillor Tim Huggan, as an amendment, that the Motion now submitted be amended by the addition of new paragraphs (k) to (o) as follows:-

- (k) acknowledges that the work done to promote biodiversity and sustainability in Sheffield over a number of years by the various organisations, formal and informal, working with and within the Council, provides a solid base on which to build, for example the tree planting in Bolehills done in conjunction with local groups and the park rangers;
- (l) recognises that top down measures must be balanced by input from the bottom up such as the initiative to allow residents to take over the management of grass verges close to their home; and the Council should review the range of measures that have been introduced by wildlife organisations, volunteer groups and Council departments to inform future plans;
- (m) calls for consultation with the wider community in recognition of the need for widespread public support and engagement with any initiative proposed under the NEAP;
- (n) recognises that changes called for will have a greater impact on the livelihoods of people working in certain sectors such as those involving land use, whether for food production or leisure use, and calls for the development of new job opportunities as part of the NEAP to help people and businesses make the transitions necessary under the NEAP; and
- (o) calls on Local Area Committees to allocate a funding stream specifically for nature projects.

7.3 It was then moved by Councillor Bernard Little, seconded by Councillor Paul Turpin, as an amendment, that the Motion now submitted be amended by the addition of paragraphs (k) to (w) as follows:-

- (k) looks forward to Sheffield's green spaces, parks, riversides and verges becoming havens and corridors for wildlife and future proofing as the climate changes through landscape management changes, such as changed mowing regimes and reduced use of chemicals, air pollution reduction and sympathetic planting choices;
- (l) recognises that the success of natural areas to prosper is enhanced by the active engagement of both formal and informal neighbourhood groups taking a role in their care;
- (m) understands the multi-faceted ways nature plays in community building, recreation, physical and mental health, scientific discovery, literature and art and lasting economic prosperity;

- (n) recognises that both individual and communal gardens and orchards play a key role in encouraging wildlife and connection to nature;
- (o) understands that good design of the built environment can help anchor wildlife in urban spaces and believes that this should be addressed fully in the local plan;
- (p) reminds the Council that there are many people who take an interest in wildlife;
- (q) recognises that the terms Nature, Ecological and Biodiversity can be and are often used interchangeably by people and, for the purpose of this motion, all mean the same thing;
- (r) recognises that the Climate and Nature emergencies are intrinsically linked with each other and also to social justice; and by building a better world to deal with the Climate and Ecological Emergency we will also be building a better society;
- (s) aims for Sheffield to be carbon neutral by 2030;
- (t) resolves to request the Administration to ban the use of harmful pesticides and herbicides such as glyphosate;
- (u) will seek to rewild areas such as grass verges and make sure there are areas for wildlife in our green spaces including but not exclusively for wildlife corridors;
- (v) aims for 100% of waterways to have water quality that supports healthy wildlife by 2030; and
- (w) requests the Administration to provide and recommend resources for businesses to help them understand how their procurement decisions impact ecology in Sheffield, the UK and across the world; such resources include the Natural Capital Protocol and the SHIFT online platform.

7.4 After contributions from four other Members, and following a right of reply from Councillor Peter Garbutt, the amendment moved by Councillor Barbara Masters was put to the vote and was carried.

7.5 The amendment moved by Councillor Bernard Little was then put to the vote and was also carried.

7.6 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) recognises our natural world is struggling from the impact of habitat degradation, urbanisation, consumerism, pollution, industrial agricultural and waste management practices and climate change – all contributing to widespread disruption to the survival and distribution of native species;
- (b) recognises and congratulates the excellent work by the Ecology Department, supported by the Parks and Countryside Service and partner organisations, being done on Species Specific Projects, as well as Landscape Projects, e.g. Urban Nature Parks and Nature Recovery Networks; and that, in addition, the Council defended the ecology of the Loxley River Valley by providing staff as key expert witnesses in a major planning inquiry, for the people of Sheffield;
- (c) in addition, congratulates and thanks all Council departments and employees working on projects and measures that protect and support nature, such as Sustainable Urban Drainage System work on Grey To Green projects, as well as organisations in Sheffield more broadly for their work, such as Hunter's Bar Infant School for their work on their green wall;
- (d) declares a nature emergency;
- (e) commits to developing a comprehensive Nature Emergency Action Plan (NEAP) for Sheffield, in association with partner organisations;
- (f) resolves that the plan will look to connect initiatives and unify the Council's approach to biodiversity through the NEAP;
- (g) requests the Climate Change, Economy and Development Transitional Committee develop the NEAP with input from all departments within the Council, and providing the opportunity for relevant external partner organisations, businesses and community stakeholders to input and collaborate on initiatives where there are benefits to doing so, for example, a wildlife corridor could affect several departments including Transport, Housing and Parks;
- (h) recognises that co-operation and communication is key to the success of the Nature Emergency Action Plan and that, from the planning stage to implementation, monitoring and protecting, it is important for the Council to lead initiatives which address the Nature Emergency and have widespread support from the public and local campaign groups;
- (i) acknowledges the likely challenges to projects within the NEAP from developers under the current national planning guidelines which severely constrain proper consideration of the Climate and Ecological Emergency, and for this reason, it is imperative that this Council develops robust policies in the Local Plan which can help to protect and enhance biodiversity;

- (j) requests that the Administration ensures relevant staff and all elected members will receive training on biodiversity net gain (BNG) - a vital aspect of the new Environment Bill;
- (k) acknowledges that the work done to promote biodiversity and sustainability in Sheffield over a number of years by the various organisations, formal and informal, working with and within the Council, provides a solid base on which to build, for example the tree planting in Bolehills done in conjunction with local groups and the park rangers;
- (l) recognises that top down measures must be balanced by input from the bottom up such as the initiative to allow residents to take over the management of grass verges close to their home; and the Council should review the range of measures that have been introduced by wildlife organisations, volunteer groups and Council departments to inform future plans;
- (m) calls for consultation with the wider community in recognition of the need for widespread public support and engagement with any initiative proposed under the NEAP;
- (n) recognises that changes called for will have a greater impact on the livelihoods of people working in certain sectors such as those involving land use, whether for food production or leisure use, and calls for the development of new job opportunities as part of the NEAP to help people and businesses make the transitions necessary under the NEAP;
- (o) calls on Local Area Committees to allocate a funding stream specifically for nature projects;
- (p) looks forward to Sheffield's green spaces, parks, riversides and verges becoming havens and corridors for wildlife and future proofing as the climate changes through landscape management changes, such as changed mowing regimes and reduced use of chemicals, air pollution reduction and sympathetic planting choices;
- (q) recognises that the success of natural areas to prosper is enhanced by the active engagement of both formal and informal neighbourhood groups taking a role in their care;
- (r) understands the multi-faceted ways nature plays in community building, recreation, physical and mental health, scientific discovery, literature and art and lasting economic prosperity;
- (s) recognises that both individual and communal gardens and orchards play a key role in encouraging wildlife and connection to nature;
- (t) understands that good design of the built environment can help anchor wildlife in urban spaces and believes that this should be addressed fully in the local plan;

- (u) reminds the Council that there are many people who take an interest in wildlife;
- (v) recognises that the terms Nature, Ecological and Biodiversity can be and are often used interchangeably by people and, for the purpose of this motion, all mean the same thing;
- (w) recognises that the Climate and Nature emergencies are intrinsically linked with each other and also to social justice; and by building a better world to deal with the Climate and Ecological Emergency we will also be building a better society;
- (x) aims for Sheffield to be carbon neutral by 2030;
- (y) resolves to request the Administration to ban the use of harmful pesticides and herbicides such as glyphosate;
- (z) will seek to rewild areas such as grass verges and make sure there are areas for wildlife in our green spaces including but not exclusively for wildlife corridors;
- (aa) aims for 100% of waterways to have water quality that supports healthy wildlife by 2030; and
- (bb) requests the Administration to provide and recommend resources for businesses to help them understand how their procurement decisions impact ecology in Sheffield, the UK and across the world; such resources include the Natural Capital Protocol and the SHIFT online platform.

8. NOTICE OF MOTION REGARDING "PUTTING SHEFFIELD FIRST" - GIVEN BY COUNCILLOR TERRY FOX AND TO BE SECONDED BY COUNCILLOR JULIE GROCU TT

At the request of the proposed mover of the motion (Councillor Terry Fox), and with the consent of both the proposed seconder of the motion (Councillor Julie Grocutt) and of the meeting, item 6 on the agenda (Notice of Motion Regarding "Putting Sheffield First"), was withdrawn from consideration.

9. THE MAKING OF BROOMHILL, BROOMFIELD, ENDCLIFFE, SOMERFIELD AND TAPTON (BBEST) NEIGHBOURHOOD PLAN

9.1 RESOLVED: On the Motion of Councillor Terry Fox, seconded by Councillor Julie Grocutt, that this Council:-

- (a) notes the outcome of the Broomhill, Broomfield, Endcliffe, Somerfield

and Tapton (BBEST) Neighbourhood Plan Referendum, as outlined in the report of the Executive Director, Place, now submitted; and

- (b) resolves to 'make' the BBEST Neighbourhood Plan such that it is adopted as a planning document as part of Sheffield's Statutory Development Plan.

10. TRANSITION TO A COMMITTEE SYSTEM OF GOVERNANCE

10.1 It was moved by Councillor Terry Fox, and seconded by Councillor Julie Grocutt, that approval be given to the recommendations in the report of the Director of Legal and Governance now submitted, regarding the transition to a committee system of governance.

10.2 Whereupon, it was moved by Councillor Simon Clement-Jones, seconded by Councillor Steve Ayriss, as an amendment, that the recommendations in the report be approved with the addition of the following words at the end of paragraph (b)(i) –

“and (A) subject to the size of the Committee being increased from 7 to 11 seats by the addition of one additional nominee from the Labour Group, two additional nominees from the Liberal Democrat Group, and one additional nominee from the Green Group and (B) with a recommendation that a representative of the It's Our City campaign be co-opted to the Governance Committee in a non-voting capacity.”

10.3 After contributions from three other Members, and following a right of reply from Councillor Terry Fox, the amendment moved by Councillor Simon Clement-Jones was put to the vote and part (A) of the amendment was carried and part (B) of the amendment was negated.

10.3.1 The votes on the amendment were ordered to be recorded and were as follows:-

For Part (A) of the amendment (70)	-	The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Chris Rosling-Josephs, Ann Woolhouse, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Tim Huggan, Mohammed Mahroof, Ruth Milsom, Mary Lea, Zahira Naz, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Abdul Khayum, Abtisam Mohamed, Cliff Woodcraft, Alexi Dimond, Cate McDonald, Paul Turpin, Ian Auckland, Steve
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Ayris, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Kevin Oxley, Peter Garbutt, Maroof Raouf, Alison Teal, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dawn Dale, Peter Price, Garry Weatherall, Tony Damms, Jayne Dunn, Vickie Priestley, Richard Williams, Lewis Chinchin, Julie Grocutt, Ben Curran, Bernard Little, Alan Hooper, Mike Levery, Ann Whitaker, Jackie Satur and Paul Wood.

- | | |
|--|--|
| Against Part (A) of the amendment (0) | - Nil |
| Abstained from voting on Part (A) of the amendment (1) | - The Lord Mayor (Councillor Gail Smith) |
| For Part (B) of the amendment (23) | - Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Cliff Woodcraft, Ian Auckland, Steve Ayris, Kevin Oxley, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker. |
| Against Part (B) of the amendment (46) | - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Ruth Milsom, Mary Lea, Zahira Naz, Abdul Khayum, Abtisam Mohamed, Alexi Dimond, Cate McDonald, Paul Turpin, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Peter Garbutt, Maroof Raouf, Alison Teal, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dawn Dale, Peter Price, Garry Weatherall, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Bernard Little, Jackie Satur and Paul Wood. |
| Abstained from voting on Part (B) of the amendment (2) | - The Lord Mayor (Councillor Gail Smith) and Councillor Lewis Chinchin. |

10.4 The recommendations in the report, as now amended, were then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) notes the proposals for the operation of Transitional Committees as set out in the report of the Director of Legal and Governance now submitted, and approves their establishment in respect of the four theme areas;
- (b) agrees to (i) establish a Governance Committee as a politically proportionate member steering group to guide the transition to a committee system of governance and to set the parameters for stakeholder engagement, as described in the report, and subject to the size of the Committee being increased from 7 to 11 seats by the addition of one additional nominee from the Labour Group, two additional nominees from the Liberal Democrat Group, and one additional nominee from the Green Group and (ii) receive a report at the next Council meeting outlining the revised political proportionality framework, and allocations of seats to political groups on individual committees, resulting from the establishment of the Governance Committee; and
- (c) requests the Director of Legal and Governance to amend Part 3 of the Constitution (Responsibility for Functions) by updating the Transitional Committee Terms of Reference to reflect their areas of responsibility, adding Terms of Reference for the Governance Committee once agreed by the Committee and to make any minor consequential amendments that may be necessary.

(NOTE: During the above item of business, it was - RESOLVED: On the motion of The Lord Mayor (Councillor Gail Smith) and seconded by The Deputy Lord Mayor (Councillor Sioned-Mair Richards), that the provisions of Council Procedure Rule 5.5 be suspended and the termination of the meeting be extended by 15 minutes, to 5.45 p.m.).

11. UPDATED CODE OF CONDUCT FOR MEMBERS

- 11.1 RESOLVED: On the Motion of the Deputy Lord Mayor (Councillor Sioned-Mair Richards), seconded by Councillor Julie Grocutt, that this Council adopts the updated Members' Code of Conduct appended to the report of the Director of Legal and Governance now submitted, following agreement by the Audit and Standards Committee on 25th March 2021.

12. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

- 12.1 RESOLVED: On the Motion of Councillor Tony Damms, seconded by Councillor Garry Weatherall, that:-

- (a) it be noted that, further to the decision taken by the City Council at its

annual meeting held on 19th May 2021, in relation to the establishment of committees for the Municipal Year 2021/22, and in order to ensure that each political group has the required number of seats overall in comparison to the total number of seats available on all committees to reflect their composition on the Council as a whole, the Labour Group had released a seat on each of the Children, Young People and Family Support Scrutiny and Policy Development Committee, the Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee, and on Transitional Committee 4 ('Education, Health and Care'), with the seats on the Children, Young People and Family Support Scrutiny and Policy Development Committee and on the Transitional Committee 4 ('Education, Health and Care') being allocated to the Liberal Democrat Group, and the seat on Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee being allocated to Councillor Lewis Chinchin;

(b) it be noted that, in accordance with the authority given by the City Council at its annual meeting held on 19th May 2021, the Chief Executive had authorised the following appointments, with effect from the dates shown:-

- | | |
|---|---|
| Scrutiny Committee
Substitute Members | - Councillors Dianne Hurst, Abdul Khayum, Anne Murphy, Peter Price and Sioned-Mair Richards to serve as substitutes for Labour Group Members, with effect from 20 th May 2021;
Councillors Sue Auckland, Joe Otten, Colin Ross, Richard Shaw and Martin Smith to serve as substitutes for Liberal Democrat Group Members, with effect from 20 th May 2021. |
| Planning and Highways
Committee Substitute
Members | - Councillors Ian Auckland, Alan Hooper, Tim Huggan, Barbara Masters, Vickie Priestley and Cliff Woodcraft to serve as substitutes for Liberal Democrat Group Members, with effect from 20 th May 2021. |
| Audit and Standards
Committee | - Councillor David Barker to replace Councillor Dianne Hurst, and Councillor Ben Curran to fill a vacancy, both with effect from 20 th May 2021. |
| Admissions Committee | - Councillor Denise Fox to replace Councillor Sophie Wilson with effect from 20 th May 2021. |
| South Yorkshire Police and
Crime Panel Substitute
Members | - Councillors Tony Damms and Garry Weatherall to serve as substitutes for the Labour Group Members, with effect from 26 th May 2021; and
Councillor Joe Otten to serve as substitute |

for the Liberal Democrat Group Member, with effect from 20th May 2021.

Sheffield City Region
Combined Authority
Executive Board for
Transport and the
Environment Board

- Councillor Douglas Johnson to fill a vacancy as the SCC Member with effect from 11th June 2021.

(c) approval be given to the following changes to the memberships of Committees, Boards, etc.:-

Overview & Scrutiny
Management Committee

- Councillors Ian Auckland and Joe Otten to replace Councillors Penny Baker and Tim Huggan.

Children, Young People and
Family Support Scrutiny and
Policy Development
Committee

- Councillor Richard Shaw to replace Councillor Barbara Masters, and Councillor Cliff Woodcraft to replace Councillor Jack Scott.

Healthier Communities and
Adult Social Care Scrutiny
and Policy Development
Committee

- Councillor Lewis Chinchen to replace Councillor Neale Gibson;
Councillor Ruth Milsom to replace Councillor Jackie Satur;
Councillors Vic Bowden and Alan Hooper to replace Councillors Penny Baker and Richard Williams; and Councillor Ruth Mersereau to replace Councillor Martin Phipps.

Scrutiny Committee
Substitute Members

- Councillor Jackie Satur to be appointed as an additional substitute for Labour Group Members;
Councillors Alexi Dimond, Peter Garbutt, Brian Holmshaw, Martin Phipps, Maroof Raouf and Kaltum Rivers, to be appointed as substitutes for Green Group Members.

Planning and Highways
Committee Substitute
Members

- Councillors Angela Argenzio, Christine Gilligan, Bernard Little and Ruth Mersereau to be appointed as substitutes for Green Group Members.

Transitional Committee 1
(‘Our Council’)

- Councillors Julie Grocutt and Cate McDonald to fill vacancies;
Councillors Penny Baker, Simon Clement-Jones and Shaffaq Mohammed to replace Councillors Sue Alston, Joe Otten and Andrew Sangar.

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| Transitional Committee 2
(‘Communities and Neighbourhoods’) | - Councillor Sioned-Mair Richards to replace Councillor Mark Jones; Councillors Ben Curran, Karen McGowan, Moya O’Rourke and Paul Wood to fill vacancies; Councillors Joe Otten and Andrew Sangar to replace Councillors Tim Huggan and Richard Shaw; and Councillor Kaltum Rivers to replace Councillor Ruth Mersereau. |
| Transitional Committee 3
(‘Climate Change, Economy and Development’) | - Councillor Mark Jones to replace Councillor Sioned-Mair Richards; Councillors Neale Gibson, Dianne Hurst, Abtisam Mohamed and Chris Rosling-Josephs to fill vacancies; and Councillors Tim Huggan and Barbara Masters to replace Councillors Ian Auckland and Alan Hooper. |
| Transitional Committee 4
(‘Education, Health and Care’) | - Councillors Jayne Dunn, George Lindars-Hammond and Mary Lea to fill vacancies; Councillor Sue Alston to replace Councillor Steve Ayriss and Councillor Richard Williams to fill a vacancy. |
| Transitional Committee Substitute Members | - Councillors David Barker, Mike Drabble, Francyne Johnson, Bryan Lodge and Ben Miskell to serve as substitutes for Labour Group non-Executive Members. |
| Senior Officer Employment Committee | - Councillor Bryan Lodge to fill a vacancy. |
| Health and Wellbeing Board | - Councillors Jayne Dunn, George Lindars-Hammond and Alison Teal to fill vacancies. |
| Heritage Champion | - Councillor Abdul Khayum to fill a vacancy. |
| Standing Advisory Council for Religious Education | - Councillor Garry Weatherall to fill a vacancy. |
| Access Liaison Group | - Councillors George Lindars-Hammond and Jackie Satur to fill vacancies. |
| Allotments and Leisure Gardens Advisory Group | - Councillor Garry Weatherall to fill a vacancy. |
| Castlegate Member Working Group | - Councillors Abdul Khayum, Chris Rosling-Josephs and Sophie Wilson to fill |

- vacancies.
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| Community Covenant Working Group | - Councillor Tony Damms to fill a vacancy. |
| Corporate Joint Committee with Trade Unions | - Councillors Jayne Dunn, Terry Fox, Julie Grocutt, Douglas Johnson, George Lindars-Hammond, Cate McDonald, Alison Teal, Paul Turpin and Paul Wood to fill vacancies. |
| Corporate Parenting Board | - Councillors Dawn Dale, Mike Drabble, Denise Fox, Anne Murphy, Peter Price, Mick Rooney and Jack Scott to fill vacancies; and Councillor Ruth Mersereau to fill a vacancy. |
| Cycle Forum | - Councillor Peter Price to fill a vacancy; and Councillor Ruth Mersereau to fill a vacancy. |
| Joint Commissioning Committee | - Councillors Jayne Dunn, George Lindars-Hammond, Cate McDonald and Alison Teal to fill vacancies. |
| Local Area Committee Chairs Group | - Councillor Julie Grocutt to fill a vacancy. |
| Monitoring and Advisory Board (Adult Services) | - Councillor George Lindars-Hammond to fill a vacancy. |
| People Services Portfolio Joint Consultative Committee | - Councillors Jayne Dunn and George Lindars-Hammond to fill vacancies. |
| Schools Portfolio Joint Consultative Committee | - Councillor Jayne Dunn to fill a vacancy. |
| Place Portfolio Joint Consultative Committee | - Councillors Douglas Johnson, Alison Teal and Paul Wood to fill vacancies. |
| Resources/CEX Portfolio Joint Consultative Committee | - Councillor Cate McDonald to fill a vacancy. |
| Sheffield Conservation Advisory Group | - Councillor Abdul Khayum to fill a vacancy. |

(d) representatives be appointed to serve on other bodies as follows:-

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| South Yorkshire Local Pension Board | - Councillor Mike Chaplin to fill a vacancy. |
| South Yorkshire Police and Crime Panel | - Councillors Ruth Milsom and Garry Weatherall to replace Councillors Ben Curran and Neale Gibson. |
| Sheffield City Region Combined Authority | - Councillor Julie Grocutt to fill a vacancy as the Rotational Member, joining Councillor Terry Fox as Leader. |
| Sheffield City Region Combined Authority Executive Board for Business Recovery and Growth | - Councillor Paul Turpin to fill a vacancy as the SCC Member; and Councillor Mazher Iqbal to fill a vacancy as the Reserve Member. |
| Sheffield City Region Combined Authority Executive Board for Education, Skills and Employability | - Councillor Paul Turpin to fill a vacancy as the SCC Member; and Councillor Jayne Dunn to fill a vacancy as the Reserve Member. |
| Sheffield City Region Combined Authority Executive Board for Housing and Infrastructure Board | - Councillor Paul Wood to fill a vacancy as the SCC Member; and Councillor Mazher Iqbal to fill a vacancy as the Reserve Member. |
| Sheffield City Region Combined Authority Executive Board for Transport and the Environment Board | - Councillor Paul Wood to fill a vacancy as the Reserve Member. |
| Sheffield City Region Combined Authority Scrutiny Committee | - Councillors Dianne Hurst and Bryan Lodge to fill vacancies; Councillor Martin Smith to replace Councillor Penny Baker and Councillor Penny Baker to fill a Substitute Member vacancy. |
| Sheffield City Region Combined Authority Audit & Standards Committee | - Councillors Ben Curran and Sioned-Mair Richards to fill vacancies; Councillor Dianne Hurst to fill a Substitute Member vacancy; Councillor Joe Otten to fill a vacancy. |
| Emergency Planning Shared Services Joint Committee | - Councillor Cate McDonald to fill a vacancy. |

- South Yorkshire, Derbyshire and Nottinghamshire Joint Health Overview and Scrutiny Committee - Councillor Steve Ayris to fill a vacancy.
- Anne Reresby Trust, High Green - Councillor Ann Whitaker to fill a vacancy.
- Countryside and Rights of Way Act 2000 – Local Access Forum - Councillor Peter Price to fill a vacancy.
- Doncaster Sheffield Airport Consultative Committee - Councillor Chris Rosling-Josephs to fill a vacancy.
- ACIS Local Management Committee - Councillors Terry Fox and Dianne Hurst to fill vacancies, and Councillor Anne Murphy to serve as a Substitute Member.
- Great Places: Sheffield Housing Board - Councillors Sioned-Mair Richards and Jackie Satur to fill vacancies.
- Sanctuary Housing: Shiregreen Community Committee - Councillors Dawn Dale and Peter Price to fill vacancies.
- Together Housing – Local Panel - Councillor Garry Weatherall to fill a vacancy.
- Joint Advisory Committee for the South Yorkshire Archaeology Service - Councillor Sophie Wilson to fill a vacancy; and Councillor Barbara Masters to fill a vacancy.
- Learning Disabilities Partnership Board - Councillor Jayne Dunn to fill a vacancy.
- Learn Sheffield - Councillor Jayne Dunn to fill a vacancy.
- Local Government Association General Assembly - Councillors Terry Fox and Mark Jones to fill vacancies.
- Local Government Yorkshire and Humber Employers Committee - Councillor Cate McDonald to fill a vacancy.
- Longley Park College Governing Body - Councillor Alan Law to fill a vacancy.

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| Manor and Castle Development Trust | - | Councillors Anne Murphy and Sioned-Mair Richards to fill vacancies. |
| Migration Yorkshire (SY Sub-Regional Migration Group) | - | Councillor Garry Weatherall to fill a vacancy. |
| National Association of British Market Authorities | - | Councillor Chris Rosling-Josephs to fill a vacancy. |
| National Coal Mining Museum for England – Liaison Committee | - | Councillor Garry Weatherall to fill a vacancy. |
| Parking and Traffic Regulations Outside London (PATROL) Joint Committee | - | Councillor Sophie Wilson to fill a vacancy. |
| Reserve and Cadet Forces Association – Yorkshire and Humber | - | Councillor Tony Damms to fill a vacancy. |
| River Stewardship Company | - | Councillor Garry Weatherall to fill a vacancy. |
| Sheffield Adult Safeguarding Partnership (SASP) Board | - | Councillor George Lindars-Hammond to fill a vacancy. |
| Sheffield Carers and Young Carers Board | - | Councillors Mike Drabble and Ben Miskell to fill vacancies. |
| Sheffield City Region Local Enterprise Partnership | - | Councillor Terry Fox to fill a vacancy, and Councillor Paul Turpin to serve as the Substitute Member. |
| Sheffield Compact | - | Councillor George Lindars-Hammond to fill a vacancy. |
| Sheffield Co-Operative Development Group - Board | - | Councillor Anne Murphy to fill a vacancy. |
| Sheffield Football Trust | - | Councillor Anne Murphy to fill a vacancy. |
| Sheffield Museums Trust - Directors and Members | - | Councillors Tony Damms and Josie Paszek to fill vacancies. |
| Sheffield Health and Social Care Foundation Trust - Council of Governors | - | Councillor Josie Paszek to fill a vacancy. |

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| Sheffield Lyceum Theatre Trust Ltd – Directors and Members | - Councillors Ben Curran and Josie Paszek, and Ms. Veronica Hardstaff to fill vacancies. |
| Sheffield Media and Exhibition Centre Ltd – Directors and Members | - Councillor Mike Drabble to fill a vacancy. |
| Sheffield Partnership Board | - Councillor Terry Fox to fill a vacancy. |
| Sheffield Safer and Sustainable Communities Partnership | - Councillor Alison Teal to fill a vacancy; and Councillor Joe Otten to replace Councillor Penny Baker. |
| Sheffield Teaching Hospitals NHS Foundation Trust | - Councillor Ben Miskell to fill a vacancy. |
| Sheffield Theatres Trust – Directors and Members | - Councillors Sioned-Mair Richards and Anne Murphy to fill vacancies. |
| Sheffield Transport Users Group | - Councillor Abdul Khayum to fill a vacancy. |
| South Yorkshire Joint Advisory Committee on Archives | - Councillor Sophie Wilson to fill a vacancy; and Councillor Vic Bowden to fill a vacancy. |
| South Yorkshire Leaders' Group | - Councillor Terry Fox to fill a vacancy. |
| Southey/Owlerton Area Regeneration Board | - Councillors Mike Chaplin, Abdul Khayum, Peter Price and Garry Weatherall to fill vacancies. |
| Special Interest Group of Municipal Authorities | - Councillor Cate McDonald to fill a vacancy. |
| Transport 4 All | - Councillor Abdul Khayum to fill a vacancy. |
| University Technical College Trust Board | - Councillor Mike Drabble to fill a vacancy. |
| Upperthorpe and Netherthorpe Healthy Living Centre Trust | - Councillor Neale Gibson to fill a vacancy. |
| Voluntary Action Sheffield | - Councillor Mark Jones to fill a vacancy. |

(e) it be noted that Groundwork South Yorkshire, to which Members of the Council have previously been appointed as Company Directors, has now been

dissolved as a Company.

- 12.1.1 (NOTE: Councillor Roger Davison voted against paragraph (d) of the resolution and asked for this to be recorded.)

Minutes of the Meeting of the Council of the City of Sheffield held in the Ponds Forge International Sports Centre, Sheaf Street, Sheffield, S1 2BP, on Wednesday 7 July 2021, at 2.00 pm, pursuant to notice duly given and Summonses duly served.

PRESENT

THE LORD MAYOR (Councillor Gail Smith)
THE DEPUTY LORD MAYOR (Councillor Sioned-Mair Richards)

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| 1 <i>Beauchief & Greenhill Ward</i>
Simon Clement-Jones
Richard Shaw
Sophie Thornton | 10 <i>East Ecclesfield Ward</i>
Vic Bowden
Alan Woodcock | 19 <i>Nether Edge & Sharrow Ward</i>
Peter Garbutt
Maroof Raouf
Alison Teal |
| 2 <i>Beighton Ward</i>
Bob McCann
Chris Rosling-Josephs
Ann Woolhouse | 11 <i>Ecclesall Ward</i>
Roger Davison
Barbara Masters
Shaffaq Mohammed | 20 <i>Park & Arbourthorne</i>
Ben Miskell
Jack Scott
Sophie Wilson |
| 3 <i>Birley Ward</i>
Denise Fox
Bryan Lodge
Karen McGowan | 12 <i>Firth Park Ward</i>
Abdul Khayum
Abtisam Mohamed | 21 <i>Richmond Ward</i>
David Barker
Mike Drabble
Dianne Hurst |
| 4 <i>Broomhill & Sharrow Vale Ward</i>
Angela Argenzio
Brian Holmshaw
Kaltum Rivers | 13 <i>Fulwood Ward</i>
Sue Alston
Andrew Sangar
Cliff Woodcraft | 22 <i>Shiregreen & Brightside Ward</i>
Dawn Dale
Peter Price
Garry Weatherall |
| 5 <i>Burngreave Ward</i>
Talib Hussain
Mark Jones
Safiya Saeed | 14 <i>Gleadless Valley Ward</i>
Alexi Dimond
Cate McDonald
Paul Turpin | 23 <i>Southey Ward</i>
Mike Chaplin
Tony Damms
Jayne Dunn |
| 6 <i>City Ward</i>
Douglas Johnson
Ruth Mersereau
Martin Phipps | 15 <i>Graves Park Ward</i>
Ian Auckland
Sue Auckland
Steve Ayris | 24 <i>Stannington Ward</i>
Penny Baker
Vickie Priestley
Richard Williams |
| 7 <i>Crookes & Crosspool Ward</i>
Tim Huggan
Mohammed Mahroof
Ruth Milsom | 16 <i>Hillsborough Ward</i>
Christine Gilligan
George Lindars-Hammond
Josie Paszek | 25 <i>Stocksbridge & Upper Don Ward</i>
Lewis Chinchin
Julie Grocutt |
| 8 <i>Darnall Ward</i>
Mary Lea
Zahira Naz | 17 <i>Manor Castle Ward</i>
Terry Fox
Anne Murphy
Sioned-Mair Richards | 26 <i>Walkley Ward</i>
Ben Curran
Bernard Little |
| 9 <i>Dore & Totley Ward</i>
Joe Otten
Colin Ross
Martin Smith | 18 <i>Mosborough Ward</i>
Kevin Oxley
Gail Smith | 27 <i>West Ecclesfield Ward</i>
Alan Hooper
Mike Levery
Ann Whitaker |
| | | 28 <i>Woodhouse Ward</i>
Mick Rooney
Jackie Satur
Paul Wood |

1. APOLOGIES FOR ABSENCE

- 1.1 Apologies for absence were received from Councillors Tony Downing, Neale Gibson, Mazher Iqbal, Francyne Johnson and Alan Law.

2. DECLARATIONS OF INTEREST

- 2.1 In relation to the urgent item of business to be considered at the meeting regarding GP Services (item 5 of the minutes), personal interests were declared (a) by Councillor Mike Drabble on the grounds that he provides mental health counselling services in non-urgent Primary Care and (b) by Councillor Joe Otten on the basis that he has a financial connection to a GP practice.

3. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

- 3.1 The Lord Mayor (Councillor Gail Smith) reported that three petitions and questions from three members of the public had been received prior to the published deadline for submission of petitions and questions for this meeting. On two of the petitions, representations were to be made on behalf of the petitioners, and a third petition would be received in the absence of a speaker. Prior to the meeting, one of the questioners had withdrawn their questions.

3.2 Petitions

- 3.2.1 Petition Requesting The Installation Of A Fence Around The Green Area And Open Space Between Wensley Close And Wade Street To Stop Anti-Social Behaviour

The Council received an electronic petition containing 25 signatures requesting that the Council install a fence around the green area and open space, between Wensley Close and Wade Street, to stop anti-social behaviour.

Representations on behalf of the petitioners were made by Angilla Al-Gulaidi. Mr Al-Gulaidi stated he had lived in the Wensley Close area for over ten years and had seen increasing levels of anti-social behaviour in this area carried out by young people. He stated he had provided evidence of anti-social behaviour along with the petition. He said that the anti-social behaviour had made residents in the area anxious and frightened, and said that the problem had been getting worse. Mr Al-Gulaidi asked that a fence be installed to cordon off the area. He suggested that if this was not possible, a new football field could be added in Wensley Park to provide an alternative space for the young people.

The Council referred the petition to Councillor Alison Teal (Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure). Councillor Teal thanked Mr Al-Gulaidi and his fellow petitioners for presenting the petition and for suggesting possible solutions. She stated that she felt it was important that

officers visit the area, and that as she was unfamiliar with the area she would ask officers to provide her with background information. Councillor Teal said she agreed that the behaviour described was unacceptable and added that she would speak with officers and Mr Al-Gulaidi soon.

3.2.2 Petition Requesting The Council To Improve Safety For Pedestrians At The Junction Of Little London Road And Chesterfield Road

The Council received a joint electronic and paper petition containing 44 signatures requesting that the Council improve safety for pedestrians at the junction of Little London Road and Chesterfield Road.

Representations on behalf of the petitioners were made by Tony Tigwell. Mr Tigwell stated that Chesterfield Road was widened two years ago, and a drop kerb was added. He said that this created a dangerous crossing point near Lidl and B&M Bargains. He stated that vulnerable residents were particularly at risk. He said he felt it was a surprise that there had not been any fatalities on the road. Mr Tigwell said that this petition had been started over a year ago and was delayed due to the pandemic. Mr Tigwell requested that the Council remove the drop kerb on the corner in order to encourage individuals to move further down the road to cross at a safer point.

The Council referred the petition to Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport). Councillor Johnson stated that the fact there had not been any fatalities in the area was worth noting, as sadly this was not the case in some other areas of Sheffield. He agreed that there was a great deal of traffic in the area. He stated that any issues with the road widening of Chesterfield Road should have been raised when the work was carried out. Councillor Johnson said removing the drop kerb was not a preferred option, as it would impact disabled people. He said he would ask whether there were any advantages to road safety if this were done. Councillor Johnson stated that it was his understanding that there were reasons for not putting in a crossing at this point when the road was widened and stated that there was a pedestrian crossing nearby on Valley Road. He noted that this might not be ideal for wheelchair users but added that this would be a crossing option for many members of the public. Councillor Johnson said that it was his understanding that the vehicle entrance to B&M Bargains was close to the junction, and therefore there was not room for a crossing in this area. He added that traffic islands could not be added due to a lack of space. Councillor Johnson said he would consider Mr Tigwell's suggestion regarding a drop kerb.

3.2.3 Petition Requesting The Council To Make The Garden Waste Collection Service Cheaper

The Council received an electronic petition containing 18 signatures requesting that the Council make the garden waste collection service cheaper. There was no speaker for this petition.

The Council referred the petition to Councillor Paul Wood (Executive Member for Housing, Roads and Waste Management). Councillor Wood stated that he

needed to speak to Service Directors and said that all service charges were to be reviewed over the coming months.

3.3 Public Questions

3.3.1 Public Questions Regarding the Tree Felling Inquiry in Sheffield

Russell Johnson asked the following questions of the Council:-

1. Transparency, Openness and 'The Street Tree Debacle Inquiry

I welcome the Council's decision to hold an independent Inquiry in public and await details with interest.

However, SCC's continuing appalling non-compliance with legal requirements associated with Freedom of Information and Subject Access Requests might lead a reasonable person to doubt the sincerity of the Council in its stated desire for more honesty and therefore question the veracity of the exercise. I might add that the Council even demonstrates a cavalier approach to compliance with Decision Notices issued by the Information Commissioner.

- (a) Does the Leader understand that such wilful obfuscation inevitably results in cynicism about SCC's true motivation in initiating an Inquiry? This is compounded by the disgraceful history of some Members and Officers being less than honest with the public.
- (b) Will the Leader explain what action is being taken to properly respond to FOIRs, SARs and Formal Complaints in a legal and timely manner?

2. The new climate of cooperation – 'working together in the City's interests'

In view of the very welcome change in the political complexion of the Executive, please would the relevant Cabinet Member(s):

- (a) Commit to the removal of the Streets Ahead Contract clause requiring the felling of 17,500 street trees?
- (b) Commit to the removal of the clause requiring straight continuous kerbs, allowing skilled Amey Highway engineers to make sensible and pragmatic decisions without reference to an Officer for each and every case?

Members should note that these changes would have no cost implications for SCC and would, I believe, be welcomed by the contractors.

- (c) Formally announce the cessation of the felling programme: it is currently technically 'paused'.

In response, Councillor Julie Grocutt (Executive Member for Community Engagement and Governance [and Deputy Leader of the Council]) thanked Mr

Johnson for his questions. Councillor Grocutt responded to parts (a) and (b) of question 1, and stated that the Council's ability to respond to FOI requests within legal timeframes had been impacted by the pandemic. She added that the pandemic had resulted in a backlog of FOI requests; however, she said that the Council was committed to addressing this and returning to an optimal position. She stated that a number of things had been done by the Council in order to address this backlog, including the recruitment of new staff to assist with responses and investment in a case management system. Councillor Grocutt added that the Council would also be setting up performance clinics. She stated that she understood the frustration and concern experienced by Mr Johnson and other members of the public and apologised for the delay.

Councillor Paul Wood (Executive Member for Housing, Roads and Waste Management) responded to question 2. On part (a), Councillor Wood stated he would remove the clause referenced. On part (b), Councillor Wood said that he felt there always needed to be oversight from the Council alongside Amey. He added he would commit to the removal of this clause. On part (c), Councillor Wood stated that regarding the cessation of the felling programme, he could not find anything in the paperwork which suggested that this was a formal decision. He said any tree felling would be individually assessed and consulted on in line with the Street Tree Strategy, approved by Cabinet in March 2021. Councillor Wood said in many cases that approval team would include himself and Councillor Johnson.

3.3.2 Public Questions Regarding Local Area Committees

Nigel Slack asked the following questions:-

1. It is good to see the co-operation agreement detailed, at least to some extent, in the motion at item 6. There are however some concerns to be raised on this agreement.

In Para (D)(i) there is the commitment to the LACs but precious little detail on how they will actually be "putting our communities at the heart of decision making". Indeed the decisions and policies applied so far embed and solidify the control of the LACs in the hands of Councillors.

To satisfy the expectations of residents, as expressed through the curtailed 'Big City Conversation' this must surely be a grass roots partnership design and reflect the demand for real decision making within communities, both with respect to service delivery and to fiscal spending decisions.

Will Council commit again to this being a skeleton framework at this point and to fully exploring the potential of the LACs and including not just physical communities but communities of interest in these new arrangements?

In Para (D)(ii) there is a commitment to delivering new investment in District Centres, a suggestion given by me to the relevant Cabinet Member for development some 2 years ago whilst discussing the fate of Cambridge Street and the potential for a community hub in that area.

Unfortunately, the HOC2 developments have largely placed profit before people, with an emphasis on retail and office space. One thing Covid has taught us is that retail and the world of work will never be the same again. Sheffield has suffered badly from the collapse of the Philip Green empire, the closing of John Lewis and the uncertainty around the survival of Marks & Spencer, and the plans for District Centres need to address that.

Will Council commit to ensuring that development plans for the District Centres will be based on the needs of those centres as expressed by the residents that live, work and play there, for once putting people before profit?

2. On a related issue, the significant changes being undertaken in the City with the result of the referendum and the implications of the LACs will have a long term impact on the way the city is governed. I think we need to look at that Governance root and branch, noting that the current constitution is not up to the job.

The constitution is not resident friendly, even if a resident can find the thing. I would therefore propose that it is well past time for the hard questions be asked of this Council and its constitution. There are currently embedded conflicts of interest, protocols and policies that make no sense in the digital era & failings in the expectations of the residents in respect to accountability and transparency.

Will Council therefore agree to a review in 2022/23 of the City's constitution to bring it into the 21st Century, beginning from first principles by defining in clear language the underlying purpose and principles of a modern city and its governing documentation?

In response, Councillor Julie Grocutt (Executive Member for Community Engagement and Governance [and Deputy Leader of the Council]) stated she had a meeting scheduled with Mr Slack later in the month, and said she looked forward to carrying on this conversation within that meeting. Councillor Grocutt stated there were 52 fantastic district centres within Sheffield and said that these were at the heart of many of Sheffield's communities. She said the growth of these communities was very important to Members of the Council. Councillor Grocutt stated she was part of the Economic Recovery Fund group, alongside Councillor Paul Turpin. She said that this group provided support to local district centres. She stated this was a very exciting piece of work, and she invited Liberal Democrat members to assist with this work. She said that LACs would work in partnership with their own communities in order to put together local plans which work for those areas. Councillor Grocutt stated that she urged all local people to engage with their Local Area Committees.

In relation to question 2, Councillor Grocutt stated that the Council was required to work under a committee model of governance from May 2022. She said that in order for this to go ahead all current rules and procedures needed to be reviewed. Councillor Grocutt said that one of the workstreams required a review of the Constitution ahead of May 2022. She stated that the Council was

committed to working with citizens and communities within Sheffield to inform governance and decision making. Councillor Grocutt said that the change required over the year would provide an opportunity for the Council to demonstrate a commitment to engagement in both governance and decision making. She said she would be bringing forth a report to July's Co-operative Executive meeting which would set out the programme for change and highlight the engagement required to involve citizens and communities. Councillor Grocutt stated that the LAC framework would be reviewed over the year, and that engagement would include all communities.

3.4 Petition Requiring Debate: Petition Asking Sheffield City Council To Stop Using Glyphosate

The Council received an electronic petition containing over 6,350 signatures, of which more than 5,160 signatures were from individuals who live, work or study in Sheffield, asking the Council to stop using Glyphosate.

The Council's Petitions Scheme required any petition containing over 5,000 signatures to be the subject of debate at the Council meeting. The wording of the qualifying petition was as follows:-

"End the use of glyphosate-based herbicides in Sheffield's publicly owned spaces maintained by the Council or their contractors and use a safe alternative such as Foamstream."

Representations on behalf of the petitioners were made by Graham Wroe, who referred to the presentation circulated to all Members prior to this meeting, and to the information on the Pesticides Action Network UK website, requesting that Members should read this information, if they hadn't already done so. He reported that the petition had received 6,563 signatures, requesting the Council to stop using glyphosate in all the city's streets, parks and playgrounds, and reported on the five main reasons for such a request.

He stated that glyphosate had contributed to the massive decline in the insect population, and that it harmed worms, the soil, trees, birds and other animals and, due to the fact that it was water-soluble, had significant effects on animals which underpinned the aquatic food chain. Glyphosate was sprayed at the base of trees, which affected the fungi on their roots, which helped them to absorb nutrients and water. Glyphosates were thought to be carcinogenic, and found in many food products, including water, wine and beer. It had also been found in breast milk in the USA. The GMB union stated that evidence from the World Health Organisation should be heeded, in that glyphosate must be treated as a severe health risk to the public. Mr Wroe stated that glyphosate could be replaced by many safe alternatives, and whilst not all weeds needed removing, he accepted that some did, and he referred to a number of possible alternatives, including weed brushing, heat treatments, manual weeding and spraying with vinegar or foamstream. Mr Wroe stressed that spraying verges and pavement borders resulted in such areas being very unsightly, and urged the Council to stop using this pesticide on the city's streets, playgrounds and parks, in order to give nature in the city a real boost, and requested that safer alternatives be

investigated, which have to be controlled.

Councillor Alison Teal (Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure) thanked Mr Wroe for presenting the petition, and referred to a number of local authorities who had either stopped using, or were in the process of stopping the use of, glyphosate. She stated that she fully supported ending the use of the pesticide, as well as all other chemicals that were harmful to nature, and had an adverse effect on biodiversity. Councillor Teal stated that the Parks and Countryside Service was already trialling alternatives, and stated that the concerns regarding the use of glyphosate had been included in the Government's Environment Bill. She had spoken to officers, requesting them to look at using less harmful alternatives as urgently as possible. Councillor Teal made reference to the motion regarding 'Action on the Nature Emergency', passed at the last Council meeting, and which had received full, cross-party support. She stated that the Council was looking to adopt new landscapes, which comprised more areas of wildflower, and which, potentially, would require less maintenance, thereby resulting in cost savings for the Council.

Councillor Joe Otten (Shadow Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure) believed it was now time to stop the use of glyphosate, and to look at, and test, safe alternatives. He referred to the clear cross-party agreement on this issue, and stated that a decision was required prior to the decision by the European Union to ban its use at the end of 2022.

Councillor Christine Gilligan referred to the Motion on the Nature Emergency at the Council meeting held on 16th June 2021, during which the Council recognised that the natural world was struggling from the impact of habitat degradation due to increased urbanisation and wasteful consumption patterns. She stated that Sheffield prided itself on being a green, outdoor city, therefore should not be spraying a toxic substance on the city's streets, parks and playgrounds. Councillor Gilligan stated that glyphosate not only destroyed weeds, but also most living things within the treated area, and left the landscape looking very unsightly. There had been a 30% reduction in the hedgehog population in urban areas, due mainly to the loss of worms and insects which they feed on. Consideration should be given to the designation by the World Health Organisation of glyphosate being carcinogenic. Councillor Gilligan referred to the adverse effects of the use of glyphosate on cats and dogs, as well as the health of those members of staff applying the pesticide. It was accepted that there was a need to look at how the Council managed its fauna and flora. She concluded by stating that she welcomed the petition, and expected there to be widespread support from the public, and that we should all wish to live in an environment which included bees, insects and other wildlife in the future.

Councillor Richard Shaw also welcomed the petition and the number of signatures. He stated that he had been contacted by a number of his constituents expressing concerns with regard to the spraying of glyphosate, and to the adverse effects of its use. Councillor Shaw made reference to the

adverse effects of its use on the city's wildlife, specifically hedgehogs, and stressed that there was an urgent need to find a suitable alternative.

Councillor Mary Lea expressed her thanks to the lead petitioner and welcomed the debate on this important issue. She stated that glyphosate had been the topic of discussion for some time, and considerable work had already been undertaken in terms of looking at alternatives, some of which, unfortunately, had proved not to be effective. Councillor Lea highlighted the fact that the risks of the use of glyphosate to humans and wildlife need to be taken very seriously, and stated that the impact of any proposed changes on the Council's partners, including Amey and those businesses who maintained their own green spaces, needed to be given serious consideration. She also highlighted the importance of involving the public in terms of looking at suitable alternatives, as many individuals and groups currently take ownership of green spaces within the city. She suggested that the issue be considered by the relevant Council Scrutiny Committee.

Councillor Mark Jones welcomed the petition and referred to the work already undertaken in terms of looking at suitable alternatives. He referred to the Motion on Biodiversity, passed by the Council on 31st March 2021, and which promised to include the public in any future decisions taken on this issue. Councillor Jones stressed that the Council must both allow for science to lead the process and recognise and acknowledge the facts surrounding the use of this pesticide.

Councillor Tim Huggan stated that whilst he accepted and welcomed the European Union's decision to ban the use of glyphosate by the end of 2022, he stressed that the Council must look to end its use, through an Executive Decision, earlier than this deadline. He stated that there was a need for the relevant Council transitional committee to look at an alternative strategy for the use of the city's open spaces, and emphasised the importance of ensuring that staff currently applying the pesticide were adequately protected.

Councillor Barbara Masters stated that she had been asking for a policy for residents to manage their own suburban verges for sometime, and that several friends' groups had expressed an interest in being able to do this. However, there had been issues with regard to public liability insurance, and she requested that the Council looked into this, and find a resolution as soon as possible.

Councillor Paul Turpin raised concerns with regard to the use of glyphosate, indicating that its use needed banning at the earliest possible opportunity.

Councillor Roger Davison stated that the public needed to be informed as to how they could get rid of glyphosate safely as a number of residents would be in ownership of the pesticide.

Graham Wroe, in his right of reply, stated that he welcomed the positive comments made as part of the debate, and particularly welcomed the cross-party consensus. He highlighted the need to involve the public in any steps

being taken, as well as the need to ensure that all Sheffield residents understood the importance and severity of the current climate position.

Councillor Alison Teal responded to issues raised during the debate. She welcomed the fact that there was broad agreement that the use of glyphosate had to cease and suitable alternatives had to be introduced as a matter of urgency, particularly as the planet was facing a nature emergency, and she confirmed she would press for progress to be made on this matter without delay.

The outcome of the debate on the petition was as follows:-

Proposal 1

It was moved by Councillor Alison Teal and seconded by Councillor Douglas Johnson, that:-

The petition be referred to the appropriate executive decision maker for consideration.

Proposal 2

It was moved by Councillor Terry Fox and seconded by Councillor Tony Damms, that:-

The petition be referred to the Overview and Scrutiny Management Committee to propose the course of action to be taken.

The two motions were then put to the vote. Proposal 1 was carried and Proposal 2 was not carried. Accordingly, the resolution passed by the Council was as follows:-

RESOLVED: That this Council refers the petition to the appropriate executive decision maker for consideration.

4. MEMBERS' QUESTIONS

4.1 Urgent Business

- 4.1.1 With the permission of the Lord Mayor (Councillor Gail Smith), Councillor Ben Curran asked the following question relating to urgent business, under the provisions of Council Procedure Rule 16.6(ii):-

"The Government have announced the intention to relax covid-19 restrictions from 19th July, yet many experts and commentators feel that wearing masks should remain compulsory on public transport and in other enclosed spaces - including Sheffield's Director of Public Health who has said he would continue to wear a mask.

Will Sheffield City Council explore measures that could be taken locally to require passengers on local buses and trams to wear masks, subject to the current exemptions - for example, through working with the Sheffield City Region Mayor and bus companies to include a local requirement as a condition of carriage, or other measures which could be introduced through the local bus partnership?"

4.1.2 In response, the Leader of the Council (Councillor Terry Fox) commented that the Government's intention to place the onus for public safety back onto the individual citizen was a shift acutely recognised by the Council and it would continue to explore whatever measures were available within the city to maintain public safety. He added that public safety remained the Council's top priority.

4.1.3 Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport), in supporting the comments made by the Leader, referred to his portfolio responsibilities for transport and his involvement in the Covid Prevention Management Board and stated that the wearing of face coverings has been a contentious and, at times, divisive issue during the pandemic. Although it would no longer be against the law to fail to wear a face covering, he did support the view of the Council's Director of Public Health, and other scientists, that the wearing of face masks would continue to be beneficial in reducing the spread of Covid and other viruses. He added, however, that there was no easy way to enforce the wearing of masks in various settings and he alluded to reports of hostility from some members of the public towards public service workers trying to enforce the legal requirements, and towards disabled members of the public who were not wearing masks due to their disability or health condition, and he concluded his comments by stating that he would urge the public to continue to wear face coverings in enclosed public spaces in the interests of community safety, whilst also understanding, and demonstrating respect and tolerance for, those who were unable to do so.

4.2 Written Questions

A schedule of questions to Executive Members, submitted in accordance with Council Procedure Rule 16, and which contained written answers, was circulated. Supplementary questions, under the provisions of Council Procedure Rule 16.4, were asked and were answered by the appropriate Executive Members until the expiry of the time limit for Members' Questions (in accordance with Council Procedure Rule 16.7).

4.3 South Yorkshire Joint Authorities

Questions relating to the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions (under the provisions of Council Procedure Rule 16.6i), were not able to be asked before the expiry of the time limit for Members' Questions.

5. URGENT ITEM OF BUSINESS - NOTICE OF MOTION REGARDING GP SERVICES

5.1 RESOLVED: On the motion of Councillor Tony Damms and seconded by Councillor Dianne Hurst, that, in accordance with Council Procedure Rule 9.1, the order of business as published on the Council Summons be altered by taking the urgent item of business (Notice of Motion Regarding “GP Services”), followed by item 7 (Notice of Motion Regarding “The City Centre”) as the next two items of business.

5.2 The Lord Mayor (Councillor Gail Smith) announced the proposal that an urgent item of business be considered at the meeting. Council Procedure Rule 26 states that “An item of business may be considered at a meeting of the Council as a matter of urgency, where it has not been possible to give five clear working days’ notice, on the recommendation of the Chair, but the reason for such urgency must be recorded in the minutes. Any non-confidential or non-exempt report relating to such item must be made available for public inspection once it has been issued.”

5.3 The Lord Mayor stated that a request had been received from Councillors Jack Scott and Ruth Milsom asking that the Council considers an additional Notice of Motion regarding GP Services. The reasons for urgency and explanation of why it was not possible to submit the Notice of Motion in accordance with the usual timescales, was:-

- General practice is coming under intense pressure and this is reaching crisis point in Sheffield as well as elsewhere;
- A group of senior councillors met with senior general practitioners, Clinical Commissioning Group commissioners and the Director of Public Health on the evening of 30th June. At that meeting, the councillors were left in no doubt about the seriousness and urgency of the situation. The GPs were keen for support from the Council. In particular, to help the public understand the pressure on general practice at the moment.
- As the meeting only took place on Wednesday 30th June, this did not allow for a Notice of Motion to be submitted within the usual timescale.

In view of the nature and timing of the issue, the Lord Mayor stated that she was satisfied that there were clear reasons for taking the Notice of Motion as an urgent item of business. She added that the urgent item will replace the Notice of Motion at item 8 on the agenda, regarding “Investing In Early Years”, which is to be withdrawn by the mover of the motion, Councillor Jayne Dunn.

5.4 The proposed Motion was circulated to all Members of the Council on 7th July 2021 and has been published on the Council’s website. Copies of the Motion, and proposed amendments to it, were available in the meeting room.

5.5 It was moved by Councillor Jack Scott, and seconded by Councillor Ruth Milsom, that this Council:-

- (a) recognises that general practices across the country are at breaking point, putting the whole of the NHS at risk;
- (b) believes that Primary Care is the 'Bedrock of the NHS', dealing with around 90% of patient contacts, and acknowledges that, currently, GPs and their teams are at the forefront of helping communities recover from the pandemic; caring for people whose mental and physical health has been affected by Covid 19; and leading the Vaccination programme; whilst at the same time, they are dealing with the backlog of people on waiting lists elsewhere in the NHS;
- (c) notes that:-
 - (i) in 2016 the Conservative Government promised to increase GPs by 5,000 in 5 years but that the overall number of GPs has seen little growth since 2015;
 - (ii) the number of patients per practice is 22% higher than it was in 2015 but the GP workforce has not grown with this demand; there are now just 0.46 fully qualified GPs per 1,000 patients in England – significantly below the average number of physicians in comparable nations;
 - (iii) there is a growing backlog of care in the NHS; long waits for specialist treatment are skyrocketing and pressure on Accident and Emergency Departments is reaching pre-pandemic levels;
 - (iv) General practice and general practitioners are under pressure; a recent survey by the British Medical Association (BMA) showed high levels of mental health conditions and exhaustion; resignations from General Practice are also rising, and practices are shutting down at record rates; and
 - (v) it is becoming increasingly difficult to get GPs to practice in deprived areas; as a result, those communities who most need good primary care are least able to access it; and
- (d) calls upon the Government and the Chief Executive of the NHS to take urgent measures to address this crisis, including:-
 - (i) delivering on previously unmet promises to increase the number of GPs by at least 5,000;
 - (ii) ensuring that incentives are in place to meet the primary care needs of communities with the greatest need;
 - (iii) reducing red tape and bureaucracy by exploring with the profession which regulatory and administrative tasks need to be kept and which don't;

- (iv) rebalancing the health system by encouraging better outreach work from secondary care; and
- (v) increasing investment in community-based health-promoting activities to address the underlying causes of poor health.

5.6 Whereupon, it was moved by Councillor Steve Ayris, and seconded by Councillor Penny Baker, as an amendment, that the Motion now submitted be amended by:-

1. the addition of new paragraphs (b) and (c) as follows, and the re-lettering of original paragraphs (b) to (d) as new paragraphs (d) to (f):-
 - (b) thanks those who work in the NHS for their commitment to their patients, often putting themselves at risk for the sake of others;
 - (c) congratulates NHS staff past and present on being awarded the George Cross for their courage, compassion and dedication;
2. the addition of a new sub-paragraph (e)(vi) as follows:-
 - (e)(vi) half of GP surgeries in England are considered by professionals to be unfit for purpose, and ill-equipped to meet future demand, while lack of expertise and capacity constraints have been highlighted as important barriers to GPs accessing infrastructure funding;
3. the addition of a new sub-paragraph (f)(vi) as follows:-
 - (f)(vi) fundamental reform of investment in the primary care estate, including action to address the barriers to accessing current capital funding streams;

5.7 It was then moved by Councillor Alexi Dimond, and seconded by Councillor Martin Phipps, as an amendment, that the Motion now submitted be amended by the addition of new paragraphs (e) to (g) as follows:-

- (e) notes with concern that the US private health care company, Centene, is now the single largest provider of Primary Care in the NHS;
- (f) opposes privatisation and outsourcing in the NHS and will write to the Government and Sheffield MPs urging them to support an NHS reinstatement bill; and
- (g) notes with concern that administering and patient opt-out of the NHS “data grab” (requiring GPs to handover all their patients data to be pseudonymised) places yet another additional burden on GP practices when they need it least, and will urge the Government to scrap this data grab.

- 5.8 After contributions from three other Members, and following a right of reply from Councillor Jack Scott, the amendment moved by Councillor Steve Ayris was put to the vote and was carried.
- 5.8.1 (NOTE: Councillor Lewis Chinchon voted for parts 1 and 3 of the amendment and abstained from voting on part 2 of the amendment, and asked for this to be recorded.)
- 5.9 The amendment moved by Councillor Alexi Dimond was then put to the vote and was also carried.
- 5.9.1 (NOTE: Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker, voted for paragraphs (e) and (g) and abstained from voting on paragraph (f) of the amendment, and asked for this to be recorded.)
- 5.10 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) recognises that general practices across the country are at breaking point, putting the whole of the NHS at risk;
- (b) thanks those who work in the NHS for their commitment to their patients, often putting themselves at risk for the sake of others;
- (c) congratulates NHS staff past and present on being awarded the George Cross for their courage, compassion and dedication;
- (d) believes that Primary Care is the 'Bedrock of the NHS', dealing with around 90% of patient contacts, and acknowledges that, currently, GPs and their teams are at the forefront of helping communities recover from the pandemic; caring for people whose mental and physical health has been affected by Covid 19; and leading the Vaccination programme; whilst at the same time, they are dealing with the backlog of people on waiting lists elsewhere in the NHS;
- (e) notes that:-
 - (i) in 2016 the Conservative Government promised to increase GPs by 5,000 in 5 years but that the overall number of GPs has seen little growth since 2015;
 - (ii) the number of patients per practice is 22% higher than it was in

- 2015 but the GP workforce has not grown with this demand; there are now just 0.46 fully qualified GPs per 1,000 patients in England – significantly below the average number of physicians in comparable nations;
- (iii) there is a growing backlog of care in the NHS; long waits for specialist treatment are skyrocketing and pressure on Accident and Emergency Departments is reaching pre-pandemic levels;
 - (iv) general practice and general practitioners are under pressure; a recent survey by the British Medical Association (BMA) showed high levels of mental health conditions and exhaustion; resignations from General Practice are also rising, and practices are shutting down at record rates;
 - (v) it is becoming increasingly difficult to get GPs to practice in deprived areas; as a result, those communities who most need good primary care are least able to access it; and
 - (vi) half of GP surgeries in England are considered by professionals to be unfit for purpose, and ill-equipped to meet future demand, while lack of expertise and capacity constraints have been highlighted as important barriers to GPs accessing infrastructure funding;
- (f) calls upon the Government and the Chief Executive of the NHS to take urgent measures to address this crisis, including:-
- (i) delivering on previously unmet promises to increase the number of GPs by at least 5,000;
 - (ii) ensuring that incentives are in place to meet the primary care needs of communities with the greatest need;
 - (iii) reducing red tape and bureaucracy by exploring with the profession which regulatory and administrative tasks need to be kept and which don't;
 - (iv) rebalancing the health system by encouraging better outreach work from secondary care;
 - (v) increasing investment in community-based health-promoting activities to address the underlying causes of poor health; and
 - (vi) fundamental reform of investment in the primary care estate, including action to address the barriers to accessing current capital funding streams;
- (g) notes with concern that the US private health care company, Centene, is now the single largest provider of Primary Care in the NHS;

- (h) opposes privatisation and outsourcing in the NHS and will write to the Government and Sheffield MPs urging them to support an NHS reinstatement bill; and
- (i) notes with concern that administering and patient opt-out of the NHS “data grab” (requiring GPs to handover all their patients data to be pseudonymised) places yet another additional burden on GP practices when they need it least, and will urge the Government to scrap this data grab.

5.10.1 The votes on the Substantive Motion were ordered to be recorded and were as follows:-

- For paragraphs (a), (d), (e), (f)(i) to (v), (g) and (i) (75) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Chris Rosling-Josephs, Ann Woolhouse, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Tim Huggan, Mohammed Mahroof, Ruth Milsom, Mary Lea, Zahira Naz, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Abdul Khayum, Abtisam Mohamed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Alexi Dimond, Cate McDonald, Paul Turpin, Ian Auckland, Sue Auckland, Steve Ayriss, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Kevin Oxley, Peter Garbutt, Maroof Raouf, Alison Teal, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Penny Baker, Vickie Priestley, Richard Williams, Julie Grocutt, Ben Curran, Bernard Little, Alan Hooper, Mike Levery, Ann Whitaker, Mick Rooney, Jackie Satur and Paul Wood.
- Against paragraphs (a), (d), (e), (f)(i) to (v), (g) and (i) (0) - Nil
- Abstained from voting on paragraphs (a), (d), (e), (f)(i) to (v), (g) and (i) (2) - The Lord Mayor (Councillor Gail Smith) and Councillor Lewis Chinchin.

- For paragraphs (b), (c) and (f)(vi) (76) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Chris Rosling-Josephs, Ann Woolhouse, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Tim Huggan, Mohammed Mahroof, Ruth Milsom, Mary Lea, Zahira Naz, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Abdul Khayum, Abtisam Mohamed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Alexi Dimond, Cate McDonald, Paul Turpin, Ian Auckland, Sue Auckland, Steve Ayris, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Kevin Oxley, Peter Garbutt, Maroof Raouf, Alison Teal, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchen, Julie Grocutt, Ben Curran, Bernard Little, Alan Hooper, Mike Levery, Ann Whitaker, Mick Rooney, Jackie Satur and Paul Wood.
- Against paragraphs (b), (c) and (f)(vi) (0) - Nil
- Abstained from voting on paragraphs (b), (c) and (f)(vi) (1) - The Lord Mayor (Councillor Gail Smith).
- For paragraph (h) (48) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Ruth Milsom, Mary Lea, Zahira Naz, Abdul Khayum, Abtisam Mohamed, Alexi Dimond, Cate McDonald, Paul Turpin, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Peter Garbutt, Maroof Raouf, Alison Teal, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran,

Bernard Little, Mick Rooney, Jackie Satur and Paul Wood.

Against paragraph (h) (0) - Nil

Abstained from voting on paragraph (h) (29) - The Lord Mayor (Councillor Gail Smith) and Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayriss, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchin, Alan Hooper, Mike Levery and Ann Whitaker.

6. NOTICE OF MOTION REGARDING "THE CITY CENTRE" - GIVEN BY COUNCILLOR MARTIN SMITH AND TO BE SECONDED BY COUNCILLOR MOHAMMED MAHROOF

6.1 It was moved by Councillor Martin Smith, and seconded by Councillor Mohammed Mahroof, that this Council:-

- (a) recognises that a thriving city centre is vitally important for the economic and social future of Sheffield because it supports jobs, attracts inward investment and provides a focus for the cultural life of Sheffield;
- (b) notes that the Covid pandemic has had a devastating impact on the city centre, with decreasing footfall and a significant increase in retail closures;
- (c) is concerned that the permanent closure of the John Lewis store will deliver another long-term blow to the city centre;
- (d) notes that only 6 months after the then Cabinet Member for Business & Investment announced that a £3m deal had secured the John Lewis store in the city centre, the Company proposed its closure;
- (e) believes that due to eight wasted years by the previous Labour administration, the city centre has become too dependent on the fortunes and decisions of large national retailers, at the expense of local, independent businesses;
- (f) notes that, despite numerous commitments given by the previous Administration to either refurbish or relocate the Central Library and that the building is "it's top priority for the Council's cultural capital investment", there is still no long-term plan for the Graves building;

- (g) notes that prime land at Sheaf Square has now been unused for 15 years, while the provision for taxis at the railway station continues to be poor and obstructive to other vehicles;
- (h) notes that recent changes to road layouts, relocation of bus stops, the closure of a major car park and measures to accommodate social distancing during the pandemic, have made it more difficult for people to access some parts of the city centre;
- (i) notes that last summer the Council announced it was working on a new strategy for the central area of Sheffield; and
- (j) therefore requests the Administration to:-
 - (i) commit to publishing the new strategy for the central area of Sheffield within the next 3 months;
 - (ii) commit to improving access for people to travel into and around the city centre; and
 - (iii) commit to publishing a timeline to upgrade temporary bus stop facilities, introduced following the closure of Pinstone Street to bus services, to the equivalent City Centre “gold” standard.

6.2 Whereupon, it was moved by Councillor Abdul Khayum, seconded by Councillor Denise Fox, as an amendment, that the Motion now submitted be amended by the deletion of paragraphs (c) to (j) and the addition of new paragraphs (c) to (j) as follows:-

- (c) believes that when the regeneration of our city centre was stalled from the financial crash and lack of action from the previous Lib Dem administration, the Labour administration acted to take control of the scheme away from a development company back into the hands of the city and believes that this proactive action was necessary in contrast to the inaction of the previous Lib Dem administration;
- (d) welcomes that by doing this the Heart of the City 2 project has been developed and believes that this is a cornerstone project that is helping to restore economic momentum and will drive growth in a post Covid-19 Sheffield and believes that if it had been left to the inaction of the previous Lib Dem administration the current developments that can be seen throughout the city centre would not be taking place;
- (e) further welcomes that by doing this the Administration has been able to future proof the regeneration of our city centre so that it is fit for how city centres are changing, not shaped by the old model of how city centres work but adapting to trends such as increases in online shopping, creating a thriving hub mix of independent businesses and larger companies, both commercial and retail occupiers, some of which have

already opened, some are being built now and some are still in development;

- (f) therefore supports Heart of the City 2;
- (g) welcomes the success of Sheffield in being awarded over £15 million in funding for Fargate and High Street and thanks all partners who were involved in developing the bid;
- (h) believes it is important to ensure that the city centre remains accessible to all, recognises that many necessary actions were taken during the lockdown to enable social distancing and believes that as we move out of lockdown it will be important that a solution which maintains many of the benefits that have been brought about by the changes whilst ensuring everyone can access the city centre, should be sought;
- (i) confirms that the Administration will have a new Central Area Strategy in place by Autumn 2021, talking to people and businesses over the summer on their aspirations for the city centre's future and welcomes the extensive action already taken, such as the publication of the Central Area Strategy Capacity Report last year, which looks at the capacity for new homes in the city; and
- (j) welcomes that Sheffield has a plan and it is only by taking proactive action as a city to put ourselves in the driving seat of the regeneration of our city centre that we are now creating a new city centre that we can be proud of as a city and puts us in a strong position to rebuild.

6.3 It was then moved by Councillor Douglas Johnson, seconded by Councillor Ruth Mersereau, as an amendment, that the Motion now submitted be amended by the deletion of paragraph (h), the re-lettering of paragraphs (i) and (j) as new paragraphs (q) and (r), and the addition of new paragraphs (h) to (p) as follows:-

- (h) believes that Sheffield must look forward to a vibrant city centre that supports Sheffield's local businesses, has a good quality of life for an increasing residential population and is an enjoyable place to visit;
- (i) believes that good access into the city centre is vital and we should aim to increase the numbers of people visiting on foot, by bike, by bus, tram and train;
- (j) therefore believes that the best way to support a good bus and tram network is to make it cheaper and more convenient to arrive by public transport than by private car;
- (k) believes that we need to improve air quality and should therefore reduce the number of unnecessary journeys by private car;
- (l) believes that reducing congestion in the city centre will make streets safer as well as cleaner and more pleasant to enjoy;

- (m) recognises that the city centre and its residents are desperately short of green spaces and outdoor public spaces, and that we need to free up some car parking spaces for use as public green/outdoor space to make the city a more attractive and healthier place to visit and to live in;
- (n) welcomes independent shops and would like to see more neighbourhood shops and services, so that a wide range of shops and services is within 15 minutes walk;
- (o) notes that research by the London Borough of Waltham Forest showed that people walking to their high street spent 40% more than people who drove but that business owners massively over-estimated their customers' car use;
- (p) recognises that whilst blue badge parking is still necessary for some, believes that a modern, electric FreeBee bus would make the city centre more accessible to many disabled people, recognising also that car ownership is lower among disabled people;

6.4 It was then moved by Councillor Shaffaq Mohammed, seconded by Councillor Barbara Masters, as an amendment, that the Motion now submitted be amended by the addition of new paragraphs (k) and (l) as follows:-

- (k) to give protection against inappropriate development and to give certainty to potential investors, believes that the grossly delayed development of the local plan must go ahead; and, following a resounding response from local people on options for housing numbers, calls on the co-operative executive to publish the draft local plan without further delay; and
- (l) is deeply concerned that to date the Administration has failed to explain whether there is an adequate clawback provision for the £3m offered to John Lewis to stay in Sheffield City Centre and calls on the co-operative executive to publish the financial implications to the Council of this closure.

6.5 After contributions from three other Members, and following a right of reply from Councillor Martin Smith, the amendment moved by Councillor Abdul Khayum was put to the vote and was carried.

6.6 The amendment moved by Councillor Douglas Johnson was then put to the vote and was carried, with the exception of paragraphs (m) and (p) which were negated.

6.7 The amendment moved by Councillor Shaffaq Mohammed was then put to the vote and was carried.

6.7.1 The votes on the amendment moved by Councillor Shaffaq Mohammed were ordered to be recorded and were as follows:-

- For the amendment (41) - Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Ann Woolhouse, Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Douglas Johnson, Ruth Mersereau, Martin Phipps, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Alexi Dimond, Paul Turpin, Ian Auckland, Sue Auckland, Steve Ayris, Christine Gilligan, Kevin Oxley, Peter Garbutt, Maroof Raouf, Alison Teal, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchen, Bernard Little, Alan Hooper, Mike Levery and Ann Whitaker.
- Against the amendment (35) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Safiya Saeed, Ruth Milsom, Mary Lea, Zahira Naz, Abdul Khayum, Abtisam Mohamed, Cate McDonald, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Mick Rooney, Jackie Satur and Paul Wood
- Abstained from voting on the amendment (1) - The Lord Mayor (Councillor Gail Smith).

6.8 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) recognises that a thriving city centre is vitally important for the economic and social future of Sheffield because it supports jobs, attracts inward investment and provides a focus for the cultural life of Sheffield;
- (b) notes that the Covid pandemic has had a devastating impact on the city centre, with decreasing footfall and a significant increase in retail closures;
- (c) believes that when the regeneration of our city centre was stalled from the financial crash and lack of action from the previous Lib Dem administration, the Labour administration acted to take control of the scheme away from a development company back into the hands of the

- city and believes that this proactive action was necessary in contrast to the inaction of the previous Lib Dem administration;
- (d) welcomes that by doing this the Heart of the City 2 project has been developed and believes that this is a cornerstone project that is helping to restore economic momentum and will drive growth in a post Covid-19 Sheffield and believes that if it had been left to the inaction of the previous Lib Dem administration the current developments that can be seen throughout the city centre would not be taking place;
 - (e) further welcomes that by doing this the Administration has been able to future proof the regeneration of our city centre so that it is fit for how city centres are changing, not shaped by the old model of how city centres work but adapting to trends such as increases in online shopping, creating a thriving hub mix of independent businesses and larger companies, both commercial and retail occupiers, some of which have already opened, some are being built now and some are still in development;
 - (f) therefore supports Heart of the City 2;
 - (g) welcomes the success of Sheffield in being awarded over £15 million in funding for Fargate and High Street and thanks all partners who were involved in developing the bid;
 - (h) believes it is important to ensure that the city centre remains accessible to all, recognises that many necessary actions were taken during the lockdown to enable social distancing and believes that as we move out of lockdown it will be important that a solution which maintains many of the benefits that have been brought about by the changes whilst ensuring everyone can access the city centre, should be sought;
 - (i) confirms that the Administration will have a new Central Area Strategy in place by Autumn 2021, talking to people and businesses over the summer on their aspirations for the city centre's future and welcomes the extensive action already taken, such as the publication of the Central Area Strategy Capacity Report last year, which looks at the capacity for new homes in the city;
 - (j) welcomes that Sheffield has a plan and it is only by taking proactive action as a city to put ourselves in the driving seat of the regeneration of our city centre that we are now creating a new city centre that we can be proud of as a city and puts us in a strong position to rebuild;
 - (k) believes that Sheffield must look forward to a vibrant city centre that supports Sheffield's local businesses, has a good quality of life for an increasing residential population and is an enjoyable place to visit;
 - (l) believes that good access into the city centre is vital and we should aim to increase the numbers of people visiting on foot, by bike, by bus, tram

- and train;
- (m) therefore believes that the best way to support a good bus and tram network is to make it cheaper and more convenient to arrive by public transport than by private car;
 - (n) believes that we need to improve air quality and should therefore reduce the number of unnecessary journeys by private car;
 - (o) believes that reducing congestion in the city centre will make streets safer as well as cleaner and more pleasant to enjoy;
 - (p) welcomes independent shops and would like to see more neighbourhood shops and services, so that a wide range of shops and services is within 15 minutes walk;
 - (q) notes that research by the London Borough of Waltham Forest showed that people walking to their high street spent 40% more than people who drove but that business owners massively over-estimated their customers' car use;
 - (r) to give protection against inappropriate development and to give certainty to potential investors, believes that the grossly delayed development of the local plan must go ahead; and, following a resounding response from local people on options for housing numbers, calls on the co-operative executive to publish the draft local plan without further delay; and
 - (s) is deeply concerned that to date the Administration has failed to explain whether there is an adequate clawback provision for the £3m offered to John Lewis to stay in Sheffield City Centre and calls on the co-operative executive to publish the financial implications to the Council of this closure.

6.8.1 (NOTE: 1. The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Safiya Saeed, Ruth Milsom, Mary Lea, Zahira Naz, Abdul Khayum, Abtisam Mohamed, Cate McDonald, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Mick Rooney, Jackie Satur and Paul Wood, voted for paragraphs (a) to (q) and against paragraphs (r) and (s) of the Substantive Motion, and asked for this to be recorded.

2. Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayriss, Kevin Oxley, Penny Baker, Vickie Priestley, Richard

Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraphs (a), (b), (f), (g), (h), (o), (p), (r) and (s), voted against paragraphs (c) to (e), (j) to (n) and (q), and abstained from voting on paragraph (i) of the Substantive Motion, and asked for this to be recorded.

3. Councillors Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Douglas Johnson, Ruth Mersereau, Martin Phipps, Alexi Dimond, Paul Turpin, Christine Gilligan, Peter Garbutt, Maroof Raouf, Alison Teal and Bernard Little, voted for paragraphs (a), (b), (g), (h) and (k) to (s), and abstained from voting on paragraphs (c) to (f), (i) and (j) of the Substantive Motion, and asked for this to be recorded.

4. Councillor Lewis Chinchen voted for paragraphs (a), (b), (f), (g) and (k) to (s), and abstained from voting on paragraphs (c) to (e) and (h) to (j) of the Substantive Motion, and asked for this to be recorded.)

7. NOTICE OF MOTION REGARDING "PUTTING SHEFFIELD FIRST" - GIVEN BY COUNCILLOR TERRY FOX AND TO BE SECONDED BY COUNCILLOR JULIE GROCU TT

7.1 It was formally moved by Councillor Terry Fox, and formally seconded by Councillor Julie Grocutt, that this Council:-

- (a) recognises the incredible efforts that all staff, partner organisations, voluntary sector, local businesses, community groups and the people of Sheffield have made to get the city through the past 18 months, and thanks everyone for their contribution;
- (b) notes that as the city moves out of lockdown, and continues to open up, it is essential that the Council takes action to secure the city's recovery across a wide range of areas including support for jobs and the local economy, children and education, supporting people in financial hardship and the full reopening of Council services;
- (c) welcomes the co-operation agreement between the Labour and Green Groups, as set out below:-

"This Agreement is dated 19 May 2021 and is made between the Labour and Green political groups elected as Members of Sheffield City Council. This is an agreement for the 2021/22 municipal year and will therefore come to an end at the AGM in May 2022 unless extended by agreement of both parties.

This Agreement has been drawn up following detailed discussions between the two groups. The Green and Labour Groups acknowledge that no party has an overall majority on Sheffield City Council and this requires a new way of working to be established between the parties.

Both groups are committed to working in an open, inclusive and democratic way and ensuring the Council has stability and effective leadership. In order to support this and reflecting the decision of the people of Sheffield in the governance referendum, a politically proportionate transition committee model has been introduced and will be piloted to enable a new way of working in the Council which will facilitate the transition to the committee system.

Both parties will support the appointment of Terry Fox as Leader of the Council, Julie Grocutt as Deputy Leader of the Council and the appointment of five Labour and three Green Executive Members (designed to represent political proportionality). Whilst the Liberal Democrats declined to join the Executive, if they were to reconsider this decision, then they will get three seats, two to be offered by Labour and one offered by the Greens.

Both parties will work together in the interests of Sheffield. In order to secure the city's recovery we will:-

- (i) implement the new Local Area Committees, giving power back to our communities;
- (ii) introduce a new approach to community safety with additional safer neighbourhood wardens;
- (iii) provide additional investment in our young people;
- (iv) support the recovery of our district centres;
- (v) implement the recommendations in the Arup report dated 19 March to create a pathway to deliver the shared ambition for net zero; and
- (vi) appoint an independent person to conduct a local non-statutory inquiry into the management of the street trees dispute.

Both parties agree:-

- (i) a commitment to deal with each other fairly and honestly;
- (ii) to recognise that this is a new way of working that has not been experienced in Sheffield before;
- (iii) to recognise that all parties, officers and the public will take time to get used to a new style of governance;
- (iv) to recognise that mistakes will be made and to address these respectfully;
- (v) always to act in the best interests of the residents of the city; and

- (vi) to develop a new system to manage council business, taking account of the new working arrangements. This should ensure: All Cabinet briefings are open to both parties; All papers going to Cabinet are fully shared with both parties before the agenda is published; All Council communications in relation to executive decisions are cleared by both parties before issue; and consensus is sought wherever possible and a mechanism will be established between the leadership of both groups to resolve any issues that may arise.

A programme of meetings will be planned to facilitate discussions on the budget. It is the full intention to reach a consensus on the Council's 2022/23 Budget and Housing Revenue Account."

- (d) welcomes the plans by the Administration to deliver on the following commitments:-
 - (i) to introduce Local Area Committees, agreed by this Council in March, as a top priority, with the aim of establishing and embedding them within the Council, thus putting our communities at the heart of decision making and ensuring that Council services are responsive and accountable to the needs of our communities;
 - (ii) delivering new investment in District Centres throughout the city to ensure their recovery and renewal, coupled with a wider programme of initiatives to support the re-opening of the city's economy, such as the recently announced Summer in the Outdoor City Programme;
 - (iii) investing in our young people through delivery of the Administration's additional investment in youth services, following the service being brought back in-house;
 - (iv) implementing the recommendations set out in the Arup report to create a pathway to deliver the shared ambition for net zero;
 - (v) introducing a new approach to community safety, with additional safer neighbourhood wardens; and
 - (vi) appointing an independent person to conduct a local inquiry into the management of the street trees dispute;
- (e) believes that the overriding priority of the Council, and the city as a whole, should be to put Sheffield first and work in the interests of the city and its people and welcomes the commitment of the new Administration to always Put Sheffield First;
- (f) believes that to meet the challenges the city faces it is important for Councillors to work together and co-operate across the city and that this

is the responsible thing to do to provide the effective leadership and stability that the city needs from the Council going forward; and

- (g) notes that the Council will now begin a transition into new governance arrangements following the result of the governance referendum and welcomes the Council's plans to introduce transitional committees to facilitate this change in governance and believes that they will be an important part of piloting this new way of working and supporting the organisation to put in place the best possible arrangements to deliver for Sheffield, working in an open, inclusive and democratic way.

7.2 Whereupon, it was formally moved by Councillor Shaffaq Mohammed, and formally seconded by Councillor Colin Ross, as an amendment, that the Motion now submitted be amended by:-

- 1. the deletion of paragraphs (c) and (d) and the addition of new paragraphs (c) to (e) as follows:-

- (c) recognises the challenges of multi-party administration and believes that an agreement between parties to work together should be based on an agreed policy platform that will work for the people of Sheffield;

- (d) believes that such a policy platform should include the following:-

- (i) an independent inquiry into the management of the street trees dispute led by someone of the status of a retired judge and held in public;

- (ii) implement the recommendations in the ARUP report setting the path to making Sheffield carbon neutral by 2030;

- (iii) to secure jobs and businesses in the city as we come out of lockdown, no additional taxes on local business, such as a workplace parking levy;

- (iv) a moratorium on further insourcing of council services without applying Best Value principles, and a policy review to determine the best value approach to services in future, whether delivered in-house, through strategic partnerships, or competitively tendered;

- (v) retention of local portion of the Community Infrastructure Levy as defined in legislation, in the ward where it is raised, and to be administered by local area committees (or parish/town councils where appropriate) to mitigate the effects of development in the local area; not redistributed under a scheme that prevents almost all of it being spent where it is raised and needed; and

- (vi) each local area committee to receive an additional £700,000 to improve the local area for everyone according to local priorities, in addition to monies allocated on the basis of deprivation;
 - (e) welcomes the extent to which these policies have been adopted by this Administration and supports the principle of a better approach to community safety, but fears that dogmatically driven insourcing of youth services will inflate costs without a commensurate improvement in the service;
- 2. the re-lettering of existing paragraphs (e) and (f) as new paragraphs (f) and (g);
- 3. the deletion of the original paragraph (g) and the addition of new paragraphs (h) to (j) as follows:-
 - (h) further believes that the existence of a strong and constructive opposition providing challenge and scrutiny and holding the administration to account, is an important feature of our democratic system, offering a clear alternative to the voters of Sheffield; and without this, their right to throw out any failing administration would be more difficult to exercise;
 - (i) notes that one of the first actions of the new executive was to abolish the Economic and Environmental Well-Being and Safer and Stronger Communities scrutiny and policy development committees, and -
 - (i) notes that, over the past year, the work programme for the Safer and Stronger Communities committee examined important issues such as Domestic and Sexual Abuse during Covid 19, scrutiny of the report on cladding of the Hanover Tower Block and homelessness and rough sleeping;
 - (ii) further notes that this Scrutiny Committee was due to further scrutinise the problems arising from the insourcing of the housing repairs service during its 2021/22 work programme; and
 - (iii) notes that the Economic and Environmental Well-Being Scrutiny committee last year scrutinised the bailout of Sheffield City Trust and losses incurred by Sheffield International Venues from running leisure facilities in Scarborough and Whitby; and
 - (j) supports in principle the establishment of transitional committees in working towards the introduction of the committee system, but has concerns at the loss of two scrutiny committees, while

executive arrangements are still in place, and the impact this will have on the opportunities for scrutiny.

7.3 It was then formally moved by Councillor Douglas Johnson, and formally seconded by Councillor Alison Teal, as an amendment, that the Motion now submitted be amended by the addition of new paragraphs (h) and (i) as follows:-

- (h) asserts that the historic first of a two-party Administration for this great city is an essential marker of openness, civic responsibility and genuine collaboration; and that this must be better for the people of Sheffield; and
- (i) believes that tackling global climate change and the ecological emergency requires both responsibility of leadership and collaboration at all levels of government to succeed.

7.4 It was then formally moved by Councillor Tony Damms, and formally seconded by Councillor Anne Murphy, as an amendment, that the Motion now submitted be amended by the addition of a new paragraph (h) as follows:-

- (h) welcomes that Sheffield has been shortlisted for City of the Year in the annual EG awards following a joint entry by Sheffield City Council and the Sheffield Property Association recognising Sheffield's all-encompassing strengths, our people and place that make us stand out from the rest and believes that Sheffield is deserving of the title of 'City of the Year.'

7.5 The amendment moved by Councillor Shaffaq Mohammed was put to the vote and was negated.

7.6 The amendment moved by Councillor Douglas Johnson was then put to the vote and was carried.

7.6.1 (NOTE: Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayriss, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraph (i) and abstained from voting on paragraph (h) of the amendment, and asked for this to be recorded.)

7.7 The amendment moved by Councillor Tony Damms was then put to the vote and was also carried.

7.8 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) recognises the incredible efforts that all staff, partner organisations,

voluntary sector, local businesses, community groups and the people of Sheffield have made to get the city through the past 18 months, and thanks everyone for their contribution;

- (b) notes that as the city moves out of lockdown, and continues to open up, it is essential that the Council takes action to secure the city's recovery across a wide range of areas including support for jobs and the local economy, children and education, supporting people in financial hardship and the full reopening of Council services;
- (c) welcomes the co-operation agreement between the Labour and Green Groups, as set out below:-

"This Agreement is dated 19 May 2021 and is made between the Labour and Green political groups elected as Members of Sheffield City Council. This is an agreement for the 2021/22 municipal year and will therefore come to an end at the AGM in May 2022 unless extended by agreement of both parties.

This Agreement has been drawn up following detailed discussions between the two groups. The Green and Labour Groups acknowledge that no party has an overall majority on Sheffield City Council and this requires a new way of working to be established between the parties.

Both groups are committed to working in an open, inclusive and democratic way and ensuring the Council has stability and effective leadership. In order to support this and reflecting the decision of the people of Sheffield in the governance referendum, a politically proportionate transition committee model has been introduced and will be piloted to enable a new way of working in the Council which will facilitate the transition to the committee system.

Both parties will support the appointment of Terry Fox as Leader of the Council, Julie Grocutt as Deputy Leader of the Council and the appointment of five Labour and three Green Executive Members (designed to represent political proportionality). Whilst the Liberal Democrats declined to join the Executive, if they were to reconsider this decision, then they will get three seats, two to be offered by Labour and one offered by the Greens.

Both parties will work together in the interests of Sheffield. In order to secure the city's recovery we will:-

- (i) implement the new Local Area Committees, giving power back to our communities;
- (ii) introduce a new approach to community safety with additional safer neighbourhood wardens;
- (iii) provide additional investment in our young people;

- (iv) support the recovery of our district centres;
- (v) implement the recommendations in the Arup report dated 19 March to create a pathway to deliver the shared ambition for net zero; and
- (vi) appoint an independent person to conduct a local non-statutory inquiry into the management of the street trees dispute.

Both parties agree:-

- (i) a commitment to deal with each other fairly and honestly;
- (ii) to recognise that this is a new way of working that has not been experienced in Sheffield before;
- (iii) to recognise that all parties, officers and the public will take time to get used to a new style of governance;
- (iv) to recognise that mistakes will be made and to address these respectfully;
- (v) always to act in the best interests of the residents of the city; and
- (vi) to develop a new system to manage council business, taking account of the new working arrangements. This should ensure: All Cabinet briefings are open to both parties; All papers going to Cabinet are fully shared with both parties before the agenda is published; All Council communications in relation to executive decisions are cleared by both parties before issue; and consensus is sought wherever possible and a mechanism will be established between the leadership of both groups to resolve any issues that may arise.

A programme of meetings will be planned to facilitate discussions on the budget. It is the full intention to reach a consensus on the Council's 2022/23 Budget and Housing Revenue Account.”;

- (d) welcomes the plans by the Administration to deliver on the following commitments:-
 - (i) to introduce Local Area Committees, agreed by this Council in March, as a top priority, with the aim of establishing and embedding them within the Council, thus putting our communities at the heart of decision making and ensuring that Council services are responsive and accountable to the needs of our communities;
 - (ii) delivering new investment in District Centres throughout the city to ensure their recovery and renewal, coupled with a wider

- programme of initiatives to support the re-opening of the city's economy, such as the recently announced Summer in the Outdoor City Programme;
- (iii) investing in our young people through delivery of the Administration's additional investment in youth services, following the service being brought back in-house;
 - (iv) implementing the recommendations set out in the Arup report to create a pathway to deliver the shared ambition for net zero;
 - (v) introducing a new approach to community safety, with additional safer neighbourhood wardens; and
 - (vi) appointing an independent person to conduct a local inquiry into the management of the street trees dispute;
- (e) believes that the overriding priority of the Council, and the city as a whole, should be to put Sheffield first and work in the interests of the city and its people and welcomes the commitment of the new Administration to always Put Sheffield First;
- (f) believes that to meet the challenges the city faces it is important for Councillors to work together and co-operate across the city and that this is the responsible thing to do to provide the effective leadership and stability that the city needs from the Council going forward;
- (g) notes that the Council will now begin a transition into new governance arrangements following the result of the governance referendum and welcomes the Council's plans to introduce transitional committees to facilitate this change in governance and believes that they will be an important part of piloting this new way of working and supporting the organisation to put in place the best possible arrangements to deliver for Sheffield, working in an open, inclusive and democratic way;
- (h) asserts that the historic first of a two-party Administration for this great city is an essential marker of openness, civic responsibility and genuine collaboration; and that this must be better for the people of Sheffield;
- (i) believes that tackling global climate change and the ecological emergency requires both responsibility of leadership and collaboration at all levels of government to succeed; and
- (j) welcomes that Sheffield has been shortlisted for City of the Year in the annual EG awards following a joint entry by Sheffield City Council and the Sheffield Property Association recognising Sheffield's all-encompassing strengths, our people and place that make us stand out from the rest and believes that Sheffield is deserving of the title of 'City of the Year'.

7.8.1 (NOTE: 1. Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayriss, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraphs (a), (b), (e), (f), (i) and (j), against paragraphs (c) and (d) and abstained from voting on paragraphs (g) and (h) of the Substantive Motion, and asked for this to be recorded.

2. Councillor Lewis Chinchin voted for paragraphs (a), (b), (c), (d)(i) to (v), and (e) to (j) of the Substantive Motion, and abstained from voting on sub-paragraph (vi) of paragraph (d) of the Substantive Motion, and asked for this to be recorded.)

8. NOTICE OF MOTION REGARDING "INVESTING IN EARLY YEARS" - GIVEN BY COUNCILLOR JAYNE DUNN AND TO BE SECONDED BY COUNCILLOR MICK ROONEY

In accordance with the arrangements referred to by the Lord Mayor earlier in the meeting, and at the request of the proposed mover of the motion (Councillor Jayne Dunn), and with the consent of both the proposed seconder of the motion (Councillor Mick Rooney) and of the meeting, item 8 on the agenda (Notice of Motion Regarding "Investing In Early Years"), was withdrawn from consideration.

9. NOTICE OF MOTION REGARDING "THE CIRCULAR ECONOMY" - GIVEN BY COUNCILLOR TIM HUGGAN AND TO BE SECONDED BY COUNCILLOR ANDREW SANGAR

9.1 It was formally moved by Councillor Tim Huggan, and formally seconded by Councillor Andrew Sangar, that this Council:-

- (a) believes that with the right support, Sheffield businesses have the opportunity to be leaders in green and sustainable technology;
- (b) believes successful local councils of the future will be those which adopt the 'circular economy' approach, which designs out waste, is regenerative by design and is powered by renewable energy; at its heart is the idea of reducing resource use through well-developed local plan policies that embeds reusing resources and materials that are in circulation in the economy and recycling as a last resort, which will help us meet our sustainable development goals;
- (c) believes a prime example of this is the EU 'right to repair' legislation which requires manufacturers to design longer lasting products and make

spare parts readily available in a push to reduce waste and increase opportunities for small businesses in the after-sales support sector;

- (d) believes that Sheffield must have a huge and positive role to play in the transition to a circular economy;
- (e) notes that Sheffield has a recycling rate for household waste of 30.7% which is well below the highest performing English local authority, Three Rivers, of nearly 65%; and a radical improvement in the City's recycling rate will therefore require the collection and recycling of food waste;
- (f) also notes that food waste is a hugely important economic and environmental issue for the country, with more than 600 tonnes thrown away by Sheffield households each year; and
- (g) therefore resolves to:-
 - (i) publish the results of the consultation with local universities, charities and Ellen MacArthur Foundation Knowledge Partner organisations, that have experience of delivering circular economy projects with businesses and local authorities, as resolved at the Council meeting in December 2019;
 - (ii) support the introduction of local deposit return and refill schemes for all food and drinks containers;
 - (iii) make 'evidence of environmental improvement' a requirement for all businesses and organisations seeking grant funding or any other form of financial support from the Council;
 - (iv) instruct the Executive Director, Place, to carry out a full study that quantifies the potential benefits of the circular economy approach to the city and report back to full Council within six months;
 - (v) use best practice in conjunction with councils across the UK and beyond, to define a metric for progress made in the transition to circular economy;
 - (vi) explore measuring food waste in all Council premises and support measures to communicate the importance of reducing food waste;
 - (vii) develop proposals to introduce a pilot scheme for the collection of food waste from households to identify the issues and opportunities in a wider roll-out across the whole city, with the intention to roll out domestic food waste collection across the city to produce biogas energy via anaerobic digestion as soon as is practicable;
 - (viii) support local businesses to transition to closed loop systems and eco-design approaches using the RESolve framework, with an

emphasis on production of products that can last several lifecycles, that are easily repaired and are designed for easy disassembly and remanufacture;

- (ix) write to the Secretary of State for Environment and Rural Affairs and the Chancellor of the Exchequer to ask them to introduce environmental taxation and introduce tax credits to incentivise efficiency of resource use, longer lifespan and remanufacture of products to reduce commercial and domestic waste; and
- (x) in consultation with local businesses, trial a reusable coffee cup scheme in Sheffield city centre, involving a cash deposit for a reusable coffee cup and a station where drops can be dropped for reuse.

9.2 Whereupon, it was formally moved by Councillor Mark Jones, and formally seconded by Councillor Dianne Hurst, as an amendment, that the Motion now submitted be amended by:-

1. the addition of new paragraphs (a) to (c) as follows, and the re-lettering of original paragraphs (a) to (g) as new paragraphs (d) to (j):-
 - (a) welcomes the revisiting of this motion brought in December 2019;
 - (b) notes that in December 2019 we could not have foreseen that six months later we would have been in the grasp of a global pandemic which has cost this city, our nation and all of humanity so much, and:-
 - (i) believes that, as we look to move to a 'new-normal' way of working, now is the time to revisit this critical issue; and
 - (ii) notes the efforts of the dedicated staff at our household waste recycling centres (HWRCs) along with Council Officers who worked hard to keep our HWRCs open, showing councils up and down this land what can be done even in the face of such challenging times;
 - (c) resolves to go on record and thank all those dedicated public servants who went above and beyond to keep our city working;
2. the deletion of the new paragraph (h) [the original paragraph (e)] and the addition of a new paragraph (h) as follows:-
 - (h) believes it is incumbent on all councils to reduce waste and drive up the recycling rates;
3. the addition of the following words at the end of new paragraph (j)(i) [the original paragraph (g)(i)] - "and bring this report to the appropriate Transitional Committee at the earliest time";

4. the deletion of the new paragraph (j)(ii) [the original paragraph (g)(ii)] and the addition of a new paragraph (j)(ii) as follows:-
 - (j)(ii) explore the introduction of local deposit return and refill schemes for all food and drinks containers; these local deposit schemes could be piloted at a local level through the Local Area Committees;
 5. the addition of new sub-paragraphs (j)(xi) to (xv) as follows:-
 - (xi) explore the introduction of a Carbon Impact Assessment to accompany all decisions, and report to the appropriate committee at the earliest date possible within 6 months;
 - (xii) recognising that Sheffield's HWRCs are no longer fit-for-purpose, establish a working group to explore the delivery of new generation of HWRC Supersites, incorporating: Reuse Shops, Electrical Equipment Banks for repair and reuse, Waste Transfer Sites to facilitate greater recycling, making the experience of recycling more pleasant for citizens and workers alike; again, bringing this to the appropriate committee at the earliest date possible within 6 months;
 - (xiii) work across the South Yorkshire Mayoral Authority to enhance recycling options for Sheffield and our neighbours, exploring where we can co-deliver recycling sites and where we can leverage in economies of scale, enabling the establishment of 'new' recycling sectors as economically viable opportunities;
 - (xiv) look beyond existing waste streams and explore with partners like Yorkshire Water the establishment of biogas production from sewage, looking to examples like the BioBus and determine if this is a viable and environmentally responsible way forward; and
 - (xv) explore the establishment of green-house systems to cultivate food in a sustainable way locally, and use biproducts of Enzymatic Digesters to cultivate value food crops, like mushrooms.
- 9.3 It was then formally moved by Councillor Angela Argenzio, and formally seconded by Councillor Paul Turpin, as an amendment, that the Motion now submitted be amended by:-
1. the deletion of sub-paragraph (g)(x) and the addition of a new sub-paragraph (g)(x) as follows:-
 - (g)(x) support local businesses who offer reduced prices and other incentives when people use their own cups to be refilled;
 2. the addition of new paragraphs (h) to (k) as follows:-

- (h) believes that the low regulation, low tax policies typical of free market and neoliberal economics has been the single biggest driver of climate change and the pollution of our water, air and land;
- (i) recognises that environmental pollution is intrinsically linked to the climate crisis and a joined up, holistic approach is needed to tackle it, not politically motivated isolated concepts;
- (j) recognises that since the Co-operative Executive has been formed, sustainability has been written into economic grant recovery schemes, obliging applicants to consider how they will address the climate emergency, for example, in terms of transport, energy use and single use plastics;
- (k) resolves to:-
 - (i) develop a Climate Impact Assessment for every decision;
 - (ii) look into how waste is dealt with in order to drastically reduce the amount of fossil CO2 produced at the incinerator and will investigate how to deal with food waste in more sustainable ways;
 - (iii) work with businesses to help them reduce their carbon footprint and eliminate single use plastics and will promote businesses that are, or seek to become, carbon neutral and/or plastic free;
 - (iv) work with businesses to help research and set up procurement partnerships to reduce the cost of recycled and/or compostable packaging; and
 - (v) look to introduce more free-to-use water fountains to reduce plastic waste and protect people from heat waves.

9.3.1 (NOTE: With the agreement of the Council and at the request of the mover of the amendment (Councillor Angela Argenzio), the amendment as circulated at the meeting and published with the agenda was altered by the replacement of the word “promote” with the word “support” in the new sub-paragraph (g)(x) referred to in Part 1 of the amendment.)

9.4 It was then formally moved by Councillor Penny Baker, and formally seconded by Councillor Barbara Masters, as an amendment, that the Motion now submitted be amended by:-

1. the addition of new paragraph (g) as follows:-

- (g) believes that, as residents’ shopping habits have changed during the pandemic, there has been a significant increase in the amount

of cardboard many residents wish to be recycled through their household waste recycling collection and often the blue bins are of insufficient size;

2. the re-lettering of paragraph (g) as a new paragraph (h) and the addition of new sub-paragraphs (h)(xi) and (xii) as follows:-

- (xi) request the co-operative executive to bring forward proposals so that households are given the option of requesting a larger capacity blue bin to recycle their paper and cardboard; and

- (xii) request the co-operative executive to review capacity for cardboard and paper at local recycling sites.

- 9.5 The amendment moved by Councillor Mark Jones was put to the vote and was carried.

- 9.5.1 (NOTE: 1. Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for Parts 1, 3, 4 and 5 and against Part 2 of the amendment, and asked for this to be recorded.

2. Councillor Lewis Chinchon voted for Parts 1, 3, 4 and 5 and abstained from voting on Part 2 of the amendment, and asked for this to be recorded.)

- 9.6 The amendment moved by Councillor Angela Argenzio, as altered at the meeting, was then put to the vote and was carried, with the exception of paragraph (k)(ii) which was negatived.

- 9.6.1 (NOTE: 1. The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Safiya Saeed, Ruth Milsom, Mary Lea, Zahira Naz, Abdul Khayum, Abtisam Mohamed, Cate McDonald, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Mick Rooney, Jackie Satur and Paul Wood, voted for Part 1 and paragraphs (h), (i), (j), and (k)(i), (iii), (iv) and (v) in Part 2, and against paragraph (k)(ii) in Part 2 of the amendment, and asked for this to be recorded.

2. Councillor Lewis Chinchon voted for paragraphs (i) to (k) in Part 2 and against Part 1 and paragraph (h) in Part 2 of the amendment, and asked for this to be recorded.)

- 9.7 The amendment moved by Councillor Penny Baker was then put to the vote and was carried.

- 9.7.1 (NOTE: The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Safiya Saeed, Ruth Milsom, Mary Lea, Zahira Naz, Abdul Khayum, Abtisam Mohamed, Cate McDonald, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Ben Miskell, Jack Scott, Sophie Wilson, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Mick Rooney, Jackie Satur and Paul Wood, voted for Part 1 and paragraph (xii) in Part 2, and against paragraph (xi) in Part 2 of the amendment, and asked for this to be recorded.)
- 9.8 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) welcomes the revisiting of this motion brought in December 2019;
- (b) notes that in December 2019 we could not have foreseen that six months later we would have been in the grasp of a global pandemic which has cost this city, our nation and all of humanity so much, and:-
 - (i) believes that, as we look to move to a 'new-normal' way of working, now is the time to revisit this critical issue; and
 - (ii) notes the efforts of the dedicated staff at our household waste recycling centres (HWRCs) along with Council Officers who worked hard to keep our HWRCs open, showing councils up and down this land what can be done even in the face of such challenging times;
- (c) resolves to go on record and thank all those dedicated public servants who went above and beyond to keep our city working;
- (d) believes that with the right support, Sheffield businesses have the opportunity to be leaders in green and sustainable technology;
- (e) believes successful local councils of the future will be those which adopt the 'circular economy' approach, which designs out waste, is regenerative by design and is powered by renewable energy; at its heart is the idea of reducing resource use through well-developed local plan policies that embeds reusing resources and materials that are in circulation in the economy and recycling as a last resort, which will help us meet our sustainable development goals;
- (f) believes a prime example of this is the EU 'right to repair' legislation which requires manufacturers to design longer lasting products and make spare parts readily available in a push to reduce waste and increase opportunities for small businesses in the after-sales support sector;

- (g) believes that Sheffield must have a huge and positive role to play in the transition to a circular economy;
- (h) believes it is incumbent on all councils to reduce waste and drive up the recycling rates;
- (i) also notes that food waste is a hugely important economic and environmental issue for the country, with more than 600 tonnes thrown away by Sheffield households each year;
- (j) believes that, as residents' shopping habits have changed during the pandemic, there has been a significant increase in the amount of cardboard many residents wish to be recycled through their household waste recycling collection and often the blue bins are of insufficient size;
- (k) therefore resolves to:-
 - (i) publish the results of the consultation with local universities, charities and Ellen MacArthur Foundation Knowledge Partner organisations, that have experience of delivering circular economy projects with businesses and local authorities, as resolved at the Council meeting in December 2019 and bring this report to the appropriate Transitional Committee at the earliest time;
 - (ii) explore the introduction of local deposit return and refill schemes for all food and drinks containers; these local deposit schemes could be piloted at a local level through the Local Area Committees;
 - (iii) make 'evidence of environmental improvement' a requirement for all businesses and organisations seeking grant funding or any other form of financial support from the Council;
 - (iv) instruct the Executive Director, Place, to carry out a full study that quantifies the potential benefits of the circular economy approach to the city and report back to full Council within six months;
 - (v) use best practice in conjunction with councils across the UK and beyond, to define a metric for progress made in the transition to circular economy;
 - (vi) explore measuring food waste in all Council premises and support measures to communicate the importance of reducing food waste;
 - (vii) develop proposals to introduce a pilot scheme for the collection of food waste from households to identify the issues and opportunities in a wider roll-out across the whole city, with the intention to roll out domestic food waste collection across the city to produce biogas energy via anaerobic digestion as soon as is practicable;

- (viii) support local businesses to transition to closed loop systems and eco-design approaches using the RESolve framework, with an emphasis on production of products that can last several lifecycles, that are easily repaired and are designed for easy disassembly and remanufacture;
- (ix) write to the Secretary of State for Environment and Rural Affairs and the Chancellor of the Exchequer to ask them to introduce environmental taxation and introduce tax credits to incentivise efficiency of resource use, longer lifespan and remanufacture of products to reduce commercial and domestic waste;
- (x) support local businesses who offer reduced prices and other incentives when people use their own cups to be refilled;
- (xi) explore the introduction of a Carbon Impact Assessment to accompany all decisions, and report to the appropriate committee at the earliest date possible within 6 months;
- (xii) recognising that Sheffield's HWRCs are no longer fit-for-purpose, establish a working group to explore the delivery of new generation of HWRC Supersites, incorporating: Reuse Shops, Electrical Equipment Banks for repair and reuse, Waste Transfer Sites to facilitate greater recycling, making the experience of recycling more pleasant for citizens and workers alike; again, bringing this to the appropriate committee at the earliest date possible within 6 months;
- (xiii) work across the South Yorkshire Mayoral Authority to enhance recycling options for Sheffield and our neighbours, exploring where we can co-deliver recycling sites and where we can leverage in economies of scale, enabling the establishment of 'new' recycling sectors as economically viable opportunities;
- (xiv) look beyond existing waste streams and explore with partners like Yorkshire Water the establishment of biogas production from sewage, looking to examples like the BioBus and determine if this is a viable and environmentally responsible way forward;
- (xv) explore the establishment of green-house systems to cultivate food in a sustainable way locally, and use biproducts of Enzymatic Digesters to cultivate value food crops, like mushrooms;
- (xvi) request the co-operative executive to bring forward proposals so that households are given the option of requesting a larger capacity blue bin to recycle their paper and cardboard; and
- (xvii) request the co-operative executive to review capacity for cardboard and paper at local recycling sites;

- (l) believes that the low regulation, low tax policies typical of free market and neoliberal economics has been the single biggest driver of climate change and the pollution of our water, air and land;
- (m) recognises that environmental pollution is intrinsically linked to the climate crisis and a joined up, holistic approach is needed to tackle it, not politically motivated isolated concepts;
- (n) recognises that since the Co-operative Executive has been formed, sustainability has been written into economic grant recovery schemes, obliging applicants to consider how they will address the climate emergency, for example, in terms of transport, energy use and single use plastics; and
- (o) resolves to:-
 - (i) develop a Climate Impact Assessment for every decision;
 - (ii) work with businesses to help them reduce their carbon footprint and eliminate single use plastics and will promote businesses that are, or seek to become, carbon neutral and/or plastic free;
 - (iii) work with businesses to help research and set up procurement partnerships to reduce the cost of recycled and/or compostable packaging; and
 - (iv) look to introduce more free-to-use water fountains to reduce plastic waste and protect people from heat waves.

9.8.1 (NOTE: 1. Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraphs (a) to (g), (i), (j), and (k)(i) to (ix) and (xi) to (xvii), and voted against paragraphs (h), (k)(x) and (l) to (o) of the Substantive Motion, and asked for this to be recorded.

2. Councillor Lewis Chinchin voted for paragraphs (a) to (k) and (m) to (o) and against paragraph (l) of the Substantive Motion, and asked for this to be recorded.)

10. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

10.1 RESOLVED: On the Motion of Councillor Dianne Hurst, seconded by Councillor Tony Damms, that:-

(a)(i) the impact on the allocation of seats on Council Committees of the new Governance Committee, established at the meeting of the Council on 16th June 2021, and comprising 11 seats, as appended to this report, be noted and (ii) the final adjustment of one seat (to be given up by the Liberal Democrat Group and allocated to the Labour Group) to ensure that each group has the required number of seats overall in comparison to the total number of seats available on all committees to reflect their composition on the Council as a whole, be approved, with that adjustment being to reverse the adjustment made at the annual meeting of the Council on 19th May 2021 on the Children, Young People and Family Support Scrutiny and Policy Development Committee;

(b) it be noted that, in accordance with the authority given by the City Council at its annual meeting held on 19th May 2021, the Chief Executive had authorised the following appointment, with effect from the date shown:-

Local Government Association General Assembly - Councillor Douglas Johnson to fill a vacancy, with effect from 22nd June 2021.

(c) approval be given to the following changes to the memberships of Committees, Boards, etc.:-

Children, Young People and Family Support Scrutiny and Policy Development Committee - Councillor Jack Scott to replace Councillor Kevin Oxley; and Councillor Vickie Priestley to replace Councillor Mike Levery.

Scrutiny Committee Substitute Members - Councillor Kevin Oxley to replace Councillor Joe Otten.

Our Council Transitional Committee - Councillor Bryan Lodge to fill a vacancy; creating a Transitional Committee Substitute (non-Executive) Member vacancy; and Councillor Colin Ross to replace Councillor Shaffaq Mohammed.

Education, Health and Care Transitional Committee - Councillor Kevin Oxley to replace Councillor Colin Ross.

Transitional Committee Substitute (non-Executive) Members - Councillors Sue Alston, Sue Auckland, Tim Huggan, Barbara Masters and Richard Shaw to fill vacancies.

Licensing Committee - Councillor Ann Woolhouse to replace Councillor Mohammed Mahroof.

Governance Committee - Councillors Sue Alston, Dawn Dale, Christine Gilligan, Mark Jones, Mike Levery, Mohammed Mahroof, Sioned-Mair Richards and Kaltum

Rivers to fill vacancies.

- Access Liaison Group - Councillor Douglas Johnson to fill a vacancy.
- Allotments and Leisure Gardens Advisory Group - Councillor Angela Argenzio to fill a vacancy.

(d) representatives be appointed to serve on other bodies as follows:-

- South Yorkshire Pensions Authority - Councillor Garry Weatherall to replace Councillor Francyne Johnson.
- South Yorkshire Police and Crime Panel - Councillor Bryan Lodge to replace Councillor Garry Weatherall.
- Emergency Planning Shared Services Joint Committee - Councillor Douglas Johnson to fill a vacancy.
- Environment Agency – Yorkshire Regional Flood and Coastal Committee - Councillor Douglas Johnson to fill a vacancy.
- Migration Yorkshire (SY Sub-Regional Migration Group) - Councillor Alison Teal to replace Councillor Garry Weatherall.
- River Stewardship Company - Councillor Douglas Johnson to replace Councillor Garry Weatherall.
- Sheffield Business Adviser Panel - Councillor Paul Turpin to fill a vacancy.
- Sheffield Health and Social Care Foundation Trust - Council of Governors - Councillor Martin Phipps to fill a vacancy
- Sheffield Tobacco Control Programme Accountable Board - Councillor Alison Teal to fill a vacancy.
- Sheffield Waterways Strategy Group - Councillor Ruth Mersereau to fill a vacancy.
- Transport 4 All - Councillor Douglas Johnson to fill a vacancy.